### DURHAM COUNTY

#### FY 2024-25 Budget Highlights – Commissioner Approved



#### **FY 2024-25 BUDGET LIMITATIONS**

The fundamental challenge for development of the FY 2024-25 budget is that even with significant natural growth in property tax revenue there is not enough revenue growth to support many major priorities (without a potential property tax rate increase).

#### **MANAGER PRIORITIES**

- Education Focused Budget Maximize available and new revenue to demonstrate the County's commitment to Public Education and Pre-K
- Through a "paused" budget, ensure that County Departments closely review their programs and needs prior to requesting additional financial support
- o Provide valued County workforce with a modest pay increase for next FY.
- Implement a limited vacant position hiring process for next fiscal year to ensure expenses are contained while still supporting departments' core functions with essential personnel hiring as needed
- Supporting minimal new position requests
- Decreasing fund balance appropriation as revenue source to ensure future fiscal sustainability.

#### **GENERAL FUND BUDGET HIGHLIGHTS**

- Approved 4.65 Cent Property Tax Increase for General Fund
  - One cent = \$5.33 million

#### **Education Highlights**

- Increased Durham Public School funding \$27 million
- Increased Pre-K support \$965,448
  - o \$515,448 to increase the number of Pre-K seats offered
  - Additional \$450,000 to support FY 2023-24 mid-year increase

#### **Personnel Highlights**

- Compensation Support for Durham County Employees through a 3% COLA salary increase \$7.1 million
- Full year commitment of FY 2023-24 fiscal year compensation study implementation and new positions approved during fiscal year \$6.2 million
- Increased Benefits costs in General Fund to provide coverage for County employees \$3.1 million
  - Overall Benefits Fund increase is \$5.6M
  - Changing to two health plan options, which is projected to bring in an additional \$1.75 million from employee paid premiums. Change to Life and Disability contracts will reduce expenses by 2%.
- <u>Limited New full-time positions \$684,000</u>
  - 8.0 new FTEs in Youth Home for the programming and increased capacity of the recently opened new facility - \$569,000
  - o 2.0 new FTEs in Cooperative Extension for nutrition services support to low-income families-\$115,000
- Social Services (DSS) FTE increases for Medicaid Transformation work during FY 2023-24 \$700,000 County Cost (Additional \$1 million from State and Federal government)

#### **County Department Highlights**

- Increased Transportation No County Cost (Full Cost \$2.75M in External Funding)
  - \$2.67M for the East Durham Railroad Crossing Study to explore feasibility of changing county railroad crossings
  - \$75K for transportation services to employment centers
- Increased funding to support Eviction Diversion program(s) \$780,000
- Increased operating funding to Sheriff \$845,000
- Replacement County Vehicles increased need \$1.3 million
- Industrial Extension Policy (IEP) increased commitments \$684,000

May 13, 2024 1 | Page





- \$1 million reduction in operational expenditures across all departments
- \$2 million in reduced budgets for limited hiring of non-crucial personnel

#### **Other Tax District Highlights**

- <u>Durham County Fire & Rescue Special Tax District property tax rate decreases 1.5 cents from 14.49 cents</u> per \$100 valuation to 12.99 cents
- Redwood Fire Tax District property tax increase of 0.5 cents from 12.25 cents per \$100 valuation to 12.75 cents

#### **Opioid Settlement Fund**

• A budget is being prepared for the Opioid Settlement Fund and will be brought forward in the coming weeks (prior to Budget approval) that will continue to support the County's mission to support individuals in crisis.

#### **EXPENDITURES – OVERVIEW**

- The overall County budget is increasing by 8.62% or \$76.7 million.
  - Major funding increases happen in the General Fund and Benefits Plan Fund (as part of the General Fund). Descriptions around key increases in those funds are included in this document.
  - The Debt Service Fund increases significantly to begin supporting annual debt service of recent longterm financings including 2022 General Obligation bond funding currently being used by Durham Public Schools, Durham Technical Community College and the NC Museum of Life & Science.

| Fund SubCategory      | FY 2022-23<br>Actuals | FY 2023-24<br>Original | FY 2023-24<br>Estimated | FY 2024-25<br>Requested | FY 2024-25<br>Approved | BoCC v. Last Yr.<br>BoCC \$ | BoCC v. Last<br>Yr. BoCC % |
|-----------------------|-----------------------|------------------------|-------------------------|-------------------------|------------------------|-----------------------------|----------------------------|
| General Funds         | \$732,500,968         | \$757,275,219          | \$788,587,412           | \$835,097,136           | \$821,184,336          | \$63,909,117                | 8.44%                      |
| Special Revenue Funds | \$13,262,058          | \$15,296,248           | \$15,160,962            | \$15,334,152            | \$15,454,565           | \$158,317                   | 1.04%                      |
| Debt Service Funds    | \$279,452,646         | \$97,525,519           | \$140,595,254           | \$107,749,942           | \$108,841,636          | \$11,316,117                | 11.60%                     |
| Enterprise Funds      | \$15,652,158          | \$19,417,636           | \$19,561,618            | \$20,694,580            | \$20,694,580           | \$1,276,944                 | 6.58%                      |
| Total                 | \$1,040,867,829       | \$889,514,622          | \$963,905,246           | \$978,875,810           | \$966,175,117          | \$76,660,495                | 8.62%                      |

#### **Expenditures – General Fund**

- The General Fund budget is growing by 8.73% over the prior year budget.
  - Well over half the General Fund growth supports personnel increases, transfers to other Funds, specifically the Benefits Plan fund to support higher insurance costs for employees, and continued growth in education spending.

| Functional Area Name      | FY 2022-23<br>Actuals | FY 2023-24<br>Original | FY 2023-24<br>Estimated | FY 2024-25<br>Requested | FY 2024-25<br>Approved | BoCC v. Last Yr.<br>BoCC \$ | BoCC v. Last<br>Yr. BoCC % |
|---------------------------|-----------------------|------------------------|-------------------------|-------------------------|------------------------|-----------------------------|----------------------------|
| General Government        | \$166,491,677         | \$170,156,301          | \$187,750,357           | \$182,767,461           | \$181,607,958          | \$11,451,657                | 6.73%                      |
| Public Safety             | \$74,739,329          | \$84,016,143           | \$82,945,247            | \$91,272,203            | \$89,138,365           | \$5,122,222                 | 6.10%                      |
| Transportation            | \$901,734             | \$1,679,083            | \$1,852,964             | \$4,774,432             | \$4,657,932            | \$2,978,849                 | 177.41%                    |
| Environmental Protection  | \$5,326,980           | \$6,183,333            | \$8,480,311             | \$6,478,409             | \$6,901,858            | \$718,525                   | 11.62%                     |
| Econom. & Physical Devlp. | \$8,589,171           | \$8,459,637            | \$8,758,977             | \$10,145,937            | \$9,804,532            | \$1,344,895                 | 15.90%                     |
| Human Services            | \$97,660,895          | \$106,644,638          | \$114,317,880           | \$116,108,254           | \$113,243,104          | \$6,598,466                 | 6.19%                      |
| Education                 | \$195,680,759         | \$208,253,197          | \$213,783,695           | \$238,515,020           | \$230,521,600          | \$22,268,403                | 10.69%                     |
| Cultural & Recreational   | \$15,813,342          | \$14,671,852           | \$16,125,116            | \$16,865,836            | \$16,595,836           | \$1,923,984                 | 13.11%                     |
| Total                     | \$565,203,887         | \$600,064,184          | \$634,014,549           | \$666,927,552           | \$652,471,185          | \$52,407,001                | 8.73%                      |

May 13, 2024 2 | Page





#### **PERSONNEL CHANGES**

Personnel growth through new FTEs is being kept to a minimum for a second consecutive year. Certain key positions were added during FY 2023-24 (35 of which had some offsetting revenue), with a more limited increase during the FY 2024-25 budget development cycle.

| FY 2024-25 APPROVED NEW FULL TIME EQUIVALENTS (FTEs)                         |  |                        |                              |  |  |  |
|--|--|------------------------|------------------------------|--|--|--|
| Position   | FTEs   | Salary and<br>Benefits | Anticipated<br>Starting Date |  |  |  |
| Extension Agent - Cooperative Extension                                      | 2.00   | \$100,360              | 07.01.2024                   |  |  |  |
| Youth Home Counselors - Youth Home   | 6.00   | \$376,380              | 07.01.2024                   |  |  |  |
| Office Assistant - Youth Home  | 1.00   | \$47,012               | 07.01.2024                   |  |  |  |
| Diversion Coordinator- Youth Home  | 1.00   | \$112,654              | 07.01.2024                   |  |  |  |
| Total  | 10.00  | \$636,406              |                              |  |  |  |
| During FY 2023-24 Position Changes   |  |                        |                              |  |  |  |
| Medicaid Expansion FTE's - Department of Social Service                      | 35.00  |                        |                              |  |  |  |
| Communicable Disease Control Specialist I (2) - Public Health                | 2.00   |                        |                              |  |  |  |
| Public Health Education Specialist & Opioid Manager - Opioid Settlement Fund | 2.00   |                        |                              |  |  |  |
| Youth Program Grant FTE - Cooperative Exension                               | 1.00   |                        |                              |  |  |  |
| Total During FY 2023-24 Changes  | 40.00  |                        |                              |  |  |  |
| Total FY 2023-24 Approved Budget Change to FY 2024-25 Budget                 | 50.00  |                        |                              |  |  |  |
| *Positions with an asterisk are partial year funded positions.               | *Positions with an asterisk are partial year funded positions. |                        |                              |  |  |  |
| NET COUNTY POSITIONS AND EXPENSES NEW FISCAL YEAR                            |  |                        |                              |  |  |  |

| Position                             | FTEs  | Salary and<br>Benefits |
|--------------------------------------|-------|------------------------|
| New General Fund Supported Positions | 10.00 | \$636,406              |

#### <u>REVENUES – OVERVIEW</u>

#### **Property Valuation**

- Budgeted natural growth for FY 2024-25 when compared to FY 2023-24 is 5.86% higher. (\$2.96 billion)
- FY 2023-24 overall property tax collections have come in higher than expected and are estimated to end the year at 102.8% of budget. Property

| Property Category            | FY 2023-24<br>Original | FY 2024-25<br>Budgeted | % Change<br>FY to FY |
|------------------------------|------------------------|------------------------|----------------------|
| Real Property                | \$41,524,438,540       | \$43,330,711,247       | 4.35%                |
| Business & Personal Property | \$5,218,507,944        | \$6,321,728,893        | 21.14%               |
| Public Service               | \$697,948,267          | \$543,234,258          | -22.17%              |
| Motor Vehicle                | \$3,097,413,350        | \$3,306,350,861        | 6.75%                |
| Total                        | \$50,538,308,100       | \$53,502,025,259       | 5.86%                |

valuation natural growth has been significant over the last several years.

#### Property Tax Levy (Natural Growth)

 Natural property tax revenue growth is estimated to bring in an additional \$22.2 million for the General Fund (\$19.2 million) and the Capital Finance Fund (\$3.0 million) without a property tax rate increase.

| Fund Name                 | FY 2023-24<br>Approved | FY 2024-25<br>Approved | FY 2024-25<br>Projected Revenue |
|---------------------------|------------------------|------------------------|---------------------------------|
| General Fund              | 65.11                  | 69.76                  | \$371,737,208                   |
| Capital Finance Plan Fund | 10.11                  | 10.11                  | \$53,874,185                    |
| Total                     | 75.22                  | 79.87                  | \$425,611,393                   |

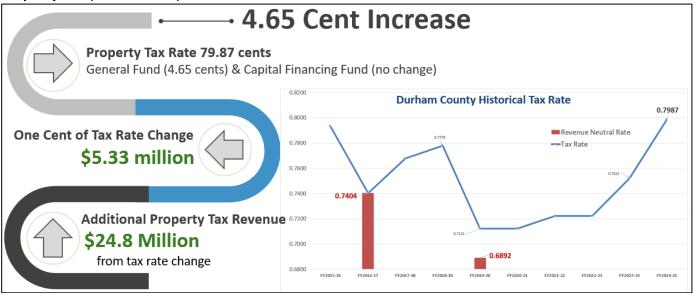
- The property tax collection rate is being adjusted up to 99.6%. This is a return to the historic high levels from prior to the pandemic.
- Each additional cent on the property tax rate brings in \$5,328,802 million of revenue, a \$295,186 increase from FY 2023-24 for each cent.

May 13, 2024 3 | Page





#### **Property Tax (Tax Increase)**



#### **Sales Tax Highlights**

- Durham County has an estimated total 2.61% increase in all local sales taxes for FY 2024-25 from the previous year's approved budget.
- The total FY 2024-25 budgeted sales tax revenue for Durham County is \$131.2 million. For perspective, this is the equivalent of 24.6 cents of property tax revenue.
- The year-over-year sales tax revenue increase equates to a gain of \$3.3 million, equivalent to almost 2/3 of a

cent of property tax. While not insignificant growth, it pales in comparison

| Sales Tax             | FY 2021-22    | FY 2022-23    | FY2023-24     | FY 2023-24    | FY 2024-25    | \$ Change      | % Change       |
|-----------------------|---------------|---------------|---------------|---------------|---------------|----------------|----------------|
|                       | Actuals       | Actuals       | Original      | Estimate      | Approved      | Appr. v. Orig. | Appr. v. Orig. |
| Article 39 (1 Cent)   | \$31,656,499  | \$32,216,541  | \$34,572,422  | \$33,150,000  | \$34,452,409  | (\$120,013)    | -0.35%         |
| Article 40 (1/2 Cent) | \$20,624,476  | \$22,259,069  | \$22,664,769  | \$23,161,867  | \$24,088,341  | \$1,423,572    | 6.28%          |
| Article 42 (1/2 Cent) | \$23,634,350  | \$24,740,673  | \$25,911,267  | \$25,609,227  | \$26,633,596  | \$722,329      | 2.79%          |
| Article 46 (1/2 Cent) | \$21,005,352  | \$21,993,693  | \$23,100,201  | \$22,693,023  | \$23,600,744  | \$500,543      | 2.17%          |
| City Sales Tax ILA    | \$17,711,418  | \$24,842,047  | \$21,659,659  | \$22,522,767  | \$22,471,994  | \$812,335      | 3.75%          |
| Total                 | \$114,632,096 | \$126,052,022 | \$127,908,318 | \$127,136,884 | \$131,247,084 | \$3,338,766    | 2.61%          |

to the last three fiscal years which saw unprecedented increases in sales tax revenue. Actual collections for the current year have been lower than anticipated and in stark contrast to the over-collections in recent years.

- Next year's sales tax estimates have built in modest growth at 4%.
- Another factor impacting FY 2024-25 sales tax revenue estimates is a change to the Inter-Local Agreement with
  the City of Durham in how sales taxes are distributed. Due to population and economic changes, the City
  requested a review of the agreement and the Board of Commissioners approved an action that essentially
  reduces next year's County sales tax revenue growth by \$1 million. More information about this can be found
  in the Board of Commissioners' agenda for March 11, 2024.

#### **General Fund Fund Balance**

• The use of General Fund fund balance as a revenue source is typically used as a "balancing" number. This is a revenue source that is rarely expected to be needed, unless the actual environment during the fiscal year is significantly different than when the budget was originally created. Including fund balance as a revenue during the budget development process also allows for revenue estimates to err on the slightly conservative side, while ensuring expense capacity is available for departments to meet their proposed budgets. Because of lower overall trended revenue collections in FY 2023-24, as well as higher spending, more FY 2023-24 fund balance may be used than typical. To ensure the future fiscal sustainability of the County overall, the amount of fund balance used as a revenue source budgeted in FY 2024-25 has been reduced by \$1.95 million.

May 13, 2024 4 | Page





#### **Special Tax Districts Tax Rates**

- Durham County Fire and Rescue (DCFR) District is decreasing the property tax rate by 1 ½ cents (through ILA with the City for Fire Protection services). DCFR and the overlaid RTP Special Park District are seeing significant natural growth in valuations due in part to the reimagining of the RTP District and HUB RTP project.
- Redwood Fire Tax District is requesting a ½ cent property tax rate increase to cover increased personnel costs and overall increases related to recent inflationary pressures.

| Tax Rate by District          | FY 2024-25<br>Approved |
|-------------------------------|------------------------|
| Lebanon                       | 12.51                  |
| Redwood                       | 12.75 (+0.5)           |
| New Hope                      | 7.56                   |
| Eno                           | 7.86                   |
| Bahama                        | 9.87                   |
| Durham County Fire & Rescue   | 12.99 (-1.5)           |
| RTP Service Tax               | 8.80                   |
| RTP Public Transportation Tax | 2.50                   |

All other County Taxing Districts have no property tax changes for FY 2024-25.

#### **Other General Fund Key Revenues**

| Key Revenues                        | FY 2022-23<br>Actuals | FY 2023-24<br>Original | FY 2023-24<br>Estimate | FY 2024-25<br>Approved | \$ Change<br>Appr. v. Orig. | % Change<br>Appr. v. Orig. |
|-------------------------------------|-----------------------|------------------------|------------------------|------------------------|-----------------------------|----------------------------|
| Deed Registration and Transfer Fees | \$6,570,756           | \$8,000,000            | \$5,601,187            | \$6,000,000            | (\$2,000,000)               | -25.00%                    |
| EMS Patient Fees                    | \$14,074,927          | \$15,183,483           | \$16,900,125           | \$17,834,968           | \$2,651,485                 | 17.46%                     |
| Investment Revenue                  | \$6,480,884           | \$3,150,000            | \$5,391,296            | \$5,500,000            | \$2,350,000                 | 74.60%                     |
| Local Occupancy Tax (General Fund)  | \$4,364,874           | \$4,225,000            | \$4,375,000            | \$4,425,000            | \$200,000                   | 4.73%                      |
| Local Occupancy Tax (NCMLS)         | \$500,000             | \$500,000              | \$499,400              | \$500,000              | \$0                         | 0.00%                      |
| State Hold Harmless Funds           | \$12,274,930          | \$12,000,000           | \$9,365,555            | \$9,000,000            | (\$3,000,000)               | -25.00%                    |
| Total                               | \$44,266,370          | \$43,058,483           | \$42,132,563           | \$43,259,968           | \$201,485                   | 0.47%                      |

- Revenue generated by the Register of Deeds for recording of real estate and other official transactions has
  declined significantly after a few years of record collections. With higher interest rates and the cooling of a very
  aggressive real estate market, this revenue estimate is decreasing for a second year in a row.
- As part of the FY 2022-23 budget process, the Office of Emergency Services (OES) implemented an updated fee
  schedule that provided greater parity across all fee categories and ties our EMS fees directly to the allowable
  Medicare Fee Schedule (MFS). In FY 2024-25 the growth in the projected budget is a combination of these
  increased fees and overall increased use of EMS services
- Investment revenue is increased to more accurately reflect current and expected higher earnings from County funds held in accounts with higher interest rates.
- This important funding source is used by Durham County primarily to support the Capital Improvement Plan. FY 2023-24 collections for Occupancy Tax are at levels typical prior to the pandemic impact. The FY 2024-25 budget reflects modest growth for this economically sensitive revenue source.
- State Hold Harmless Funds used to be a relatively obscure revenue line, but in the past few fiscal years it has brought in significant new revenue. With a change made in FY 2007-08, the State legislature agreed to hold counties "harmless" for any loss of income from Article 44 sales tax that had been used by local governments previously to cover their Medicaid expenses. In recent years this revenue source has grown significantly with just under \$12.3 million being received in FY 2022-23. FY 2023-24 has seen an unexpected increase in Medicaid expenses at the state level along with slower statewide Article 44 sales tax growth. This has led to a significant decrease in anticipated revenue for the current year which in turn has negatively affected the revenue estimate for next fiscal year from this source. The budget for FY 2024-25 is being adjusted accordingly, with a net effect of \$3 million less revenue available for the General Fund.

| State Medicaid Hold Harmless Revenue |              |  |  |  |  |
|--------------------------------------|--------------|--|--|--|--|
| FY 2007-08 to FY 2013-14             | \$0          |  |  |  |  |
| FY 2014-15                           | \$967,362    |  |  |  |  |
| FY 2015-16                           | \$2,209,666  |  |  |  |  |
| FY 2016-17                           | \$2,207,970  |  |  |  |  |
| FY 2017-18                           | \$4,698,898  |  |  |  |  |
| FY 2019-20                           | \$4,507,538  |  |  |  |  |
| FY 2020-21                           | \$9,581,459  |  |  |  |  |
| FY 2021-22                           | \$10,639,082 |  |  |  |  |
| FY 2022-23                           | \$12,274,930 |  |  |  |  |
| FY 2023-24 (projected)               | \$9,365,555  |  |  |  |  |
| Total                                | \$56,452,460 |  |  |  |  |
| FY 2024-25 (budgeted)                | \$9,000,000  |  |  |  |  |

May 13, 2024 5 | P a g e





#### **Education Expenditure Highlights**

#### **Durham Public Schools (DPS)**

## FY 2024-25 Local Funding Request

|                       | 21.20 200air anaing ito  |             |
|-----------------------|--|-------------|
| Local Budget F        | Requirements for DPS and Charter Schools - FY 20                               | 24-25       |
|                       | Line Item Description  | Cos         |
| DPS Anticipated State | Certified Salary Increase (5% estimate for FY 2024-25)                         | \$2,235,00  |
| Salary/Benefit        | Classified Salary Increase (3% estimate for FY 2024-25)                        | \$1,998,00  |
| Increases             | Retirement (25.02% to 25.5%)   | \$1,395,00  |
|                       | FICA   | \$323,82    |
|                       | Health Insurance (\$7,557 to \$8,095)  | \$626,77    |
|                       | Subtotal   | \$6,578,59  |
|                       |  |             |
| Teacher Salary        | Increase starting supplement from \$6,450 to \$7,250 w/ commensurate increases | \$3,155,81  |
| Supplement Increase   | for all years of experience  | 44 200      |
|                       | Additional supplement for difficult to staff positions.                        | \$1,390,00  |
|                       | Subtotal   | \$4,545,81  |
| Master's Pay          | Additional funds to pay 200 teachers for relevant master's degrees.            | \$1,259,8   |
|                       | **Includes 7.65% FICA and 25.5 % Retirement.                                   | , ,,===,,=  |
|                       | Subtotal   | \$1,259,8   |
| Compensation Study    | Classified - Market Rate - Salary Increase                                     | \$6,670,00  |
| Implementation        | Classified - Retirement Increase   | \$1,700,8   |
| mplementation         | Classified - FICA  | \$510,2     |
|                       | Subtotal   | \$8,881,10  |
|                       | Total Madified DDO Annual Organium Danulamania                                 | A04 00E 00  |
|                       | Total Modified DPS Annual Operating Requirements                               | \$21,265,32 |
| Charter School        | Additional charter funds associated with requested DPS operating budget        | \$4,253,06  |
| Requirements          | increase (based on 20% of total Durham County K-12 enrollment)                 |             |
|                       | Charter School New Money Requirements  | \$4,253,00  |
| Additional Pre-K      | Add Pre K seats to the newly opened Murray Massenburg Elementary School        | \$716.6     |
| Classrooms            | Subtotal   | \$716,6     |
|                       |  | • •         |
| Capital Funding,      | Building repairs and renovations.  | \$1,500,0   |
| Building Upkeep       | Subtotal   | \$1,500,00  |
| Frand Total           |  | \$27,735,00 |

FY 2024-25 Board of Education budget increase request was a \$27.7 million, a 14.75% increase over FY 2023-24 approved local support in current expense and current capital outlay funding.

- DPS's and Durham County Charter School student projection for FY 2024-25 is 38,396, a decrease of 626 students from the FY 2023-24 budgeted estimate of 39,022.
  - The number of students attending Durham Public Schools has been declining for the last 10 years, with a particularly significant decrease during the Covid pandemic. Students who left the DPS system have not returned in the intervening four years. According to data from the state Department of Public Instruction, on average school districts have not returned to pre-pandemic enrollment levels. <a href="https://www.ednc.org/enrollment-2023-school-year">https://www.ednc.org/enrollment-2023-school-year</a>
- The BOCC approved a total General Fund increase to annual DPS funding of \$20.65 million (in current expense) or 11% when compared to FY 2023-24. Additional funding for DPS will come from allotted County ARPA funds.
   \$6 million of ARPA funds will go to support various DPS annual capital needs such as roof repairs and HVAC

May 13, 2024 6 | Page





replacement, while \$716,624 of ARPA funding will support additional Pre-K seats at the new Murray-Massenburg elementary school.

Between General Fund support and County ARPA funds:

Total General Fund DPS budget increase: \$20,649,705

ARPA "Current Capital" Support \$6,000,000

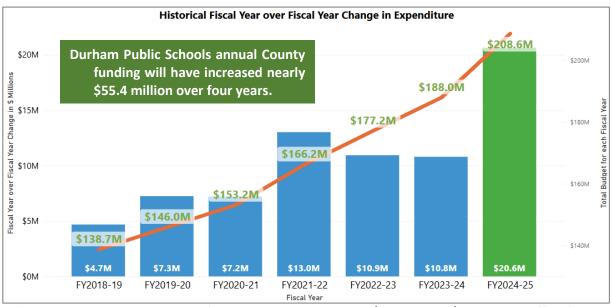
ARPA DPS Pre-k Support \$716,624

Total FY 2024-25 DPS Increase (General Fund + ARPA Fund) \$27,366,329

The below table shows just the County's General Fund budget for Durham Public Schools

|                     | FY 2022-23<br>Actual | FY 2023-24<br>Approved | FY 2024-25<br>Requested | FY 2024-25<br>Recommended | FY 2024-25<br>Approved |
|---------------------|----------------------|------------------------|-------------------------|---------------------------|------------------------|
| Current Expense     | \$171,151,627        | \$181,951,627          | \$208,186,637           | \$194,911,433             | \$206,601,332          |
| Capital Outlay      | \$6,000,000          | \$6,000,000            | \$7,500,000             | \$6,000,000               | \$2,000,000            |
| Total               | \$177,151,627        | \$187,951,627          | \$215,686,637           | \$200,911,433             | \$208,601,332          |
| School Debt Service | \$34,204,337         | \$43,886,484           | \$51,719,972            | \$51,719,972              | \$51,719,972           |
| TOTAL FUNDING       | \$211,355,964        | \$231,838,111          | \$267,406,609           | \$252,631,405             | \$260,321,304          |

- Including the Commissioners approved General Fund funding for DPS for FY 2024-25, DPS annual County funding
  will have increased almost \$62.15 million over four years. These County funding increases have occurred while
  the DPS student population has seen enrollment declines.
- The graph below shows County annual funding for DPS operating needs with the orange line being budgeted expenditures and the blue and green bars the additional funding added in that fiscal year.



\*As noted new DPS expenditure for the County increased by \$27.4M with \$6.7M being offset for one year by ARPA funding.

Annual estimated per pupil funding for FY 2024-25 increases \$718 to \$5,368 or 15.44% in the Commissioners Approved budget.

| Category                                    | FY 2023-24    | FY 2024-25    | Difference   |
|---|---------------|---------------|--------------|
| Current Expense Funding                     | \$181,951,627 | \$206,601,332 | \$24,649,705 |
| Annual Pre-K support (Article 46 Sales Tax) | (\$508,140)   | (\$508,140)   | \$0          |
| Net Current Expense funding                 | \$181,443,487 | \$206,093,192 | \$24,649,705 |
| DPS and Charter School pupil estimate       | 39,022        | 38,396        | ( 626)       |
| Local Per Pupil funding                     | \$4,650       | \$5,368       | \$ 718       |

May 13, 2024 7 | Page





#### **Durham Technical Community College**

Durham Technical Community College's County funding increases \$725,018 or 6.2% from the FY 2023-24
 Original Budget.

|                 | FY 2022-23<br>Actual | FY 2023-24<br>Original | FY 2024-25<br>Requested | FY 2024-25<br>Approved |
|-----------------|----------------------|------------------------|-------------------------|------------------------|
| Current expense | \$9,200,934          | 11,164,565             | 11,726,865              | \$11,872,083           |
| Capital outlay  | \$542,500            | \$542,500              | \$560,000               | \$560,000              |
| TOTAL           | \$9,743,434          | \$11,707,065           | \$12,286,865            | \$12,432,083           |
| Debt service    | \$2,280,289          | \$2,925,765            | \$4,309,998             | \$4,309,998            |
| TOTAL FUNDING   | \$12,023,723         | \$14,632,830           | \$16,596,863            | \$16,742,081           |

- As the County continues to collect revenue from the Article 46 quarter cent sales tax, by Board of County Commissioners' resolution, Durham Technical Community College will receive a portion of this total, \$2,350,207, for student scholarship support and other educational opportunities.
- Annual operating expenses increase by \$707,518.
  - Additional funding supports state directed 3% salary increases for certain DTCC employees, plus a 2% increase in retirement funding. Also included in this increase is support for 7% increases in insurance support for DTCC employees. Also, an increase in the Janitorial Services contract.
  - o Support for upfit of available leased space at the Duke North Street facility
- Capital support increases \$17,500.
  - Support for two additional service vans as well as continued deferred maintenance needs.
- Additional funding of \$500,00 is available for the DTCC "Back to Work (BTW)" initiative and the "BULLS initiative and life sciences talent pipeline". See following table for details.

| EXPENSE          | Funding   | NOTES   |
|------------------|-----------|---|
| BULLS stipend    | \$250,000 | 25-50 students with \$5-10K stipend   |
| BTW scholarships | \$250,000 | 20 classes with 25 students @\$500 per class (covers tuition and other needs) |
| TOTAL            | \$500,000 |   |

#### Pre-K: \$965,448

• \$450,000 of these funds were added to the Pre-K budget mid-year during FY 2023-24. An additional \$515,448 for FY 2024-25 was added to provide additional Pre-K seats.

#### **Community Well-Being**

#### Department of Social Services (DSS): \$2.48 million

- 35 Medicaid Transformation FTEs: Total Cost: \$1.7 million, County Share: \$700,000
   DSS received 35 mid-year FTEs to accommodate the expansion of Medicaid services within Durham County by the State's passage of Medicaid Transformation. These positions are reimbursable by the state up to 75%.
- Eviction Diversion: County Share: \$780,000 Funding to continue providing Eviction Diversion services to assist Durham County residents avoid eviction judgements, and when possible, to enable residents to remain in their current homes. (Total: \$1,480,000; Durham County Share: \$780,000; City of Durham Share: \$650,000).

#### Community Intervention and Support Services: \$100,000

• Increase in operating funding due to a reevaluation and more accurate representation of trended operating expenditures for Bull City United, Project Build, and My Brothers Keeper.

May 13, 2024 8 | P a g e

# DURHAM COUNTY

#### FY 2024-25 Budget Highlights – Commissioner Approved



#### **Community Prosperity**

#### Cooperative Extension: \$110,000

Cooperative Extension received two FTEs - one Extension Agent in partnership with North Carolina State
University and one Extension Agent in partnership with North Carolina Agricultural and Technical State
University. These positions will provide nutrition services to low-income families within Durham County.

#### **Community Safety**

#### Youth Home: \$568,897

 Continuing to support the new Youth Home and Assessment Center, which opened in February 2024, additional funding is provided for new staff at the Assessment Center and Youth Home Counselors (8 new FTEs).

#### **Office of Emergency Services:**

• Fee Updates - Emergency Medical Services

Recommended to maintain the current fee schedule adopted in FY 2022-23, which ties EMS patient fees at 200% of the Medicare Fee Schedule (MFS). The MFS, adjusted annually, received a 2.5% inflationary increase this year. The OES fee schedule mirrors this annual adjustment.

• Vehicle Replacements: \$2.85M (see vehicle & equipment summary below) For ten vehicles (including 5 ambulances).

#### Sheriff's Office: \$845,101 (excluding vehicles)

• SHI/Microsoft Services - \$282,000

Additional funding is provided for the continuation of a contract with SHI International Corporation for Microsoft email and cloud-based services.

Fuel Cost Increases - \$170,000

Additional funding is included for gasoline, a result of an increase in detainee transports, additional calls for service, and rising fuel costs.

Aramark Food Contract Increase - \$350,000

The budget contains additional funding for Aramark food service contract in the detention center. This is a result of increased detainee population and increases in food costs.

Animal Protective Services Contract Increase - \$43,101

An increase in the contract with Animal Protective Services is included in the budget.

Vehicle Replacements: \$2.1 million (see vehicle & equipment summary below)

Replacement funding is provided for 27 vehicles and associated upfit costs. These replacements will enable the Sheriff's Office to continue to provide efficient and effective responses to county emergencies.

#### **Volunteer Fire Districts**

Durham County Fire and Rescue Service District (DCFR): No County funding impact

DCFR continues to see significant natural property tax revenue growth that is supporting operations through an ILA with the City that provides fire protection for the district. Due to this growth and relatively fixed expenses the District is requesting a 1½ cent decrease in the tax rate for FY 2024-25 while maintaining all planned services.

RTP Special Park District: No County funding impact

Natural growth of \$435,000 allows them to continue efforts to revitalize and plan the future of the district. A fund balance appropriation of \$173,000, from the prior fiscal year over-collection of property taxes, continues to support their Park Trail Improvement and transportation projects.

Redwood Volunteer Fire Department: No County funding impact

A ½ cent tax rate increase for FY 2024-25 will allow Redwood VFD to cover increased expenses related to personnel costs, inflation, and other pressures on the department.

May 13, 2024 9 | P a g e





#### Community Stewardship

#### **General Services: \$600,000**

#### Contract Security Officer Positions: \$600,000

Increase to the Nighthawk Contract Security Services contract to provide security staffing at the new Durham County Youth Home, new Board of Elections Operational Facility, and Stanford L. Warren Library, as well as bolster patrol coverage in county parking decks.

#### Solid Waste Sticker Fee

Despite increases in labor, utility, and vendor costs, the fee will remain flat at \$169.63 for the FY 2024-25 budget. Improved efficiencies in operating costs have kept the sticker fee increase modest.

• Replacement Vehicles: (see vehicle & equipment summary below)

Replacement funding is provided for 9 vehicles and associated upfit costs.

#### <u>Register of Deeds: (\$2,000,000)</u>

• FY 2024-25 deed registration revenue has been reduced by \$2 million, from \$8 million budgeted in FY 2023-24 to \$6 million in FY 2024-25, based off current year trending. This revenue collection is collected from County home sales, and rising interest rates slowed – and will likely continue to slow – the pace of County home sales.

#### **County Engineering & Environmental Services:**

#### Orange Factory Road Farm Campus: \$500,000

Funding in the Open Space and Real Estate fund center to support property management, repairs, and ongoing operations of the Orange Factory Road Farm Campus that Durham County purchased in November 2023. The 129-acre site will provide training in urban farming, community meeting space, dry and cold storage, and a commercial kitchen.

#### Public Art Coordinator Contract Position: \$95,000

The contracted position will oversee the Durham County Public Art Program, which County Commissioners approved in September 2019.

#### Shoppes of Hope Valley Shopping Center

The budget also supports the operations and revenue collection associated with the Shoppes of Hope Valley Shopping Center. The county expects to collect \$541,800 in revenue from the center in FY 2024-25, and the FY 2024-25 Budget includes \$243,000 to support the development process and \$50,000 to cover any emergency maintenance.

#### Soil and Water Conservation: \$71,086

#### • Environmental Education Contractor: \$41,086

This contracted position will assist with education and outreach programs for both the Soil and Water Department and the Durham Soil and Water Conservation District Board. The department has re-aligned \$13,914 for this contract.

#### Impaired Stream Improvement Program: \$30,000

The budget also supports an expansion of the Impaired Stream Improvement Program (ISIP). The expansion will allow the program to install streambank stabilizations in low-income communities to reduce nutrients and sediment from entering the drinking water supply.

#### Sewer Utility Enterprise Fund: \$864,666 (all additional costs are supported with revenue within the Fund)

#### Vacuum Truck - \$670,005 and Crane Truck - \$194,661

The truck will be used by the division's maintenance and collection staff for small sanitary spill cleanups.

#### Sewer Utility Fees

The Sewer Utility monthly consumption rate will increase from \$6.36/hundred cubic feet to \$7.19/hundred cubic feet, which is projected to bring in an additional revenue of more than \$1,635,000, a 13% increase from the previous fiscal year. The funding will be used to support new positions, capital costs and annual capital debt.

May 13, 2024 10 | Page





#### **Stormwater Enterprise Fund**

#### Stormwater Utility Fee Increase

Fee increases from \$64 per Equivalent Residential Unit, or ERU, to \$80 per ERU in FY 2024-25. The rate increase is one step in a larger plan to increase the Stormwater Utility fee to \$96 per ERU by FY 2025-26. The increased revenue will cover the cost of complying with the Falls Lake and Jordan Lake Rules. The Stormwater Enterprise Fund estimates that fee revenue will increase from \$2,241,056 to \$2,750,000.

#### **External Affairs**

#### **Economic Development:**

Industrial Extension Policy payments: \$2,657,731

Economic Development Incentive payments are for businesses if they meet scheduled performance criteria. The funding is a \$683,572 increase from last fiscal year.

#### Transportation: \$2,745,751 from external funding; \$0 County Contribution

Durham Comprehensive Bicycle, Pedestrian, and Greenways Plan: \$2,670,000

Supports funding for the East Durham Railroad Crossing study, which will explore the feasibility of changing county railroad crossings. The cost of the study will be covered by funding from the Durham County Transit Plan and the Federal Railroad Administration. The grant does not require a County match.

Education and Employment Access Project: \$75,751

A Transit-plan funded initiative that will provide transportation demand management, transportation alternatives, subsidized vanpools, and other transit services to take employees to employment centers prioritized by the Durham County Board of Commissioners. The cost will be fully reimbursed with Transit Plan grant revenue from GoTriangle.

#### **Joint City-County Departments**

Operations based in City; partial funding from Durham County

#### **Planning: (\$15,372)**

Small decrease in cost due to revenue collection; budget supports new Planner and Senior Planner positions.

#### **Emergency Communications: \$4,869**

 Supports directional finding equipment to locate Radio Frequency Interference on the Durham City radio system, as well as 16 new Motorola radios.

#### GIS: \$2,064

Incremental increases to operating budget

#### Open Data: \$14,542

Incremental increases to operating budget

#### **Inspections: No Change**

Fully funded from Inspection related fees

#### Other Departments or Funds

#### Benefits Plan: \$5,592,544 million

- The total Benefits plan is recommended to increase by \$5.6 million to \$44,343,109 in FY 2024-25 (14.8%). This is a substantial increase in the Benefits Fund compared to previous fiscal years and can be attributed to several variables:
  - As the County vacancy rate has decreased and additional positions are created, the Benefits Plan will
    increase to accommodate the healthcare of our employees and their family members.
  - Despite a new pharmacy provider contract, overall prices have had a year over year percentage increase in the double digits that accounts for expenditure growth in pharmacy related costs.
  - The Benefits Plan has also grown to accommodate market rate inflation that is being seen across the healthcare setting and by other local government organizations.

May 13, 2024 11 | Page





- To alleviate some of the increased benefits cost burden to the County, a 2-tiered plan model for health insurance is being implemented. Changing to a tiered plan will generate an estimated \$1.75 million in additional revenue to the Benefits plan.
  - With an increase in premiums paid (vs. previous fiscal year), employees can opt to continue the same plan with current deductibles, copays, etc. If the employee chooses the lower-tiered plan the premiums will remain the same, and there will be potential increases during the year through higher deductibles and copays.
- Additionally, the County is transitioning the County's Life and Disability Insurance to a different provider, which should provide a 2% reduction in expenditure costs related to those insurances.

#### **Vehicles and Equipment: \$5.612 million**

• This budget supports 50 replacement vehicles and some of these replacement vehicles comply with the County's 2030 Green Initiative.

| Department            | New /<br>Replacement | Туре              | Quantity | Vehicle Cost | Upfit Costs | Total DCo Expense |
|-----------------------|----------------------|-------------------|----------|--------------|-------------|-------------------|
|                       | Replacement          | SUV               | 24       | \$64,000     | \$15,576    | \$1,909,824       |
|                       |                      | Van               | 2        | \$62,000     | \$15,516    | \$155,032         |
|                       |                      | Specialty ATV     | 1        | \$23,000     | \$14,346    | \$37,346          |
| Emergency Services Re | Bartanana            | SUV               | 3        | \$64,000     | \$21,926    | \$257,778         |
|                       |                      | SUV II            | 1        | \$64,000     | \$12,911    | \$76,911          |
|                       | Replacement          | Ambulance         | 5        | \$385,350    | \$102,725   | \$2,440,375       |
|                       |                      | Van               | 1        | \$62,000     | \$16,866    | \$78,866          |
| General Services      | Replacement          | Electrical Truck  | 1        | \$56,500     | \$4,126     | \$60,626          |
|                       | Replacement          | Mid-Sized Truck   | 1        | \$30,000     | \$2,106     | \$32,106          |
|                       | Replacement          | Grounds Truck     | 1        | \$48,000     | \$1,946     | \$49,946          |
|                       | Replacement          | HVAC Truck        | 1        | \$54,000     | \$2,126     | \$56,126          |
|                       | Replacement          | SUV               | 1        | \$64,000     | \$2,426     | \$66,426          |
|                       | Replacement          | Trailor           | 3        | \$14,000     | \$426       | \$43,278          |
|                       | Replacement          | Specialty Vehicle | 1        | \$75,000     | \$2,756     | \$77,756          |
| Social Services       | Replacement          | SUV               | 4        | \$64,000     | \$3,566     | \$270,264         |
|                       |                      | Total             | 50       | \$1,129,850  | \$219,344   | \$5,612,660       |

May 13, 2024 12 | Page