THE BOARD OF COUNTY COMMISSIONERS DURHAM, NORTH CAROLINA

Monday, April 9, 2007

7:00 P.M. Regular Session

MINUTES

Place: Commissioners' Room, second floor, Durham County Government

Administrative Complex, 200 E. Main Street, Durham, NC

Present: Chairman Ellen W. Reckhow, Vice-Chairman Becky M. Heron, and

Commissioners Lewis A. Cheek and Michael D. Page

Absent: Commissioner Philip R. Cousin Jr.

Presider: Chairman Reckhow

Opening of Regular Session—Pledge of Allegiance

Motion to Excuse Commissioner Cousin

Commissioner Cheek moved, seconded by Commissioner Page, to excuse Commissioner Cousin from the meeting due to an illness.

The motion carried with the following vote:

Ayes: Cheek, Heron, Page, and Reckhow

Noes: None Absent: Cousin

Agenda Adjustments

Chairman Reckhow added <u>FY07-08 Budget Worksession Meeting Schedule Revision</u> to the agenda.

Announcements

Chairman Reckhow recognized Vice-Chairman Becky Heron as the 2007 North Carolina Durham Chapter Jaycees Outstanding Senior Citizen Award recipient. She presented the award to Vice-Chairman Heron at the annual Durham Jaycees Distinguished Awards banquet on March 27, 2007.

Vice-Chairman Heron thanked Chairman Reckhow and the Durham Jaycees for the recognition. She shared her first experience as a senior citizen.

Minutes

Vice-Chairman Heron moved, seconded by Commissioner Cheek, to approve as submitted the following Board of County Commissioners' meeting minutes:

May 8, 2006 Closed Session
May 22, 2006 Closed Session
June 13, 2006 Closed Session
June 26, 2006 Closed Session
July 24, 2006 Closed Session
December 11, 2006 Closed Session
March 19, 2007 CIP Tour
March 26, 2007 Regular Session
The motion carried with the following vote:

Ayes: Cheek, Heron, Page, and Reckhow

Noes: None Absent: Cousin

Proclamation in Recognition of National Library Workers' Day

Chairman Reckhow introduced the Durham County Library Precision Book Cart Drill Team.

The Drill Team performed a routine to encourage citizens to read books. They distributed to each Commissioner a novel written by Darcy Frey, <u>The Last Shot: City Streets</u>, <u>Basketball Dreams</u>. The book was selected for Durham Reads Together 2007.

Chairman Reckhow read the following proclamation into the record to recognize April 17 as National Library Workers' Day:

PROCLAMATION

WHEREAS, Durham County Library provides everyone – regardless of age, ethnicity, or socioeconomic background – with books, services, and other resources that inform, inspire learning, cultivate understanding, excite the imagination, and provide knowledge necessary to live, learn, and work in the 21st Century;

WHEREAS, the Library's second Durham Reads Together will strengthen our community through a celebration of reading the same book, <u>The Last Shot: City Streets, Basketball</u> Dreams;

WHEREAS, the community is encouraged to attend Durham Reads Together book discussions and programs, including author Darcy Frey's visit to Durham on May 5;

WHEREAS, Durham County Library is bringing to the table key issues such as intellectual freedom, equity of access, the digital divide, and the vitality of library services in the information age by developing a new strategic plan;

WHEREAS, it is important to recognize the unique contributions of library workers who bring Durham a world of knowledge in person and online, as well as personal service and expert assistance in finding information and resources at convenient locations and times;

WHEREAS, National Library Week is celebrated all over the United States April 15-21, 2007, in recognition of public libraries' contributions to communities everywhere:

NOW, THEREFORE, BE IT RESOLVED that I, Ellen W. Reckhow, Chairman of the Durham County Board of Commissioners, do hereby proclaim April 17, 2007 as "National Library Workers' Day". I encourage all in this community to take advantage of the variety of resources available at our public library and to thank library workers for their exceptional contributions to life here in Durham.

This 9th day of April, 2007.

/s/ Ellen W. Reckhow, Chairman

Library Director Skip Auld thanked the Board for issuing the proclamation to recognize National Library Workers' Day. He urged the Commissioners to read and share <u>The Last Shot</u>: City Streets, Basketball Dreams.

Mr. Auld announced the following and invited the public to participate:

- Author Darcy Frey would be in Durham on May 4-5; a program is scheduled for May 5 at the NC Mutual Life Insurance Company building from 4:00 -6:00 p.m.
- Friends of the Library is having a book sale on April 13 (4:00 -7:00 p.m.), April 14 (10:00 a.m. 4:00 p.m.), and April 15 (2:00 5:00 p.m.).
- Durham County Library will assemble approximately 100 citizens to hold a future search conference on May 18-19 to receive community input on recommendations for the Library. Persons interested are advised to contact Mr. Auld or a Library staff member at 560-0160.

Chairman Reckhow thanked Mr. Auld and Library staff for the presentation and diligent work at the Library. She acknowledged Kenneth Berger, Library Board of Trustees Chair, who was present at the meeting. She commended the Library for organizing the upcoming programs focusing on The Last Shot novel.

Consent Agenda

Commissioner Cheek moved, seconded by Commissioner Page, to approve the following consent agenda items:

*a. Budget Ordinance Amendment 07BCC000056—Return Salary Funds to Redwood Volunteer Fire Department (appropriate \$80,000 in the General Fund back to the Redwood Fire District Special Revenue Fund that was

- designated but unspent for two paid positions stationed at Redwood Volunteer Fire Department);
- *b. Durham Public Schools—Approval of Construction Contract for Fayetteville Street Elementary School and authorize the Manager to execute the contract associated therewith; approve Capital Project Ordinance Amendment No. 07CPA000007 Increasing Fayetteville Street Elementary School Project and New "B" Elementary School Project by \$2,390,392 and \$1,822,305 respectively by moving funds from other school capital projects;
- c. Sheriff's Office—Sole Source GangNet Replication Software & Support (approve the SRA as the sole source provider for the GangNet software as described);
- d. Receive the 2006 Annual Report of the Development Review Board;
- e. Approve the Lease Amendment for DACCA Offices at 1201 Briggs Avenue and direct the Manager to execute;
- *f. Declaration of Surplus Personal Property and Approval of Resolution to Donate to Durham Technical Community College (declare the personal property as surplus, authorize the donation of the personal property to Durham Technical Community College on the condition that said property is used for a public purpose, and authorize the Manager to enter into an agreement);
- *g. Budget Ordinance Amendment No. 07BCC000057— Approve the Appropriation of \$200,000 from the Designated for Risk Management Fund Balance;
- h. Accept the 2006 Annual Report of the Durham Planning Commission; and
- Approve The Durham Center's Local Business Plan for 2007-2010 for the period 2007-2010 as mandated by the NC Department of Health and Human Services and state law.

The motion carried with the following vote:

Ayes: Cheek, Heron, Page, and Reckhow

Noes: None Absent: Cousin

<u>Consent Agenda Item No. a.</u> Budget Ordinance Amendment 07BCC000056—Return Salary Funds to Redwood Volunteer Fire Department (appropriate \$80,000 in the General Fund back to the Redwood Fire District Special Revenue Fund that was designated but unspent for two paid positions stationed at Redwood Volunteer Fire Department).

^{*}Documents related to these items follow:

DURHAM COUNTY, NORTH CAROLINA FY 2006-07 Budget Ordinance Amendment No. 07BCC000056

BE IT ORDAINED BY THE COMMISSIONERS OF DURHAM COUNTY that the FY 2006-07 Budget Ordinance is hereby amended to reflect budget adjustments.

Revenue:

<u>Category</u>	Current Budget	Increase/Decrease	Revised Budget
GENERAL FUND Other Financing Sources	\$25,652,077	(\$80,000)	\$25,572,077
Expenditures:			
<u>Activity</u> <u>GENERAL FUND</u>			
Public Safety	\$48,397,225	(\$80,000)	\$48,317,225

All ordinances and portions of ordinances in conflict herewith are hereby repealed.

This the 9 th day of April, 2007.	

<u>Consent Agenda Item No. b.</u> Durham Public Schools—Approval of Construction Contract for Fayetteville Street Elementary School and authorize the Manager to execute the contract associated therewith; approve Capital Project Ordinance Amendment No. 07CPA000007 Increasing Fayetteville Street Elementary School Project and New "B" Elementary School Project by \$2,390,392 and \$1,822,305 respectively by moving funds from other school capital projects.

DURHAM COUNTY, NORTH CAROLINA FY 2006-07 Capital Project Ordinance Amendment No. 07CPA000007

BE IT ORDAINED BY THE COMMISSIONERS OF DURHAM COUNTY that the FY 2006-07 Capital Project Ordinance is hereby amended to reflect budget adjustments for the following projects:

	Current Budget	Increase/Decrease	Revised Budget
<u>Project</u>			
New Elementary "C"	\$675,000	(\$660,000)	\$15,000
New Middle "A"	\$1,300,000	(\$1,280,000)	\$20,000
New Middle "B"	\$1,175,000	(\$1,165,000)	\$10,000
Durham School of the A	rts \$6,834,600	(\$800,000)	\$6,034,600
Mangum Elementary	\$4,251,564	(\$307,697)	\$3,943,867
Fayetteville St. Elementa	ary \$5,255,380	\$2,390,392	\$7,645,772
New Elementary "B"	\$11,463,695	\$1,822,305	\$13,286,000

All ordinances and portions of ordinances in conflict herewith are hereby repealed.

This the 9th day of April, 2007.

<u>Consent Agenda Item No. f.</u> Declaration of Surplus Personal Property and Approval of Resolution to Donate to Durham Technical Community College (declare the personal property as surplus, authorize the donation of the personal property to Durham Technical Community College on the condition that said property is used for a public purpose, and authorize the Manager to enter into an agreement).

RESOLUTION AUTHORIZING THE DONATION OF SURPLUS PROPERTY TO DURHAM TECHNICAL COMMUNITY COLLEGE

WHEREAS, the County of Durham accumulated surplus personal property consisting of a 2000 Model Ford E-450 Chassis (Ambulance VIN# 84040) with a 1990 model modular box mounted that is no longer needed for County operational purposes; and

WHEREAS, the County of Durham desires to dispose of this item by donation to the Durham Technical Community College as provided by North Carolina General Statute 160A-279; and

WHEREAS, the procedural provisions of the statute requires that the County of Durham shall publish a notice summarizing this resolution, and no conveyance of personal property may be executed pursuant to this resolution until at least 10 days after the day the notice is published.

NOW THEREFORE, BE IT RESOLVED by the Durham County Board of Commissioners that the donation of the specified item is herein authorized and directed:

- 1. In accordance with statutory requirements, Mr. Michael M. Ruffin, County Manager, shall be authorized as the County official in charge of the disposal of the surplus personal property.
- 2. All items will be donated on an "as is" basis. The County will make no guarantees and assumes no responsibility for any of the items.

BY ORDER OF THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF DURHAM this 9th day of April, 2007.

<u>Consent Agenda Item No. g.</u> Budget Ordinance Amendment No. 07BCC000057—Approve the Appropriation of \$200,000 from the Designated for Risk Management Fund Balance.

DURHAM COUNTY, NORTH CAROLINA FY 2006-07 Budget Ordinance Amendment No. 07BCC000057

BE IT ORDAINED BY THE COMMISSIONERS OF DURHAM COUNTY that the FY 2006-07 Budget Ordinance is hereby amended to reflect budget adjustments.

Revenue:

<u>Category</u>	Current Budget	Increase/Decrease	Revised Budget
RISK MANAGEMENT FUND Other Financing Sources	_	\$200,000	\$586,776
Expenditures: Activity			
RISK MANAGEMENT FUND General Government	\$2,664,533	\$200,000	\$2,864,533

All ordinances and portions of ordinances in conflict herewith are hereby repealed.

This the 9th day of April, 2007.

Vice-Chairman Heron commented on consent agenda item No. d, the Development Review Board 2006 Annual Report. In reference to consent agenda item No. h, she commended the suggestions made by the Durham Planning Commission in its annual report.

Steve Medlin, Assistant Planning Director, addressed Vice-Chairman Heron's comments pertaining the Planning Commission's recommendations and changes to plan amendment timelines for continuances by the Durham Planning Commission.

Public Hearing to Receive Citizen Comments on the Draft FY07-08 Annual Action Plan

Chairman Reckhow commended Mike Barros, Director, City of Durham Department of Community Development, and staff for the excellent work on the FY07-08 Annual Action Plan.

Vice-Chairman Heron echoed Chairman Reckhow's compliment.

Mr. Barros recognized Larry Jarvis, Associate Director of the Department of Community Development, for his assistance with the Plan. He congratulated Vice-Chairman Heron on receiving the Outstanding Senior Citizen Award from the Durham Jaycees.

Mr. Barros reported that the Citizen Participation Plan contained in the adopted 2005-2010 Consolidated Plan requires that two public hearings be held prior to the submission of the Annual Action Plan to the U.S. Department of Housing and Urban Development (HUD). The purpose of the first public hearing was to receive citizen comments on housing and community development needs; it was held on January 22, 2007. The purpose of the second public hearing is to receive citizen comments on the City's Draft Annual Action Plan, which specifies the allocation of CDBG, HOME, and ESG funds.

Chairman Reckhow opened the public hearing which had been properly advertised. She called the following signed speakers forward for comments:

<u>Gudrun Parmer</u>, Director, Criminal Justice Resource Center, gave a brief synopsis of Project Restoration, which receives CDBG Funds and has requested continuation funds for FY07-08.

<u>Chuck Clifton</u>, Citizens Advisory Committee (CAC) Chair, 1411 Rosedale Avenue, Durham 27707, outlined a memo he distributed to the Board discussing CAC's votes to support, increase, or decrease the Department of Community Development's CDBG funding recommendations.

Commissioner Cheek inquired about CAC's recommendation to continue to reduce the code enforcement line item by 33%.

Mr. Clifton responded that CAC recommended last year to reduce the line item by 33% each year for three years to facilitate reduced reliance by the City on HUD funding; however, the City Council voted to reduce it by 10% last year.

Commissioner Cheek disapproved of using grant funds for recurring programs. He supported CAC's recommendation to reduce core funding by 33%.

Mr. Clifton stated that he was unable to answer Vice-Chairman Heron's question about whether the code enforcement funds would be used to hire additional staff. No application was submitted, which would have explained utilization of the funds. He opined that as a City function, it should not be dependent upon grant funds for program continuation; it should be funded from the City's general fund.

Chairman Reckhow thanked Mr. Clifton and the Citizens Advisory Committee for its hard work and recommendations.

Commissioner Cheek explained that the issue is not whether code enforcement should occur, but how recurring personnel positions should be funded.

Vice-Chairman Heron agreed with Commissioner Cheek, stating that CDBG funds should not be used to fund personnel but used to rehabilitate houses.

Chairman Reckhow closed the public hearing and referred the matter back to the Board.

Mr. Barros recognized Juanita Massenburg, Project Manager, Department of Community Development, for her instrumental role as Federal Grants Coordinator for the past three months. He responded to Commissioners' concerns pertaining to code enforcement funding, stating that using CDBG funds is the only way to fund the program adequately; no general funds are available.

Ms. Parmer responded to questions posed by Chairman Reckhow about funding for Project Restoration. Monies would be used to pay stipends (not used for salaries).

Mr. Barros informed the Board that the FY07-08 Annual Action Plan would be presented to the Board for adoption at its April 23 meeting.

Chairman Reckhow reiterated her compliments to Mr. Barros and staff.

Public Hearing—The Eastern Durham Open Space Plan

Helen Youngblood, Senior Planner, City-County Planning Department, and staff liaison for Durham Open Space and Trails Commission (DOST), requested that the Board conduct a public hearing to receive public comment on the Eastern Durham Open Space Plan and to adopt the Plan.

The Planning Department recommended approval of the Eastern Durham Open Space Plan. Durham Open Space and Trails Commission (DOST) recommended approval with a vote of 15-0 on December 13, 2006. The Durham Planning Commission recommended approval with a vote of 12-0 on February 13, 2007.

Ms. Youngblood presented the Eastern Durham Open Space Plan to the Board, highlighting the following:

- The development of a new park by the City on land owned by the Corps near Falls Lake off of Redwood Road;
- Greenway trails along streams and a rail trail along an abandoned rail right-of-way;
- Preservation of wildlife habitat areas and corridors along the major streams in the area;
- Preservation of historic structures in eastern Durham; and
- A site stewardship programs for citizen involvement in monitoring open space conditions.

The success of implementing this Plan would depend upon the voluntary actions of private landowners.

Durham City and County have adopted two open space plans—the New Hope Corridor Open Space Master Plan in 1991 and the Little River Corridor Open Space Plan in 2001. This plan would be the third.

The Eastern Durham Open Space Plan covers the area generally between I-85, US 70 Bypass, US 70, and Falls Lake. The Plan identifies valuable open space areas that should be preserved to achieve objectives of providing recreation opportunities, preserving natural beauty, protecting wildlife habitat, preserving historic resources, and maintaining water quality.

The Eastern Durham Open Space Plan would be implemented by City and County departments and agencies. These include the City-County Planning Department, (through their review of site and development plans), the City Parks and Recreation Department, the County Open Space and Real Estate Division, and the Durham Open Space and Trails Commission. Some of these recommendations have work programs and/or budget implications for the responsible departments.

Vice-Chairman Heron expressed her desire that the Plan be approved.

Commissioner Page asked if the area is zoned for industrial use.

Ms. Youngblood responded in the negative.

Chairman Reckhow opened the public hearing that was properly advertised and called the signed speaker forward for comments.

<u>Robert Glenn</u>, Chair of DOST, 3000 Montgomery Street, Durham 27705, encouraged the Commissioners to adopt the Plan.

Chairman Reckhow asked Mr. Glenn to convey the Board's thanks to DOST for providing input on the Plan. She thanked Ms. Youngblood and Planning staff for their work with conducting community meetings in Eastern Durham. She praised the Plan and deemed it as an excellent "blueprint" for the future.

Ms. Youngblood extended her thanks to Jane Korest, Real Estate and Open Space Manager; Greg Schuster, Open Space Land Manager; Kathleen Snyder, Planner; Keith Luck, Planning Supervisor; Cherri Smith, NC Department of Transportation; and Planning staff.

Chairman Reckhow closed the public hearing and referred the matter back to the Board.

Commissioner Cheek moved, seconded by Vice-Chairman Heron, to approve the Eastern Durham Open Space Plan.

Vice-Chairman Heron echoed Chairman Reckhow's comments.

The motion carried with the following vote:

Ayes: Cheek, Heron, Page, and Reckhow

Noes: None Absent: Cousin

Ms. Youngblood informed Chairman Reckhow that she relayed to citizens that the County is currently seeking applicants to fill the Oak Grove/Carr seat on the Durham Open Space and Trails Commission.

Chairman Reckhow encouraged persons who are interested in serving to apply and pass the word along to other Durham citizens.

Regulation of Solicitation on the Streets and Highways of Durham County

County Attorney Chuck Kitchen introduced this item. He recapped that the Board previously received information at the request of Commissioner Cheek regarding the possible adoption of an ordinance regulating solicitation in the rights-of-way outside the municipal limits of cities in Durham County.

Commissioner Cheek restated his position on banning solicitation in the rights-of-way in Durham County.

Commissioner Cheek moved, seconded by Vice-Chairman Heron, to adopt the Ordinance Regulating Solicitation on the Streets and Highways of Durham County.

Commissioner Page opposed adopting the Ordinance at this time, as it may worsen the homelessness in Durham. Law enforcement would be required to take action, which would not aid but harm the homeless. He explained that as most of the panhandling occurs within the City, he would like for the City to approve the Ordinance as well. He communicated that the Urban Ministries reported a vast number of panhandlers in Durham as a result of a point count it conducted.

Vice-Chairman Heron commented that law enforcement would be able to transport the homeless panhandlers to organizations which offer assistance (i.e. Urban Ministries).

Commissioner Page stated that agencies such as Urban Ministries and the Rescue Mission do not meet immediate needs of many homeless persons.

Commissioner Cheek assured Commissioner Page that the intent of the Ordinance is not punitive; it is intended to encourage people to seek the help they need.

Chairman Reckhow supported the Ordinance. She explained that the Ordinance is to protect people from being in rights-of-way within the County, where the speed limit ranges from 45-55 miles per hour. The Ordinance is not the County's way of failing to address the problem of homelessness; the County remains committed to the 10-year Plan to End Homelessness. She directed the County Manager and staff to work with Mental Health and other appropriate departments to refine a list for the Sheriff Deputies to use as a resource when enforcing the Ordinance.

The motion carried with the following vote:

Ayes: Cheek, Heron, and Reckhow

Noes: Page Absent: Cousin

County Manager Mike Ruffin advised the Board that due to Commissioner Cousin's absence, the Ordinance would require a second reading; the item would be placed on the April 23 Regular Session agenda. If a commissioner is absent that night, then the Ordinance would be officially adopted if it receives a majority vote. He consented to following up with the Sheriff per Chairman Reckhow's request.

Commissioner Page asked the Commissioners to present the Ordinance to the City at the next Joint City-County Committee meeting.

Commissioner Cheek enlightened Commissioner Page about his numerous former attempts to encourage the City to pass the Ordinance.

Commissioner Page apprised Commissioner Cheek of his efforts to find discussions of this issue in the Joint City-County Committee meeting minutes within the past six months; no

such discussions have been found. He declared that the problem mainly exists within the city limits.

Commissioner Cheek restated that he raised the issue to the Joint City-County Committee and to the City Council when he served as a council member.

Chairman Reckhow informed Commissioner Page that a discussion was held at a Joint City-County Committee meeting more than a year ago.

Vice-Chairman Heron agreed with Commissioner Page that the Ordinance be presented to the Joint City-County Committee. She suggested relaying the Commissioners' comments pertaining to providing help for the homeless panhandlers.

ORDINANCE REGULATING SOLICITATION ON THE STREETS AND HIGHWAYS OF DURHAM COUNTY

WHEREAS, pursuant to N.C.G.S. §§ 20-175, 153A-125, and 153A-126, the Board of Commissioners may regulate begging, solicitation campaigns, and salesmen; and

WHEREAS, begging and the solicitation of money for charities or businesses in the streets and highways of Durham pose a significant hazard both to pedestrians and motorists; and

WHEREAS, begging and the solicitation of money in the streets and highways of Durham pose a significant opportunity for fraud and misrepresentation.

NOW, THEREFORE, THE BOARD OF COMMISSIONERS FOR THE COUNTY OF DURHAM DOTH ORDAIN:

1. That the Durham County Code of Ordinances is hereby amended by adding a new article, to be numbered Article IV of Chapter 22, which article reads as follows:

ARTICLE IV. SOLICITATION ON THE STREETS AND HIGHWAYS

Sec. 22-60. Solicitation defined.

For purposes of this article, "solicit" shall mean the asking for money or objects of value, with the intention that the money or object be transferred at that time, and at that place. Soliciting shall include using the spoken, written, or printed word, bodily gestures, signs, or other means with the purpose of obtaining an immediate donation of money or other thing of value or soliciting the sale of goods or services.

Sec. 22-61. Solicitation prohibited.

It shall be unlawful for any person to solicit an operator or other occupant of a motor vehicle while such vehicle is located on any street or highway. Provided, however, that this section shall not apply to services rendered in connection with emergency repairs requested by the operator or passenger of such vehicle.

Sec. 22-62. Jurisdiction.

This article shall be effective for all of Durham County not within a city, and effective in such city or cities which have by resolution permitted this article to be effective within such city or cities.

2. This Ordinance shall be effective on ratification.

This the 9th day of April, 2007.

FY07-08 Budget Worksession Meeting Schedule Revision

Commissioner Page requested that the FY07-08 budget worksession meeting schedule be revised due to a scheduling conflict with the June 14, 2007 meeting.

The Board of County Commissioners reached a consensus to reschedule the June 14 Budget Worksession to June 11 from 9:00 a.m. to 2:00 p.m.

Closed Session

Commissioner Cheek moved, seconded by Commissioner Page, to adjourn to closed session to instruct the public staff concerning the possible lease back to the County of the Oakleigh Building at Durham Regional Hospital and to discuss a claim and preserve the attorney-client privilege pursuant to N.C. Gen. Stat. § 143-318.11(a)(3) & (5).

The motion carried with the following vote:

Ayes: Cheek, Heron, Page, and Reckhow

Noes: None Absent: Cousin

Reconvene to Open Session

Chairman Reckhow announced that the Board met in closed session; directives were given to staff; no action was taken.

Adjournment

There being no further business, Chairman Reckhow adjourned the meeting at 9:27 p.m.

Respectfully Submitted,

Yvonne R. Gordon Deputy Clerk to the Board