CRIMINAL JUSTICE
RESOURCE CENTER

ANNUAL REPORT

FISCAL YEAR 2022

DURHAM COUNTY



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FROM THE DIRECTOR

DEAR FRIENDS,

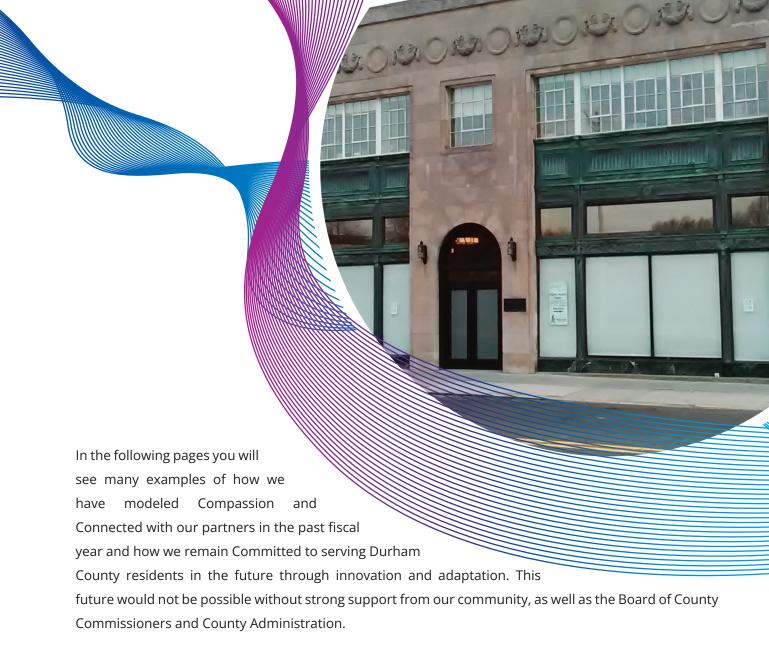
We are pleased to present our Annual Report for Fiscal Year 2021-22. It was another challenging year for the Criminal Justice Resource Center (CJRC), which saw staff adjusting to a new normal and increasing technology demands of a global pandemic.

Our mission is to promote public safety through supports for the local criminal justice system and through assistance to justice-involved individuals with a wide array of services so that they may achieve their full potential in their communities. We aim to provide these services in ways that are Compassionate, Connected, and Committed.

COMPASSION is a value espoused by our entire staff and our partners. Every person comes to us with specific needs. We spend time getting to know each client as an individual, and then deliver services in a manner that respects the person's dignity. This investment takes place in individual and group settings and is consistent from first interactions to program exit.

We remain CONNECTED through a large network and partnerships that are critical to us accomplishing our mission. Strategic partnerships play an important role as they add flexibility and diversity to our operations. We form partnerships with individuals and agencies that have values and visions in line with those we champion at the center. Without them, we could not do our work.

The CJRC is COMMITTED to supporting clients throughout the seasons of change and uncertainty that have been the hallmark of the past 2.5 years. This department has served the citizens of Durham County for over 25 years and continuously makes changes and adjustments to ensure that our services remain meaningful, filling gaps and needs in the community.



We look forward to keeping you updated on our work and accomplishments through our ongoing engagement and future reports.

Sincerely, **Gudrun Parmer**

"One of the many reasons why I chose to return to Durham is the network of community servants committed to being innovative and compassionate in the approach to root cause reform in our criminal justice system. The Durham Police Department is proud to be a continued partner with CJRC. It is through this partnership that we can be forward thinking in our approach to safety and security."

Patrice Andrews, City of Durham Chief of Police

PRETRIAL SERVICES

Durham County's Pretrial Services was established in 2006 to create a systematic approach for recommending release and community supervision for defendants who do not pose a risk to the community as they await trial. The program was created with the goal of reducing the jail population while ensuring that defendants appear for their court dates and are not a public safety risk while under pretrial release. On June 30, 2022, the detention population was 25% lower than on July 1, 2006.

As part of our commitment to a more equitable justice system, Pretrial Services adopted the Public Safety Assessment, a nationally recognized and validated instrument, to assess a defendant's safety and flight risk while awaiting court disposition. In FY 2022, Pretrial Services finalized the Public Safety Assessment by updating the supervision levels and release conditions matrix based on feedback provided by the Courts. Additionally, we incorporated interpretation services to better serve clients and detainees who are not fluent in English.

33,173 JAIL BED DAYS SAVED, RESULTING IN **\$6,618,014** POTENTIAL COST SAVINGS

61% APPEARED FOR COURT DATES AND REMAINED CHARGE FREE UNTIL DISPOSITION

298 PERSONS SUPERVISED

2,857 RISK ASSESSMENTS COMPLETED FOR PERSONS APPEARING IN FIRST APPEARANCE COURT AND OTHERS REFERRED FOR CONSIDERATION TO PRETRIAL SUPERVISION.

JAIL MENTAL HEALTH

The Jail Mental Health (JMH) team works with detainees who are diagnosed with mental illness or are in crisis. Staff ensures inmates on medication are stabilized and provides them with mental health programming, discharge planning, and connection to community-based treatment programs.

Durham County's compassion for and commitment to persons with behavioral health challenges is evident in the array of services not found in most other jails: 6 full-time and contract staff providing around the clock mental health services, screening of referred detainees shortly after intake, a psychiatrist and medical residents onsite 28 hours per week, bilingual services, operating a therapeutic housing unit, mental health wellness programming, responding to detainees' calls for service, as well as discharge planning and service coordination.

1,942 referrals to JMH = **47%** of jail confinements Average monthly caseload **152** = **42%** of detention population.

STEPPING UP INITIATIVE

Durham County joined the national initiative to "Reduce the Number of People with Mental Illness in Jails" in 2015. Since then, CJRC and a group of local mental health providers, local and state government agencies, and community members have been meeting regularly (and virtually since 2020) to review available services and supports for adults with behavioral health conditions in the criminal justice system. A comprehensive Sequential Intercept Mapping (SIM) Exercise was completed in 2019 and updated in 2022. The SIM illustrates how people with behavioral health conditions flow through the justice system and identifies various points of contact that can be improved.

The updated review recommends a focus on

- Enhancing service capacity to improve access to services, including mental health treatment designed to meet the unique needs of justiceinvolved people;
- 2. Prioritizing safe and affordable housing as a critical component of behavioral health treatment and;
- 3. Assessing feasibility to integrate peer support into services provided at each intercept.



INTEGRATED REENTRY FOR ADULTS WITH CO-OCCURRING SUBSTANCE ABUSE AND MENTAL ILLNESS (CSAMI)

FY 2022 was the fourth and final year of a Second Chance Act grant from the US Department of Justice to develop and implement innovations in Jail Reentry.

The Integrated Reentry Program was designed to enhance and better utilize existing jail and community-based support services creating a more integrated and seamless transition from incarceration back into the community for adults with co-occurring mental health and substance use disorders. Services have improved screening and assessment for mental illness and substance use disorders, facilitated comprehensive reentry case planning, and provided or facilitated integrated services both in detention and post release.

Throughout the grant period, a team successfully enrolled and provided services to 118 justice-involved individuals with co-occurring health and substance use disorders.

- By the end of FY 2022, only 12% of participants had returned to the Detention Center.
- 87% of the 56 people housed with the assistance of the CSAMI team successfully completed the program or are still receiving services.
- 98% of the 42 people receiving cellphones and monthly service completed the program or are still engaged in services.

MENTAL HEALTH COURT DIVERSION PROGRAM

The Durham County Mental Health Court Diversion Program's (MHC) goal is to connect individuals with a primary diagnosis of Severe and Persistent Mental Illness (SPMI) or Serious Mental Illness (SMI) to treatment services and resources. Pending criminal charges are usually dismissed upon program completion.

In December 2021, CJRC received a \$467,000 grant from the US Department of Justice to expand Mental Health Court to serve more clients and enhance treatment supports in alignment with national best practices.

Durham's MHC offers:

- A specialized court docket employing a problem-solving approach to court processing
- Regular status hearings where treatment plans are reviewed.
- Incentives to reward adherence to court conditions.

29 Persons Served

12 Cases closed with 7 completions (58%)

POST-ARREST DIVERSION PROGRAM (PAD)

The Durham County Post-Arrest Diversion (PAD) program is an initiative between the Durham District Attorney's Office and the Criminal Justice Resource Center.

Individuals charged with lower-level felony allegations are required to complete a community-based program within 4 to 6 months of referral.

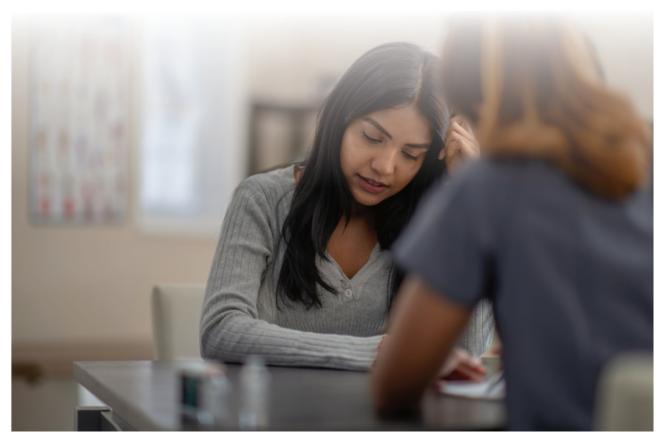
Upon successful completion, the District Attorney's Office is notified, and the prearranged agreement for the case will take place. If participants do not complete the program, the District Attorney's Office may begin criminal proceedings on the original allegation(s).

29 PERSONS SERVED

94% OF PARTICIPANTS COMPLETED

"THE POST-ARREST
DIVERSION PROGRAM IS
AN EXCELLENT EXAMPLE
OF HOW DIVERSION
PROGRAMS CAN
BENEFIT NOT ONLY
PARTICIPANTS, BUT THE
ENTIRE COMMUNITY.
IT'S INSPIRING TO SEE
PEOPLE SUCCEED WHEN
GIVEN THE CHANCE
AND THE TOOLS TO DO
SO THROUGH PAD."

DISTRICT ATTORNEY
SATANA DEBERRY



COMPASSIONATE. CONNECTED. COMMITTED.

GANG REDUCTION STRATEGY

Durham's Gang Reduction Strategy (GRS) Steering Committee was formed in 2012 as a response to gang and violent crime. The Steering Committee's foundation is interagency cooperation where members provide leadership for the comprehensive effort (prevention, intervention, and suppression). The Steering Committee meets bi-monthly.

In 2021, the Steering Committee commissioned an updated gang assessment for Durham. Previous assessments had been completed in 2007 and 2014. The report presents five key findings and related recommendations:

Recommendation 1:

Address underlying social conditions that increase the vulnerability of youth in the census tracts most vulnerable to gang involvement.

Recommendation 2

Implement comprehensive, intensive, and neighborhood-based service delivery specifically for gang-involved individuals in census tracts most vulnerable to gang violence.

Recommendation 3:

Expand available gang prevention and intervention programming.

Recommendation 4

Institute standardized performance measures to track reductions in gang violence.

Recommendation 5

Regularly collect and report data that reflects the progress of the community's gang violence reduction efforts.

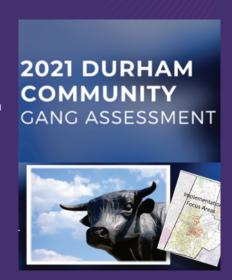




Image above: JCPC members are appointed by the Board of County Commissioners representing state and local agencies and service providers. The monthly meetings are open to the public.

JUVENILE CRIME PREVENTION COUNCIL (JCPC)

Juvenile Crime Prevention Councils (JCPC) are established in all North Carolina counties and are tasked to support services that reduce and prevent juvenile crime. The councils have the responsibility to

- develop strategies to intervene, respond to and treat the needs of juveniles at risk of delinquency
- recommend allocation of state provided funds to community organizations for treatment, counseling or rehabilitation services to address the needs of at-risk juveniles.

Through a competitive Request for Proposals process and based on the needs of the county's youth, Durham JCPC recommended funding for the following programs in FY 2022:

Conflict Resolution Center	EPIC
Durham PROUD	Juvenile Literacy Center
Durham Teen Court and Restitution	Parenting of Adolescents
El Futuro	Project BUILD

LOCAL REENTRY COUNCIL

The Local Reentry Council (LRC) connects persons returning to Durham from incarceration to a network of providers and services including short-term housing, child care, transportation and employment assistance.

In FY 2022, LRC staff began using a new automated Case Management system called UniteUs under the NC Cares 360 platform. This system will allow for better connectivity and sharing of information amongst LRC partners.

> **253** REFERRALS RECEIVED **142** PERSONS SERVED **67** INDIVIDUALS OBTAINED A JOB

> > 69 RECEIVED FINANCIAL ASSISTANCE FOR HOUSING

Samaritan Health Center is a faith-based free and charitable clinic in Durham. Samaritan Health Center has provided medical services to Durham's uninsured and underserved residents for thirteen years. They began serving justice involved persons through a partnership with Durham Rescue Mission by providing a medical home for persons after they are released from incarceration. Samaritan Health Center continues to get referrals by word of mouth and from organizations and service providers.

"Durham is a great collaborative environment. Samaritan Health Center wants to add our piece to the puzzle to help better serve people in need. The Local Reentry Council is a great opportunity to learn about other services available to justice involved persons to refer patients if those needs arise," says Elizabeth Brill, the Executive Director of the Samaritan Health Center.

DRUG TREATMENT COURT PROGRAM

The Durham Adult Drug Treatment Court (ADTC) is a voluntary, judicially supervised treatment opportunity for persons with chemical dependency as an alternative to incarceration. ADTC offers non-traditional and individualized treatment to individuals charged with non-violent felony or misdemeanor offenses. Durham's Drug Treatment Court is continuously evolving, adjusting programming to follow evidence- based practices

In FY 2022, the Drug Treatment Court

- hired a new Coordinator
- received a \$32,000 grant from the Durham County ABC Board providing increased treatment services, medication assisted treatment, client incentives and housing.



Shane

Shane was born and raised here in Durham, North Carolina. During COVID-19, he had a lot of free time, which steered him in the wrong direction. He was presented the opportunity to start his recovery in STARR at the Durham County Jail and then continued his treatment through substance use and cognitive behavior treatment and attended Narcotics Anonymous meetings, all located with CJRC. Shane stated CJRC helped him get his life back on track as he was facing 3 years in prison. CJRC gave him the opportunity to remain out of jail and taught him basic life skills that enabled him to continue managing his own construction company in Durham.

"I want to raise my newborn child, and continue to expand my business. I want to live and not hate life day to day."

Brian

Brian, from Johnson County, started his recovery process with STARR at the Durham County Detention Facility. He graduated from Drug Treatment Court a year ago and has been sober and clean for 38 months. Brian shares that he took advantage of the services available. He had peer support, WRAP services, transitional housing, and on-the-job training with Durham County. He plans on becoming a full-time employee here with Durham County.

"My plans right now are to remain sober and clean and make the best out of each day. I pray before I do anything, so I don't do the wrong thing."

COMMUNITY BASED SERVICES

Community Based Services provide programs for justice-involved individuals who are Durham County residents and on supervised probation, post-release supervision or parole. Additionally, persons in diversion programs are able to access services.

Services include Substance Use Treatment, Cognitive Behavioral Interventions (CBI), Case Management, Housing and many wraparound services.

RRS CBI – RECIDIVISM REDUCTION SERVICES

145 persons served51% completion rate

PAID WORK EXPERIENCE

6 people were employed in on-the-job training with Durham County General Services. Four individuals were able to obtain regular employment with General Services or other employment after their placements ended.

CBI DIVERSION

60 persons served60% completion rate

HOUSING

37 persons resided at CJRC's 6-bed Transitional House for various durations. The house occupancy rate was 57%.





JB, a client and local tattoo artist, agreed to paint a mural on the wall of CJRC's Client Breakroom. The painting is a self-portrait – JB breaking through a wall and putting the pieces of his life together. We hope that this mural will create a welcoming, lively and reflective environment for future clients.

OUTPATIENT SUBSTANCE USE DISORDER

CJRC provides outpatient substance use disorder treatment program for persons 18 years old or older. Individuals are referred through Treatment Alternatives for Safer Communities (TASC), the Courts or other service providers. Based on their needs, participants receive intensive outpatient treatment or regular outpatient treatment.

187
Persons
Served

The treatment program works with clients to develop recovery skills, insights and the necessary community connections to build successes in their lives and in their community. Focusing on these goals reduces the likelihood of future negative involvement with law enforcement and the court system.

27% Completion Rate

From a CJRC Substance Use Disorder Treatment Counselor

Drew was diagnosed with a severe substance use disorder and was receiving medicated assisted treatment. He was ordered to outpatient treatment because he had started replacing his drug of choice with other drugs. Drew attended virtual treatment groups and engaged in therapy to understand his drug use and how to get and stay clean. Drew learned cognitive behavioral thinking tools to help him think through likely outcomes to his actions. As his assigned counselor, I supplemented group treatment with individual counseling to aid clients awareness that the recovery process is holistic in nature in conjunction with medicated assisted treatment (MAT).

SUBSTANCE ABUSE TREATMENT AND RECIDIVISM REDUCTION PROGRAM (STARR)

262 Persons enrolled in the program

The Substance Abuse Treatment and Recidivism Reduction Program (STARR) is a four-week substance use treatment program provided to detainees in the Durham County Detention Facility. STARR Grad provides an additional four weeks of advanced recovery skills. In FY 2022, STARR participants were able to access After Care, Parenting and WRAP services. The majority of STARR participants are mandated to the program by the Courts or by Probation.

85%
Completion
Rate

"I'm grateful to have the STARR program here in Durham County. I knew I wanted to get clean and I knew I needed outside intervention to get me on the right path because addiction had such a strong hold over me. Thanks to the STARR program and the MAT program, I was able to use all my time productively

and grow into a much stronger, saner, healthier person than I was at the time of my arrest. In a very real sense, I think it may have saved my life".

STARR Program Participant

