



# Durham County

200 E. Main Street  
Durham, NC 27701  
(919) 560-0025

## Meeting Agenda Board of County Commissioners

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Monday, May 5, 2025

9:00 AM

Commissioners' Chambers

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### Work Session

#### "Public Charge"

The Board of Commissioners asks its members and citizens to conduct themselves in a respectful, courteous manner, both with the Board and fellow citizens. At any time, should any member of the Board or any citizen fail to observe this public charge, the Chair will ask the offending person to leave the meeting until that individual regains personal control. Should decorum fail to be restored, the Chair will recess the meeting until such time that a genuine commitment to the public charge is observed.

#### "Land Acknowledgment"

As we convene for the Durham County Commissioners meeting, it's crucial to recognize the painful truth of history. We stand on the stolen ancestral lands of the Catawba, Eno, Occaneechi, Shakori, and Tuscarora peoples, whose deep connection to this land predates our arrival. We acknowledge with humility the unjust displacement and violence that occurred, leading to the dispossession of indigenous peoples from their homelands. Their resilience in the face of such adversity is a testament to their strength and spirit.

May we humbly honor the ancestors and elders of these nations, both past and present, by committing ourselves to fostering understanding, healing, and justice for all who inhabit this land. Let us walk forward together with open hearts, acknowledging the past and embracing a future guided by compassion, respect, and unity.

### 9:00 am Work Session Agenda

#### 1. Citizen Comments (30 min)

[25-0254](#)

#### Citizen Comments (30min)

Agenda Text:

The Board of County Commissioners will provide a 30-minute comment period at a meeting once a month. Any citizen of Durham County wishing to speak shall have an opportunity to do so. The Board may direct staff to research and reply to the concerns, if appropriate. Speakers were asked to provide comments prior to the start of the meeting so that staff may reply to comments and/or questions. All speakers are

requested to refrain from addressing issues related to personnel matters.

**Alignment with Strategic Plan:** Citizen engagement aligns with all five of the strategic goals by allowing the Board to receive comments and concerns from the community related to important issues in Durham County.

**Resource Persons:** Monica W. Wallace, Clerk to the Board

**County Manager's Recommendation:** The County Manager recommends that the board receive citizen comments and direct staff to respond, as deemed appropriate.

## 2. Consent Agenda (15 min)

### [25-0176](#) **Letter of Support for Application for Clean Water Act Section 319(h) Grant**

**Agenda Text:**

The Board is requested to authorize the Chair to sign a letter of support for application to the North Carolina Department of Environmental Quality Division of Water Resources (DWR) for funding under the Clean Water Act Section 319(h) Nonpoint Source Grant Funding Program. The funding will support the construction of a bioretention pond and education and outreach associated with the Whispering Pines Mobile Home Park Stream Restoration Project. Through Section 319(h) of the Clean Water Act, the U.S. Environmental Protection Agency provides states with funding to reduce nonpoint source pollution. North Carolina typically receives around \$1 million for competitive funding of watershed restoration projects. Funds may be used to conduct watershed restoration projects such as stormwater and agricultural best management practices and restoration of impaired streams. Section 319 grant projects must be used to help restore waterbodies currently impaired by nonpoint source pollution in areas with approved watershed restoration plans.

The Whispering Pines Mobile Home Park Stream Restoration Project was identified in the County Stormwater Nutrient Management Strategy as a potential project for compliance with the Falls Lake Nutrient Management Rules. The project consists of approximately 1,500 linear feet of stream restoration and a bioretention pond to treat stormwater on the property. The stream restoration project will remove sources of nitrogen and phosphorous from streambank erosion - helping the County meet the nutrient requirements of the Falls Lake Rules - while also reducing flooding impacts to residents of Whispering Pines Mobile Home Park.

The total estimated project cost is \$2.1 million. The County previously applied for and received a \$400,000 Local Assistance for Stormwater Infrastructure Investments (LASII) grant from the North Carolina Division of Water Infrastructure to cover the planning efforts for the Whispering Pines project. The County also received \$500,000 from the Division of Soil and Water's Streamflow Rehabilitation Assistance Program (StRAP). The County continues to seek additional grant funding for the project, an important part of meeting the County Stormwater Program's Guiding Principle of "Efficiency with Stormwater Utility Fee revenues." The County is

applying for an additional \$600,000 in funding from the Water Resources Development Grant Program. The County is seeking \$240,000 from the 319(h) Grant Program.

Applications are due May 30, 2025.

**Alignment with Strategic Plan:** This item supports County goals for Sustainable Infrastructure & Environment by improving and protecting water quality.

**Resource Persons:** Taylor Blausler, Grant Administrator for Engineering and Environmental Services; Ryan D. Eaves, PE, Stormwater and Erosion Control Division Manager; H. Jay Gibson, PE, Director of Engineering and Environmental Services

**County Manager's Recommendation:** The County Manager recommends that the Board authorize the Chair to sign the letter of support.

**Attachments:** [319 Letter of Support - Whispering Pines](#)

**25-0177**

**Approve Membership Agreement Memorandum of Understanding in the amount of \$3,537 with the Clean Water Education Partnership (CWEP)**

**Agenda Text:**

The Board is requested to authorize the County Manager to sign the Membership Agreement Memorandum of Understanding for the Clean Water Education Partnership Services provided by the Central Pines Regional Council in accordance with the attached Membership Memorandum of Understanding and fee schedule.

The Clean Water Education Partnership (CWEP) is a cooperative effort between local governments and state agencies to protect water quality in the Tar-Pamlico, Neuse, and Cape Fear River Basins. CWEP aims to protect North Carolina's waterways from stormwater pollution through public education and outreach. CWEP helps public entities communicate the important fact that clean water is vital for healthy ecosystems and a high quality of life for area residents. It is our goal to create a unified messaging about stormwater and pollution throughout our partner regions. We accomplish this through two main avenues: in-person education at community festivals, after school programs, libraries, and classroom visits; and mass media outreach campaigns via digital, radio, television, print, and cinema ads in English and Spanish.

Durham County has been a member of CWEP since September 2003. The current Memorandum of Agreement will expire on June 30, 2025.

**Alignment with Strategic Plan:** This request aligns with Durham County Strategic Goal: Sustainable Infrastructure and Environment.

**Resource Persons:** Ryan D. Eaves, PE, Stormwater and Erosion Control Division Manager; McKenzie Bradshaw, PE, Stormwater Manager; Ellie Kinsey, Stormwater

Education Specialist; H. Jay Gibson, PE, Director of Engineering and Environmental Services

**County Manager's Recommendation:** The County Manager recommends that the Board authorize the Manager to sign the Memorandum of Understanding.

**Attachments:** [FY26MOU CWEP Durham County](#)

**25-0201**

**Authorize the County Manager to Execute a Contract with Design Workshop, Inc., for Framework Planning Design Services, Including Community Engagement Services, for the Orange Factory Road Nature Preserve and Farm Campus Totaling an Amount Not-To-Exceed \$295,658.00.**

**Agenda Text:**

The Board is requested to authorize the County Manager to execute a contract with Design Workshop, Inc. upon completion of the contract and approval by the County Attorney's Office, for Framework Planning Design Services, including community engagement services, for the Orange Factory Road Nature Preserve and Farm Campus totaling an amount not-to-exceed \$295,658.00 (\$268,780.00 basic services plus 10% reimbursable expenses). Funding for this has been identified and is available in the Orange Factory Road Farm Capital Project budget (4730DC163).

The County purchased the 129-acre property at the corner of Orange Factory Road and North Roxboro Road (308 Orange Factory Road) in February 2024 with Open Space Funds and County General Funds. This parcel was acquired for conservation, recreation, agriculture, and education purposes, and specifically to protect water quality, wildlife habitat and connectivity, and provide opportunities for low-impact recreation and agricultural education. Deed restrictions and zoning limit impervious surface development. The site currently does not currently have water or sewer services. Please see the attached AAF Supplemental for additional information about the site.

Request for Qualifications (RFQ) No. 25-012 Architectural & Engineering Design Services for Orange Factory Road Nature Preserve and Farm Campus was advertised on October 6, 2024, and received three responses by the November 12, 2024 proposal deadline. These responses were evaluated by representatives from the Open Space and Real Estate and Project Management Divisions of County Engineering, Cooperative Extension Services, and a County Management Fellow. Soil and Water Conservation District staff additionally advised the Evaluation Committee. Design Workshop, Inc. was selected as the most qualified firm for this project. Please see Attachment 2 for Design Workshop's Proposal for Framework Planning Design Services, Attachment 3 for the Bid Tabulation, and attachment 4 for the MWBE Compliance Review Form certifying 25% MWBE participation.

This Framework Plan development process will include extensive mapping, site analysis, and public engagement in close coordination with prospective partner

departments, divisions, and organizations. The resulting Framework Plan will outline the uses and site layout that best addresses the conservation/restoration, agricultural, and education goals of the County, detail operations and maintenance expenses, and recommend phasing to best leverage state and federal funding for construction.

**Alignment with Strategic Plan:** This item aligns with the following DCo Forward Strategic Plan Focus Areas: Sustainable Infrastructure and Environment, Objective 1: Plan for long-term use of County land, facilities, and equipment through Initiative 1c to create, maintain, and preserve vibrant, inclusive spaces in the County; Objective 3: Preserve and restore the natural and built environment through Initiative 3c to improve water quality through equitable and efficient use of resources and land protection and through Initiative 3d to protect and restore natural resources, land, recreational, historical, and rural spaces; and Healthy and Inclusive Community Objective 1: Increase healthy outcomes and quality of life for residents.

**Resource Persons:** Christy Raulli, Project Manager, and Peri Manns, ASLA, LEED GA, Deputy Director, Engineering and Environmental Services Department; Celeste Burns, Open Space and Real Estate Division Manager; Donna Rewalt, County Extension Director; and Emily McCoy, Principal, Design Workshop, Inc.

**County Manager's Recommendation:** The County Manager recommends the Board authorize the County Manager to execute a contract with Design Workshop, Inc. upon completion of the contract and approval by the County Attorney's Office, for Framework Planning Design Services, including community engagement services, for the Orange Factory Road Nature Preserve and Farm Campus totaling an amount not-to-exceed \$295,658.00 (\$268,780.00 basic services plus 10% reimbursable expenses). Funding for this has been identified and is available in the Orange Factory Road Farm Capital Project budget (4730DC163).

**Attachments:**

[AAF Supplemental - Orange Factory Preserve and Farm](#)

[Design Workshop - Proposal for Orange Factory Rd Framework Plan](#)

[RFQ 25-012 - Bid Tabulation - Orange Factory Rd Nature Preserve and Farm C](#)

[MWBE Compliance Review Form-RFP 25-012](#)

**25-0211**

**Authorize the County Manager to execute a contract amendment for radio tower design services in the amount of \$136,304 with O'Brien Atkins Architects, for a total revised contract amount not to exceed \$4,956,814 for the Emergency Operations Center, Backup 911, and Sheriff's Backup Call Center.**

**Agenda Text:**

The Board is requested to Authorize the County Manager to execute a contract amendment for radio tower design services in the amount of \$136,304 with O'Brien Atkins Architects, for a total revised contract amount not to exceed \$4,956,814 for the Emergency Operations Center, Backup 911, and Sheriff's Backup Call Center.

As the project team went through the stages of schematic design for this project, it became apparent that the new facility would also require a radio tower to facilitate the operational needs of the backup 911 call center. Radio Tower Design is above and beyond the original scope of work for the facility, in which O'Brien Atkins has provided a proposal in conjunction with Mission Critical Partners (MCP) to provide technical specifications, regulatory & construction oversight, and Microwave implementation. These services are crucial to ensuring that all federal, state, and local codes and requirements are met to maintain secure and expedient 911/emergency communications services. Funding for this amendment is available in the previously approved Capital Project account.

**Alignment with Strategic Plan:** Safe and Resilient Community: Supporting the Emergency Operations Center, Backup 911, & Sheriff's Backup Call Center is a key factor in strengthening emergency response and prevention systems throughout the County.

**Resource Persons:** Joel T. Jones, Project Manager; Dan Nosbusch, Project Manager; Peri Manns, Deputy Director of Engineering and Environmental Services.

**County Manager's Recommendation:** The County Manager recommends that the Board Authorize the County Manager to execute a contract amendment for radio tower design services in the amount of \$136,304 with O'Brien Atkins Architects, for a total revised contract amount not to exceed \$4,956,814 for the Emergency Operations Center, Backup 911, and Sheriff's Backup Call Center.

**Attachments:** [Add Service 01 - Radio Tower Design Services Supplemental Document](#)

**25-0223** **Informational Item - Page/Miami Design District is a staff initiated zoning map change for the area southeast of Research Triangle Park (RTP) between NC Highway 54, Davis Drive, Hopson Road, Page Road, and South Miami Boulevard. The proposal also includes a staff initiated text amendment, both the zoning map change and text amendment focus on encouraging multimodal transit-oriented development and supporting future publicly funded transportation projects.**

**Agenda Text:** The Board is requested to review and provide comments on the proposed Unified Development Ordinance text amendment part of the Page/Miami Design District. The public hearing for this item is scheduled for the May 12, 2025, Board of Commissioners meeting.

### **Summary**

The Durham City-County Planning Department has prepared a zoning map change for the Page/Miami Design District, an area southeast of Research Triangle Park (RTP) between NC Highway 54, Davis Drive, Hopson Road, Page Road, and South Miami Boulevard. The zoning change aims to encourage transit-oriented

development, support future publicly funded multimodal projects (like bus rapid transit, passenger rail, or bicycle and pedestrian improvements), and promote equitable development using the affordable housing density bonus. Staff proposes Place Type Map amendments and a Unified Development Ordinance Text Amendment (TC2400002) concurrently with the rezoning.

**Attachments**

Attachment A: Current Zoning

Attachment B: October Proposal

Attachment C: Proposed Zoning

Attachment D: Proposed Zoning Context Maps

Attachment E: Aerial

Attachment F: Current Place Types

Attachment G: Proposed Place Types

Attachment H: Existing Conditions

Attachment I: Engagement Summary

Attachment J: Disaster Recovery Act of 2024 - Part III, Session Law 2024-57 (S.B. 382) Excerpted

Attachment K: Unified Development Ordinance TC2400002 (Track Changes Version)

Attachment L: TC2400002 Consistency Statement

Attachment M: Planning Commission Written Comments

**Alignment with Strategic Plan:** This item aligns with Goal Four (Environmental Stewardship and Community Prosperity) by offering fair and reasonable regulations for the citizens and business community of Durham.

**Resource Persons:** Kayla Seibel, AICP, Senior Planner, and Sara Young, AICP, Planning Director.

**County Manager's Recommendation:** The County Manager recommends that the Board review and provide comments on the proposed Unified Development Ordinance text amendment part of the Page/Miami Design District.

**Attachments:** [Attachment 000 Memo Page-Miami Design District](#)  
[Attachment A - Current Zoning](#)  
[Attachment B - October Proposal](#)  
[Attachment C - Proposed Zoning](#)  
[Attachment D - Proposed Zoning Context Maps](#)  
[Attachment E - Aerial](#)  
[Attachment F - Current Place Types](#)  
[Attachment G - Proposed Place Types](#)  
[Attachment H - Existing Conditions](#)  
[Attachment I- Engagement Summary](#)  
[Attachment J - Disaster Recovery Act of 2024 – Part III, Session Law 2024-57 \(](#)  
[Attachment L - Consistency Statement](#)  
[Attachment K - Unified Development Ordinance TC2400002 \(Track Changes Ve](#)  
[Attachment M - Planning Commission Written Comments](#)

**25-0224 Ordinance - TC2400003: A Privately Initiated Unified Development Ordinance (UDO) Text Amendment**

**Agenda Text:** The Board is requested to review and provide comments on the proposed Unified Development Ordinance text amendment. The public hearing for this item is scheduled for the May 12, 2025, Board of Commissioners meeting.

**Alignment with Strategic Plan:** This item aligns with Durham County Strategic Goal: Sustainable Infrastructure & Environment. Maintaining, protecting, and improving natural and built systems to support a sustainable Community.

**Resource Persons:** Robin Schultze, Principal Planner and Sara Young, AICP, Planning Director

**County Manager’s Recommendation:** The County Manager recommends that the Board review and provide comments on the proposed Unified Development Ordinance text amendment. The public hearing for this item is scheduled for the May 12, 2025, Board of Commissioners meeting.

**Attachments:** [Attachment 00 - Memo](#)  
[Attachment A - Application Materials Submitted by the Applicant](#)  
[Attachment B - Draft Ordinance Language TC2400003 \(Track Changes Version](#)  
[Attachment C - Planning Commission Written Comments](#)

**25-0225 Approval of the FY25 Durham Transit Plan Q4 Work Program Amendment in the amount of \$158,000.00.**

**Agenda Text:** The Board is requested to approve an amendment to the FY25 Durham Transit Work Program.

As part of the appropriations process for the Durham County Transit Plan, an annual Work Program is developed which includes a budget for the upcoming fiscal year.

The Transit Plan Governance Interlocal Agreement (ILA) determines the process by which the annual budget is developed and approved and requires approval by the Durham Board of County Commissioners (“BOCC”) and the GoTriangle Board of Trustees.

The Staff Working Group (“SWG”) recommended approval of an amendment to the FY25 Durham Transit Work Program at their meeting held on April 14, 2025. The BOCC is requested to adopt the amendment. A memo from the Staff Working Group Administrator is attached and describing the amendment. A summary of the amendment is as follows:

1. Amendment for Low Income Fare Pass (Transit Assistance Program)
  - a. Net Increase to FY25 Work Program is \$118,000
  - b. Decrease Youth GoPass by \$14,000
  - c. Decrease Fare Collection Improvements by \$14,000
  - d. Increase Low Income Fare Pass by \$146,000
2. Amendment for Paratransit Expansion
  - a. Increases FY25 Work Program by \$40,000

The total increase to the FY25 Durham Transit Work Program is \$158,000.

**Alignment with Strategic Plan:** This item aligns with Durham County Strategic Goal: Regional Leadership.

**Resource Persons:** Brandi Minor, CLGFO, Senior Administrative Officer

**County Manager’s Recommendation:** The County Manager recommends that the Board approve the FY25 Durham Transit Plan Q4 Work Program Amendment.

**Attachments:** [FY25 Q4 Work Program Amendment Memo](#)  
[FY25 Q4 Amendment Packet FINAL](#)  
[Bike Durham - Public Comment](#)

**25-0248** **Approval of Durham County Juvenile Crime Prevention Council (JCPC) Local Funding Plan Recommendation for FY 2025-2026**

**Agenda Text:**

The Board is requested to receive and approve the Durham County Juvenile Crime Prevention Council’s (JCPC) local funding plan recommendation for FY 2025-2026. At their scheduled meeting on April 23, 2025, with a quorum present, the JCPC members voted to recommend the attached local funding plan for the allocation of \$701,101 in state funding from the NC Department of Public Safety.

The funds are anticipated to be included in the State of North Carolina FY 2025-2026 budget and allocated to Durham County through the NC Department of Public Safety, Division of Juvenile Justice, based on a formula related to county size and youth population. The funding is only available for programs serving youth who

are delinquent, undisciplined or at risk of court involvement. Programs are required to offer treatment, rehabilitation and/or educational enrichment as prioritized in the publicly advertised Request for Proposals (RFP). This year, JCPC received applications totaling \$1,053,212.

The Durham County JCPC conducted the funding allocation process in accordance with the relevant North Carolina General Statutes and the Division of Juvenile Justice's procedures and guidelines. Council members were assisted in the process by JCPC Area Consultant Walter Crews.

**Alignment with Strategic Plan:** This item aligns with strategic Plan Goal: Safe and Resilient Community

**Resource Persons:** Kevin McIver, JCPC Chair, Abigail Holloway, JCPC Vice-Chair and Roshanna Parker, Director, Justice Services Department

**County Manager's Recommendation:** The County Manager recommends that the Board receive and approve the Durham County Juvenile Crime Prevention Council local funding recommendation for FY 2025-2026.

**Attachments:** [Signed FY 25-26 Durham County Funding Plan.xls.xlsx](#)

**25-0249**

**Approval to Allow the County Manager to Enter into a Service Contract with Sunland Fire Protection, Inc. to Remove and Install New Fire Pump and Control Panel at the Durham County Detention Center in the amount of \$266,985.00.**

**Agenda Text:**

The Board is requested to allow the County Manager to enter into a service contract with Sunland Fire Protection to remove the existing inoperable fire pump and associated control panel and replace both with new units. This system is a critical part of the Life Safety infrastructure of the Durham County Detention Center, providing pressurized water for the fire sprinkler system.

**Alignment with Strategic Plan:** County Objective SR2: Safe & Resilient Communities: Create Happy, Healthy, and Safe places for residents and County employees; and SR3: Improve Quality of Life Outcomes for Justice Involved Individuals.

**Resource Persons:** Motiryo Keambiroiro, General Service Director, Shawn Davis, General Services Assistant Director Environmental Maintenance, and Howard Heldreth, Master Plumber

**County Manager's Recommendation:** The County Manager recommends that the Board allow the County Manager to enter into a Service Contract with Sunland Fire Protection, Inc. to Remove and Install New Fire Pump and Control Panel at the Durham County Detention Center in the amount of \$266,985.00, as well as Authorize the County Manager to Execute Future Contact Amendments if cost of future Amendments have been allocated within the Capital Improvement Projects for

Buildings.

**Attachments:** [Fire Pump AAF Supplemental Document - Contract Approval Sunland](#)  
[Sunland DCDC Fire Pump Replacement Quote C1-2550096](#)  
[Emergency Memo for Fire Pump](#)

**25-0250**

**Approval to Allow the County Manager to Enter into a Contract with Pipe Techs Plumbing, LLC to Removal and Installation Backflow Preventers at the Durham County Detention Center in the Amount of \$122,359.00.**

**Agenda Text:**

The Board is requested to allow the County Manager to enter into a contract with Pipe Techs Plumbing, LLC to remove and install two (2) backflow preventers at the Durham County Detention Center. The existing backflow preventer, installed originally in 1992, has become damaged over the course of its life. It is required to be replaced as part of the fire pump replacement directly affecting the Life & Safety of the building occupants. A second backflow preventer will be installed as a redundancy.

**Alignment with Strategic Plan:** County Objective SR2: Safe & Resilient Communities: Create Happy, Healthy, and Safe places for residents and County employees; AND SR3: Improve Quality of Life Outcomes for Justice Involved Individuals.

**Resource Persons:** Motiryo Keambiroiro, General Service Director, Shawn Davis, General Services Assistant Director Environmental Maintenance, and Howard Heldreth, Master Plumber

**County Manager's Recommendation:** The County Manager recommends that the Board Allow the County Manager to Enter into a Contract with Pipe Techs Plumbing, LLC to Removal and Installation Backflow Preventers at the Durham County Detention Center in the amount of \$122,359.00, as well as Authorize the County Manager to Execute Future Contact Amendments if Cost of Future Amendments have been Allocated within the Capital Improvement Projects for Buildings..

**Attachments:** [Pipe Tech Backflow Preventers AAF Supplemental Document - Contract Appro](#)  
[Pipe Tech Quote for installing \(2\) 6 backflows](#)  
[Emergency Memo for Fire Pump](#)

**25-0252**

**Transfer of \$18,000 Between Approved ARPA Awards from Knox Street Studios to Forward Cities to Provide Additional Small Business Counseling Services**

**Agenda Text:**

The Board is requested to approve the transfer of \$18,000 between ARPA approved awards from Knox Street Studios to Forward Cities to provide additional small business counseling services.

As part of the Board's strategic plan for administering the County's American Rescue Plan (ARPA) funding, the Board initially authorized the use of \$1,500,000 to implement a comprehensive entrepreneurial ecosystem that included targeted support for small businesses negatively impacted by the pandemic. After the applications were reviewed, staff recommended, and the Board approved the initial award to Forward Cities (FC), as well as a second grant award of \$750,000 to Knox St. Studios (KSS). Funding for both awards was approved by the BOCC on December 11, 2023. The FC contract was approved on March 25, 2024, and the KSS contract was approved on April 29, 2024. Both contracts have an end date of June 30, 2026.

The transfer will increase the Forward Cities award to \$1,518,000. The \$18,000 will be utilized to provide 300 hours of small business counseling that will be administered by Forward Cities E3 Durham Navigators. FC Navigators are currently providing general counseling services and are best positioned to deliver this program component that was originally in the KSS contract. As a result, the KSS contract will also be modified with similar offsets that reflect the change in funding award.

In September 2023, Durham County issued a Request for Proposal for a Small Business Support Program (RFP) to create and maintain a comprehensive entrepreneurial support system that provides targeted support for qualifying small business operating in Durham County. The two main priorities of the RFP were to (1) Establish and Maintain an Entrepreneurial Support System for Small Business Owners Impacted by the COVID-19 Pandemic, and (2) Provide Targeted Small Business Support for Qualifying Small Business.

**Alignment with Strategic Plan:** This item aligns with Strategic Plan Goal - Regional Leadership 1c.

**Resource Persons:** Andy Miracle, Economic Development Director, Durham County; Maurice Jones, Deputy County Manager

**County Manager's Recommendation:** The County Manager recommends that the Board approve the transfer of \$18,000 between ARPA approved awards from Knox Street Studios to Forward Cities to provide additional small business counseling services.

**Attachments:** [FR 24-1279 Forward Cities](#)  
[Subaward-Contract Amendment - Forward Cities - May 2025](#)  
[Exhibit A - Revised Subaward Data](#)  
[Exhibit C - Revised Budget](#)

### 3. Discussion Items (235 min)

**25-0142** Presentation from Urban Ministries of Durham (30min)

**Agenda Text:** The Board is requested to receive a presentation from the Urban Ministries of

Durham.

From our humble beginnings 40 years ago-operating in a gymnasium and classroom owned by St. Philip's Episcopal Church-to our current campus at 410 Liberty Street, Urban Ministries of Durham (UMD) has worked hard to build a network of collaborative partnerships across communities of faith, local government, and other nonprofits. This approach has strengthened partnerships that help us achieve our mission to end homelessness and fight poverty by offering food, shelter, and a future to neighbors in need. We save lives every day by serving others.

UMD is proud to be the lead partner launching a transformative Collaborative Impact Project (CIP)-The Homeless Services Center-to directly address Durham's deepening homelessness and housing insecurity crisis. With decades of trusted service and collaboration, CIP partners are ready to take the next bold step: reimagining and expanding physical and service infrastructure to meet growing needs and create lasting impact.

Today, homeless service providers in Durham are at a critical point as we respond to the growing needs of Durham's unhoused, hungry, and impoverished. With a shared vision for the Collaborative Impact Project, UMD is working with partner organizations like Families Moving Forward, Project Access, Lincoln Community Health Center, Entry Point, and others to reimagine a model of care that includes easier access to vital resources-all under one roof. Thanks to the generosity and continued support of St. Philip's Episcopal Church, this vision is beginning to take root.

The Collaborative Impact Project includes plans for a new multi-story Services Center along East Main Street, adjacent to the Department of Social Services (DSS). This state-of-the-art facility is projected to cost \$72 million in pre-development and construction-but the true cost of homelessness is far greater.

An investment in this project is an investment in new, expanded services and trauma-informed care. Financial support will improve provider coordination and effectiveness, reduce the cost burden on the community, and deliver a solution to serve the unsheltered both today and in the future.

**Alignment with Strategic Plan:** Urban Ministries of Durham's work aligns with Durham County strategic plan focus area: Regional Leadership, to develop strategies to partner with stakeholders and identify funding and resources to reduce housing insecurity (RL 4a).

**Resource Persons:** Sheldon Mitchell, Executive Director, Urban Ministries of Durham

**County Manager's Recommendation:** The County Manager recommends that the

Board receive this presentation from Urban Ministries of Durham.

**Attachments:** [Urban Ministries of Durham Presentation Executive Summary 05.05.2025](#)  
[2025 Update - UMD + CIP Final \(3\) 5-1-2025](#)

**25-0241**

**Presentation on HEART Framework and De-escalation Practices (45min)**

**Agenda Text:**

The Board is requested to receive a presentation regarding de-escalation practices, training and information on the City of Durham's HEART Program. The Durham County Sheriff's Office has previously discussed its current de-escalation practices and trainings, and staff will be available for further discussion and questions. Part of the discussion will lead into framework on next steps for HEART in Durham County.

On June 27th, 2022, Durham Community Safety Department (DCSD) launched 3 new crisis response units that aim to connect people experiencing non-violent mental health crises or quality of life concerns with the right care by sending new responses that better match residents' needs. A fourth unit launched at the end of September 2022. The goal with these approaches is to connect Durham neighbors to the right care - starting from the point at which someone calls 9-1-1, to the warm handoff to those prepared to help meet the needs of our neighbors in crisis.

These first response teams operate under the name of "HEART", which stands for stands for **H**olistic **E**mpathetic **A**ssistance **R**esponse **T**eams.

HEART's 4 crisis response units are:

1. Crisis Call Diversion (CCD): CCD embeds mental health clinicians in Durham's 9-1-1 call center.
2. Community Response Teams (CRT): CRT dispatches unarmed 3-person teams as first responders to non-violent behavioral health and quality of life calls for service.
3. Care Navigation (CN): Care Navigators follow up with people after meeting with one of our first responders to help connect to the community-based care they need and want.
4. Co-Response (CoR): CoR pairs clinicians with Durham police officers to respond to certain calls for service that pose a greater potential safety risk.

**Alignment with Strategic Plan:** This item aligns with Strategic Plan Goal 3: Community Safety

**Resource Persons:** Dwane Brinson, Assistant County Manager; Ryan Smith, Director of City of Durham Community Safety Department

**County Manager's Recommendation:** The County Manager recommends that the Board receive the presentation.

**Attachments:** [Durham Community Safety Presentation](#)  
[AAF Supplemental - HEART Expansion](#)

**25-0222 Proposed City-County Planning Department FY26 Work Program Discussion (30min)**

**Agenda Text:** The Board is requested to review and provide comment on the proposed FY26 Work Program in preparation for its approval at a regular business meeting.

**Alignment with Strategic Plan:** This item aligns with Durham County Strategic Goal: Sustainable Infrastructure & Environment. Maintaining, protecting, and improving natural and built systems to support a sustainable Community.

**Resource Persons:** Sara Young, AICP, Planning Director.

**County Manager's Recommendation:** The County Manager recommends that the Board review and provide comment on the proposed FY26 Work Program in preparation for its approval at a regular business meeting.

**Attachments:** [WP FY26 BOCC WS Memo 05052025](#)  
[WORK PROGRAM FY26- final](#)  
[FY26 Planning Dept Work Program](#)

**25-0203 County Stormwater Update Presentation (20 minutes)**

**Agenda Text:** The Board is requested to receive an update presentation on the activities of the County Stormwater Program.

Since the adoption of the County Stormwater Utility Fee, the County Stormwater Program has expanded its efforts in complying with the Falls, Jordan, and Neuse Nutrient Management Strategies through capital projects and enhanced education and outreach. This brief update will provide Commissioners with a look at these expanded efforts.

**Alignment with Strategic Plan:** This aligns with the County Strategic Goal of Sustainable Infrastructure and Environment.

**Resource Persons:** Ryan D. Eaves, PE, Stormwater and Erosion Control Division Manager; McKenzie Bradshaw, PE, Stormwater Manager; H. Jay Gibson, PE, Director of Engineering and Environmental Services

**County Manager's Recommendation:** The County Manager recommends that the Board receive an update on the County Stormwater Program.

**Attachments:** [Stormwater Update Presentation](#)

**LUNCH BREAK**

**25-0166 Durham County Farm Campus Feasibility Study Report and**

**Discussion (45min)****Agenda Text:**

The Board of County Commissioners is requested to receive a presentation of the completed Farm Campus feasibility study and recommendations from representatives of HR&A Advisors and County staff; to engage in discussion; and to provide feedback.

The feasibility study results are part of a comprehensive process funded through a USDA Urban Agriculture Innovative Production (UAIP) planning grant awarded to Durham County Cooperative Extension in 2022 to explore the feasibility of a Farm Campus. The Board previously received a report regarding the community engagement phase of the feasibility study conducted by CoSpero Consulting in October 2024, which informed the final feasibility study, and is included in the attachments.

A Durham County Farm Campus aims to support a more resilient food system that systemically addresses the root causes of food insecurity and supports entrepreneurship and workforce development for prospective users of the campus. The feasibility study examined partnerships, priorities, and phasing of a Durham County Farm Campus, as well as an in-depth study of how the Farm Campus can best meet community needs and goals. Conducted by HR&A Advisors beginning in 2023, the study evaluates the concept through three workstreams-Land Feasibility Analysis, Design & Development, and Implementation. While the concept of a Durham County Farm Campus has been under discussion for several years, this study enabled Durham County to thoroughly examine the feasibility of the idea and consider possible plans for implementation.

The included land analysis was used to inform Durham County's 2024 land purchase of 129 acres on Orange Factory Road for the Farm Campus along with other community, open space, and recreational uses. This and other data from the feasibility study will inform next steps in the development of a Capital Improvement Plan for the entire Orange Factory Road property where the Farm Campus will be located. The study also identifies some early opportunities and phasing for the Farm Campus to utilize the property while the uses for the entire property are being identified and operationalized.

**Alignment with Strategic Plan:** This item aligns with the DCo Forward strategic focus areas of Healthy and Inclusive Community, Empowered Community, Sustainable Infrastructure and Environment, and Regional Leadership.

**Resource Persons:** Derek Fleming HR&A Advisors; Donna Rewalt, County Extension Director; Raina Goldstein Bunnag; County Food Security Coordinator; John Lyttle, Agriculture Agent.

**County Manager's Recommendation:** The County Manager recommends that the Board receive a presentation of the completed Farm Campus feasibility study and

recommendations, engage in discussion, and provide feedback.

**Attachments:**

[DCFC Final Report 4.21.25](#)

[Farm campus feasibility study Slides BOCC 5.5.25](#)

**25-0227**

**Presentation on the Final Recommended FY26 Durham Annual Transit Work Program (30min)**

**Agenda Text:**

The Board is requested to receive a presentation on the Final Recommended FY26 Durham Annual Transit Work Program (“Work Program”).

As part of the appropriations process for the Durham County Transit Plan, an annual Work Program is developed and includes a budget for the upcoming fiscal year. The 2023 Transit Governance Interlocal Agreement (“ILA”) determines the process by which the annual budget is developed and approved. Under the guidance of the ILA, the Work Program requires approval by the Durham Board of County Commissioners (“BOCC”) and the GoTriangle Board of Trustees.

The BOCC received an informational presentation at the Work Session held on February 3rd. At the Staff Working Group (“SWG”) meeting held on April 14, 2025, the FY26 Work Program was recommended for approval by a vote of 4-0. The final recommended Work Program and the public engagement report are attached for reference.

**Alignment with Strategic Plan:** This item aligns with Durham County Strategic Goal: Regional Leadership.

**Resource Persons:** Ellen Beckmann, AICP, Transportation Director; Brandi Minor, CLGFO, Senior Administrative Officer; Curtis Scarpignato, Transportation Planner; Sean Egan, City of Durham, Transportation Director

**County Manager’s Recommendation:** The County Manager recommends the Board receive a presentation on the Final Recommended FY26 Durham Annual Transit Work Program.

**Attachments:**

[FY26 Transit Work Program Agenda Memo \(Legistar\) - FINAL](#)

[Final Recommended FY26 Durham Transit Work Program Presentation](#)

[Final Recommended FY26 Durham Transit Work Program](#)

[FY26 Durham Transit Work Program Public Engagement Report](#)

**25-0240**

**Naming Committee Request for William V. “Bill” Bell - Former Durham County Commissioner (20min)**

**Agenda Text:**

The Board is requested to receive a brief update from the Durham County Naming Committee on the request for William V. “Bill” Bell, former Durham County Commissioner, and provide feedback on the recommendations.

Following the recommendations - a public hearing and request for final approval will

be scheduled for Tuesday, May 27, 2025.

**Alignment with Strategic Plan:** This item aligns with all strategic priorities of Durham County.

**Resource Persons:** Larissa Williamson, County Attorney; Deborah Craig-Ray, Chief Communications Director; Julio Delgado, Assistant County Manager; Kathy Everette-Perry, Chief Human Resources Officer; Shannon Trapp, Chief of Staff and Monica Wallace, Clerk to the Board

**County Manager's Recommendation:** The Board is requested to receive a brief update from the Durham County Naming Committee on the request for William V. "Bill" Bell, former Durham County Commissioner and provide feedback on the recommendations.

**Attachments:** [Naming - William Bell Lobby](#)

#### **25-0255**

#### **Review of County Commissioner Directives (15min)**

**Agenda Text:**

The Board is requested to review staff follow-up regarding previously issued directives.

Board directives from previous meetings as well as staff follow-up are reviewed at monthly work sessions. Staff strive to have all directives input into the system as accurately as possible as soon as they are issued and to follow-up with the board and/or with other relevant parties in an appropriate time frame.

**Alignment with Strategic Plan:** Timely follow-up for board directives aligns clearly with Goal 5 of the Durham County Strategic Plan - Accountable, Efficient, and Visionary Government

**Resource Persons:** Shannon Trapp, Chief of Staff

**County Manager's Recommendation:** The County Manager recommends that the Board review staff follow-up regarding previously issued directives.

## **4. Closed Session**

#### **25-0257**

#### **Closed Session**

**Agenda Text:**

The Board is requested to adjourn to Closed Session to prevent the disclosure of information that is privileged or confidential pursuant to the law of this State or of the United States, or not considered a public record within the meaning of Chapter 132 of the General Statutes pursuant to G.S. 143-318.11(a)(1)

**Alignment with Strategic Plan:** This item aligns with Strategic Plan Goal - High Performing Organization

**Resource Persons:** Monica W. Wallace, Clerk to the Board; Larissa Williamson,

County Attorney

**County Manager's Recommendation:** The County Manager recommends that the Board adjourn to Closed Session and direct staff as needed.

## 5. Adjournment