



Durham County

200 E. Main Street
Durham, NC 27701
(919) 560-0025

Meeting Agenda Board of County Commissioners

Monday, September 13, 2021

7:00 PM

Commissioners' Chambers

Regular Session

"Public Charge"

The Board of Commissioners asks its members and citizens to conduct themselves in a respectful, courteous manner, both with the Board and fellow citizens. At any time, should any member of the Board or any citizen fail to observe this public charge, the Chair will ask the offending person to leave the meeting until that individual regains personal control. Should decorum fail to be restored, the Chair will recess the meeting until such time that a genuine commitment to the public charge is observed.

As a courtesy to others, please turn off cell phones during the meeting.

7:00 pm Regular Session

1. Opening of Regular Session - Pledge of Allegiance (5 min)
2. Agenda Adjustments (5 min)
3. Announcements (5 min)

21-0568 Announcements (5min)

Agenda Text:

1. **FREE Adult Day Care Services and Support** - The Durham Center for Senior Life is excited to start a new program for caregivers of individuals living with dementia or cognitive impairment in Durham.

Services will be available Saturdays from 10am-2pm and Sundays 9am - 1pm. If you are interested in learning more about this program, please contact Melissa Black, Dementia Care Services Director at 919-688-8247 ext. 113 or by email at mblack@dcsinc.org <<mailto:mblack@dcsinc.org>>

2. **Walk-Ins Welcome at the DCo Public Health Vaccine Clinic** - We're here and ready for you to take your shot. Visit the Vaccine Clinic Monday-Thursday for your first, second or third dose (for immunocompromised individuals) at 414 E. Main Street. The hours are as follows:

- Mondays 9am - 4pm; Tuesdays 9am - 6pm; Wednesdays 9am - 4pm and Thursdays 9am - 4pm. The Clinic is closed daily from 11:30am - 1pm.

For more information, please visit www.dcopublichealth.org/covidvaccines
<<http://www.dcopublichealth.org/covidvaccines>> or call 919-560-9217

4. Minutes (5 min)

[21-0567](#) Minutes (5min)

Attachments: [Regular Session - August 9, 2021](#)

5. Ceremonial Items (30 min)

[21-0496](#) Durham County IS&T Department being Recognized as a Top 10 Digital County (10min)

Agenda Text: The Board is requested to recognize the award presented to Durham County Government and IS&T by The Center for Digital Government (CDG) and the National Association of Counties (NACo).

Durham County has again been selected as a Top 10 Digital County for its population category, 250,000 - 499,000. County was recognized by The Center for Digital Government (CDG) and the National Association of Counties (NACo) as they announced the winners of the 19th annual Digital Counties Survey. The highly competitive survey, conducted by CDG in partnership with NACo, identifies the best technology practices among U.S. counties, including initiatives that streamline delivery of government services, encourage open data, collaboration, and shared services, enhance cybersecurity and contribute to disaster response and recovery efforts.

This year, Durham County came in as the #8 digital county in the nation for the population category. The County has been in the Top Ten every year since 2017 for its innovative work in the field of Information Technology.

Your acknowledgment of this recognition for Durham County Government and IS&T is appreciated!

Alignment with Strategic Plan: This item aligns with Strategic Goal 5 - Accountable, Efficient, and Visionary Government

Resource Persons: Greg Marrow, CIO; Les Hamashima-Assistant Director-IS&T.

County Manager's Recommendation: The County Manager recommends that

the Board recognize this award presented to Durham County Government and IS&T by The Center for Digital Government (CDG) and the National Association of Counties (NACo).

Attachments: [Digital County 2021 AAF Supplemental Document \(1\).docx](#)

21-0557 **World Alzheimer's and Dementia Awareness Day (10min)**

Agenda Text: The Board is requested to proclaim September 21st World Alzheimer's and Dementia Awareness Day

Alignment with Strategic Plan: This item aligns with Strategic Goal 2: Health and Well-Being for All

Resource Persons: Janeen Gordon, Assistant Director Aging & Adult Services, Department of Social Services.

County Manager's Recommendation: The County Manager recommends that the Board declare September 21st World Alzheimer's and Dementia Awareness Day in Durham, North Carolina.

Attachments: [Proclamation - World Alzheimer's and Dementia Awareness Day - September 21st](#)
[alzheimer-facts-and-figures-special-report](#)

21-0564 **Recognition of Service and Retirement of Lincoln Community Health Center CEO Phil Harewood (10min)**

Agenda Text: The Board is requested to recognize Lincoln Community Health Center CEO Phil Harewood for his years of exceptional service, community contributions, and professional presence in Durham and wish him well as he prepares to retire. Harewood's notable career includes the last twenty years as part of the senior leadership team at Lincoln Community Health Center where he served as chief financial officer, chief information officer and current chief executive officer.

Alignment with Strategic Plan: This ceremonial agenda item aligns with Goal 1: Community Empowerment and Enrichment and Goal 2: Health and Well-Being for All.

Resource Persons: General Manager for Strategic Management, Public Affairs, Innovation and Special Projects Deborah Craig-Ray.

County Manager's Recommendation: The County Manager recommends that the Board recognize Lincoln Community Health Center CEO Phil Harewood for his years of exceptional services, community contributions, and professional presence in Durham and wish him well as he prepares to retire.

Attachments: [Resolution - Phil Harewood - 13Sept21](#)

6. Consent Agenda (15 min)

21-0522 **Request to Extend the Building Bridges Between Jails and**

Community-Based Treatment for Opioid Use Disorder Demonstration Project Grant and Approval of Budget Amendment No 22BCC00016 Recognizing \$17,000 in Grant Funding for the Durham County Sheriff's Office

Agenda Text:

The Board is requested to approve an extension of the *Building Bridges Between Jails and Community-Based Treatment for Opioid Use Disorder Demonstration Project* Grant with the Institute for Intergovernmental Research (IIR) until December 31, 2022; and authorize the Interim County Manager to sign the agreement. The Board is also requested to approve Budget Ordinance Amendment No.22BCC00016 recognizing an additional \$17,000 in grant funding for the Durham County Sheriff's Office from IIR.

On February 28, 2020, the Sheriff's Office was awarded a grant funding opportunity from the Institute of Intergovernmental Research (IIR) in the amount of \$93,750 to be utilized from March 1, 2020 to August 31, 2021. The funding was budgeted in the Approved FY 2021-22 Budget. IIR has approved a 16-month grant extension lasting until December 31, 2022. IIR has also awarded the Sheriff's Office an additional \$17,000 in funding to be utilized over this time period.

These funds will be used to install data lines, purchase office furniture, and install a sink in the Opioid Treatment Program (OTP) Room. The remaining funds will be used to purchase five (5) doses of Sublocade, a controlled substance used as medication for opioid use disorders. Medication Assisted Treatment (MAT) Phase I was created for detainees with opioid use disorders (OUD) to continue their treatment while detained. This grant extension will help support the implementation of MAT Phase II, which expands medication for opioid use disorders (MOUD) and allows detainees to start the program while housed inside the facility.

IIR is aware of the potential September 13, 2021, BOCC approval date, which goes beyond the time period of the initial agreement and has advised that it will not impact the continuation of this grant. There is no County match required for this grant.

Alignment with Strategic Plan: This item aligns with Goal 2: Health and Well-being for all and Goal 3: Safe Community.

Resource Persons: Elijah Bazemore, Interim Chief of Detention Services, Durham County Sheriff's Office; David LaBarre, Director of Planning & Development, Durham County Sheriff's Office.

County Manager's Recommendation: The Interim County Manager recommends that the Board approve an extension of the *Building Bridges Between Jails and Community-Based Treatment for Opioid Use Disorder Demonstration Project* Grant with the Institute for Intergovernmental Research (IIR) until December 31, 2022, authorize the Interim County Manager to sign the agreement, and approve Budget Ordinance Amendment No.22BCC00016 recognizing an additional \$17,000 in grant funding for the Durham County Sheriff's Office from IIR.

Attachments: [Building Bridges Supplemental](#)
[2020-BRIDGES-0066 Durham County Govt Subaward Agree \(wo attach\) jun21](#)
[Building Bridges Award Letters & Subagreement](#)
[AAF-16 LEGAL FORM DSO Building Bridges Grant Extension \(\\$17,000\)](#)

21-0524 **Budget Ordinance Amendment No 22BCC00017 to recognize \$14,000 in Grant Revenue from the Burt's Bees Foundation to support an updated biological inventory for the New Hope Creek corridor.**

Agenda Text: The Board is requested to approve Budget Ordinance Amendment No **22BCC00017** recognizing \$14,000 in grant revenue from the Burt's Bees Foundation to support an updated biological inventory for the New Hope Creek corridor.

The New Hope Creek corridor is considered one of the State's most significant natural areas. This corridor supports rare animal and plant communities and provides a critical ecological route for wildlife from its headwaters in Orange County downstream to Jordan Lake in Chatham County. New Hope Creek also provides an important riparian catchment for protecting water quality for Jordan Lake. Biological Inventories are important to document a snapshot of the variety and ecological health of important natural areas. The last comprehensive inventory of species in the New Hope Creek corridor was sponsored by Durham County and dates to 1995 and is considered significantly out of date. This updated Inventory will provide a unique opportunity to gain insights from the updated species confirmed to be present and will be conducted on over 3 miles of corridor in a highly developing area. The results will improve land management decisions and assist in protecting and enhancing Durham's biodiversity and land protection efforts.

The northern boundary of the study area is Erwin Road at Hollow Rock Nature Park, extending southward to Old Chapel Hill Road in Durham. The study area is primarily owned by Durham County, which has acquired over 323 acres in 17 different properties as part of the overall effort to protect this environmental significant natural corridor. The Inventory update will be conducted by the N.C. Biodiversity Project, a non-profit organization comprised of N.C. respected field biologists.

The Durham community is fortunate to have the Burt's Bees corporate headquarters in downtown Durham. The Burt's Bees Foundation prioritizes funding projects that support community resiliency as well as ecological health, with a focus on the Durham community. Past local recipients have included the John Avery Boys and Girls Club, Farmer Foodshare, the Eno River Association, Triangle Land Conservancy, and the Ellerbe Creek Watershed Association. The study will get underway this fall and will take a full year to complete. No financial match for the grant is required.

Alignment with Strategic Plan: This grant and environmental study supports Goal 4: “Environmental Stewardship and Community Prosperity” as well as Goal 5: “Accountable, Efficient and Visionary Government”

Resource Persons: Jane Korest, Division Head, Open Space and Real Estate, Celeste Burns, Open Space Coordinator, Peri Manns, Deputy Director - Engineering and Environmental Services

County Manager’s Recommendation: The County Manager recommends that the Board approve Budget Ordinance Amendment No. 22BCC00017 recognizing \$14,000 in grant revenue from the Burt’s Bees Foundation to support an updated biological inventory for the New Hope Creek corridor.

Attachments: [AAF Supplemental Form Burts Bees Foundation grant - NH Inventory](#)
[Durham County New Hope Biological Inventory Summary](#)
[AAF-17 Legal Form](#)

21-0526

Approve the Final Budget for Phase II of the McFarland Farm Conservation Easement and Approve Capital Project Amendment No.22CPA000006 Decreasing the Open Space & Farmland Preservation Capital Project (4730DC083) by \$72,160 and Budget Amendment No. 22BCC000015 transferring \$72,160 from the Pay-As-You-Go Capital Project Fund to the General Fund to Support the Purchase of the McFarland Farm Conservation Easement

Agenda Text:

The Board is requested to approve the final budget for Phase II of the McFarland Farm Conservation Easement, as well as approve Capital Project Amendment No.22CPA000006 decreasing the Open Space & Farmland Preservation Capital Project (4730DC083) by \$72,160 and Budget Amendment No.22BCC000015 transferring \$72,160 from the Pay-As-You-Go Capital Project Fund to the General Fund to support the purchase of an additional 11.012 acres of the McFarland Farm conservation easement.

The McFarland farm is strategically located in northeast Durham, at the intersection of Snow Hill and Infinity Roads within Durham’s suburban tier in an environmentally significant location near the confluence the Eno and Little Rivers (see attached maps). In December 2020 the County purchased the first 86.37 acres of this easement project, funded by federal NRCS ALE grant funds, Durham County, and a landowner donation.

The Board previously approved the option to purchase this second part of the McFarland conservation easement, with the requirement that grant funds pay a portion of the acquisition costs. The Board also previously approved the federal cooperative agreement when the Agricultural Lands Easement Program (ALE) grant funds were awarded to assist with the easement purchase. As shown in the attached budget, this is the second phase of the overall 97.5-acre conservation easement project. For the overall project, the combined appraised value was \$1,137,000, with

the federal ALE program contributing a total of \$559,000. The landowner has donated \$216,276 in appraisal land value, in what is termed a “bargain sale”. Durham County will contribute a total of \$368,330 to the overall project, or 32% of the easement value.

The federal cooperative agreement provides funds for 50% of the easement value. The January 2021 appraisal was federally approved and provides an easement value of \$140,000, equating to \$12,713 per acre. NRCS has also approved the easement deed, title work, and sufficient funding for their portion of the project price (\$70,000). Durham County will provide \$70,000 of the remaining purchase price that is not grant funded, for a total with closing costs of \$72,160. The transfer of \$72,160 from the open space and farmland capital project account to the General fund for the purchase of the land is a technical transfer that provides the Finance Department with a more concise end of year accounting of assets purchased by the County in each fiscal year. The County Manager was previously authorized to execute the final easement documents as well.

Alignment with Strategic Plan: This acquisition helps to implement Strategic Plan Goal 4, “Environmental Stewardship and Community Prosperity,” by increasing the amount of open space and farmland that has been protected by Durham County.

Resource Persons: Jane Korest, Open Space and Real Estate Manager; Celeste Burns, Open Space Coordinator, Peri Manns, Deputy Director of Environmental Engineering

County Manager’s Recommendation: The County Manager recommends that the Board approve the final budget for Phase II of the McFarland Farm Conservation Easement, as well as approve Capital Project Amendment No.22CPA000006 decreasing the Open Space & Farmland Preservation Capital Project (4730DC083) by \$72,160 and Budget Amendment No.22BCC000015 transferring \$72,160 from the Pay-As-You-Go Capital Project Fund to the General Fund to support the purchase of an additional 11.012 acres of the McFarland Farm conservation easement.

Attachments:

[AAF Supplemental - McFarland Farm Easement Phase 2 Final Budget](#)

[Attachments 1-5 McFarland Farm Easement Phase 2](#)

[AAF-15 & CPA-06 LEGAL FORM Approve Final Budget for Conservation Easer](#)

[CPA-06 & BCC-15 LEGAL FORM Approve Final Budget for Conservation Easer](#)

21-0530

Emergency & Scheduled Repairs for TWWTP Contract Amendment with Carolina Civilworks, Inc.

Agenda Text:

The Board is requested to authorize the County Manager to enter into a contract amendment to increase the existing service contract with Carolina Civilworks, Inc. (FR# 22-216 and RFP# 21-020) for emergency and scheduled Triangle Wastewater Treatment Plant (TWWTP) repairs in the amount of \$83,482.18, bringing the total contract amount from \$30,000 to \$113,482.18, and to execute any other related contracts, including amendments, not to exceed \$120,000.

Alignment with Strategic Plan: This action is in accordance with Durham County Strategic Plan Goal 4: “Environmental Stewardship and Community Prosperity”.

Resource Persons: Jay Gibson PE, General Manager; Peri Manns ASLA, Assistant General Manager; Stephanie Brixey, Deputy Director of Engineering and Environmental Services; Wade Shaw, Utilities Superintendent

County Manager’s Recommendation: The County Manager recommends the Board to authorize the County Manager to enter into a contract amendment to increase the existing service contract with Carolina Civilworks, Inc. (FR# 22-216 and RFP# 21-020) for emergency and scheduled Triangle Wastewater Treatment Plant (TWWTP) repairs in the amount of \$83,482.18, bringing the total contract amount from \$30,000 to \$113,482.18, and to execute any other related contracts, including amendments, not to exceed \$120,000.

Attachments: [AAF Supplemental Document - Contract Approval](#)
[CCW TWWTP FR22-216 LEGISTAR](#)

21-0533 **Utilities Contract Amendment with David Young Utilities, Inc. for Collection System Emergency & Scheduled Repairs**

Agenda Text: The Board is requested to authorize the County Manager to enter into a contract amendment to increase the existing service contract with David Young Utilities, Inc. (FR# 22-277 and RFP 21-022) to provide emergency and scheduled repairs within the collection system for the Utilities Division in the amount of \$46,700, bringing the total contract amount from \$30,000 to \$76,700, and to execute any other related contracts, including amendments, not to exceed \$92,040.

Alignment with Strategic Plan: This action is in accordance with Durham County Strategic Plan Goal 4: “Environmental Stewardship and Community Prosperity,” as this ensures we prevent sanitary sewer overflows (SSOs).

Resource Persons: Jay Gibson PE, General Manager; Peri Manns ASLA, Assistant General Manager; Stephanie Brixey, Deputy Director of Engineering and Environmental Services; Wade Shaw, Utilities Superintendent

County Manager’s Recommendation: The County Manager recommends the Board to authorize the County Manager to enter into a contract amendment to increase the existing service contract with David Young Utilities, Inc. (FR# 22-277 and RFP 21-022) to provide emergency and scheduled repairs within the collection system for the Utilities Division in the amount of \$46,700, bringing the total contract amount from \$30,000 to \$76,700, and to execute any other related contracts, including amendments, not to exceed \$92,040.

Attachments: [AAF Supplemental Document - David Young Contract Amendment FY22](#)
[FR22-277 David Young Collection System for Legistar](#)

21-0534**Utilities Contract Amendment with Axis Utility, Inc. for Collection System Emergency & Scheduled Repairs****Agenda Text:**

The Board is requested to authorize the County Manager to enter into a contract amendment to increase the existing service contract with Axis Utility, Inc. (FR# 22-240 and RFP# 21-022) for emergency and scheduled collection system repairs in the amount of \$115,118.01, bringing the total contract amount from \$30,000 to \$145,118.01, and to execute any other related contracts, including amendments, not to exceed \$165,000.

Alignment with Strategic Plan: This action is in accordance with Durham County Strategic Plan Goal 4: “Environmental Stewardship and Community Prosperity,” as this ensures we prevent sanitary sewer overflows (SSOs).

Resource Persons: Jay Gibson PE, General Manager; Peri Manns ASLA, Assistant General Manager; Stephanie Brixey, Deputy Director of Engineering and Environmental Services; Wade Shaw, Utilities Superintendent

County Manager’s Recommendation: The County Manager recommends the Board to authorize the County Manager to enter into a contract amendment to increase the existing service contract with Axis Utility, Inc. (FR# 22-240 and RFP# 21-022) for emergency and scheduled collection system repairs in the amount of \$115,118.01, bringing the total contract amount from \$30,000 to \$145,118.01, and to execute any other related contracts, including amendments, not to exceed \$165,000.

Attachments:

[AAF Supplemental Document - Contract Approval](#)

[AXIS CS FR22-240 LEGISTAR](#)

21-0536**Contract Amendment and Budget Amendment No. 22BCC000019 Establishing and Adding Funds (\$60,000) for the FY21-22 Durham Pre-K Contract with Child Care Services Association****Agenda Text:**

The Board is requested to approve the attached contract amendment and associated budget amendment establishing an increased FY21-22 Durham Pre-K contract amount for Child Care Services Association.

The purpose of this contract amendment and the associated budget amendment is twofold. The first goal is to amend the three-year contract the County has with Child Care Services Association (CCSA) for administration of our universal Durham Pre-K program to add the specific, budgeted amount for FY21-22. FY20-21 was the first year of a three-year extension during which CCSA would administer Durham Pre-K on behalf of Durham County’s. The FY20-21 budget included flat funding for Durham Pre-K at \$3,846,840, not including over \$2 million in additional pre-k support going directly to Durham Public Schools. Of the amount going to CCSA, \$3,033,107 flows through CCSA directly to providers for instructional services, and the remaining \$813,733 support a wide variety of system management and system

development services, including professional development for teachers and program directors.

For FY21-22, there was both growth in the incremental Article 46 sales tax revenues that no longer go directly to Durham Public Schools (for pre-K) as well as the additional \$250,000 approved by Commissioners during budget negotiations, resulting in a new total of \$4,118,517. The bulk of the new funding will support additional instructional services (additional “seats”), with smaller amounts supporting program management costs as well as implementation of some activities suggested in a racial equity plan adopted by Durham PreK’s Governance Committee after a one year study completed by members of the Quality Subcommittee and which was presented to the BOCC in May 2021.

Finally, based on recently announced changes in NC Pre-K reimbursement policy for at least the first half of this school year, the Governance Committee of Durham Pre-K has approved a request to Commissioners for additional funding so that Durham Pre-K can continue supporting the same number of seats rather than reduce seats to meet the higher costs. If the NCPK reimbursement changes last all year, the additional cost could amount to \$90,000 over the \$4,118,517 currently budgeted. Staff are recommending that \$60,000 of fund balance be added now (leading to a total of \$4,178,517 showing in the proposed contract amendment) and that, pending a mid-year review, the County Manager be empowered to add up to \$30,000 more should the situation warrant it.

Alignment with Strategic Plan: A robust universe of early childhood programs, including universal pre-K, has great potential to improve outcomes across all outward-facing goals in the Durham County Strategic Plan.

Resource Persons: Cate Elander, Early Childhood Coordinator; Drew Cummings, Chief of Staff

County Manager’s Recommendation: The County Manager recommends that the Board approve the attached contract amendment and associated budget amendment establishing an increased FY21-22 Durham Pre-K contract amount for Child Care Services Association.

Attachments:

[Executed 2yr CCSA contract 7-2018 to 6-2020](#)

[CCSA - Amendment 1 EXECUTED](#)

[CCSA Amendment 2 Executed](#)

[CCSA Amendment 3 Executed - 3 yr extension](#)

[Proposed CCSA Amendment 4 - FY21-22 funding](#)

[Durham PreK Budget Update](#)

[AAF -19 Legal Form](#)

21-0537**Approve Fiscal Year 2021-2022 Contract with Greater Durham Black Chamber of Commerce for Services Related to Small Business Support****Agenda Text:**

The Board is requested to authorize the Interim County Manager to execute the attached contract with the Greater Durham Black Chamber of Commerce (GDBCC) for services related to small business support in the amount of \$50,000.

The Scope of Services reflects the responsibilities carried out by the GDBCC and defines outcome metrics that are in alignment with the County's Strategic Plan. Additionally, the Scope of Services outlines reporting to occur between the agencies in fulfillment of the services described within the scope. Funds for this agreement were included as part of the FY 2021-2022 Approved Budget.

Alignment with Strategic Plan: This item aligns with Goal 4: Environmental Stewardship and Community Prosperity to promote and support the community and economic vitality for all residents.

Resource Persons: Claudia Hager, Interim General Manager; Jay Gibson, General Manager; Andrew Miracle, Economic Development Officer; CJ Broderick, President & CEO, Greater Durham Black Chamber of Commerce

County Manager's Recommendation: The County Manager recommends that the Board authorize the Interim County Manager to execute the attached contract with the Greater Durham Black Chamber of Commerce

Attachments:

[GDBCC Service Contract FY22](#)

[GDBCC Scope of Services FY22](#)

21-0539**Utilities Contract Amendment with Carolina Civilworks, Inc. for Emergency & Scheduled Repairs****Agenda Text:**

The Board is requested to authorize the County Manager to enter into a contract amendment to increase the existing service contract with Carolina Civilworks, Inc. (FR# 22-141 and RFP# 21-022) for emergency and scheduled collection system repairs in the amount of 50,649.84, bringing the total contract amount from \$75,000 to \$125,649.84, and to execute any other related contracts, including amendments, not to exceed \$160,000.

Alignment with Strategic Plan: This action is in accordance with Durham County Strategic Plan Goal 4: "Environmental Stewardship and Community Prosperity," as this ensures we prevent sanitary sewer overflows (SSOs).

Resource Persons: Jay Gibson PE, General Manager; Peri Manns ASLA, Assistant General Manager; Stephanie Brixey, Deputy Director of Engineering and Environmental Services; Wade Shaw, Utilities Superintendent

County Manager's Recommendation: The County Manager recommends the Board to authorize the County Manager to enter into a contract amendment to

increase the existing service contract with Carolina Civilworks, Inc. (FR# 22-141 and RFP# 21-022) for emergency and scheduled collection system repairs in the amount of 50,649.84, bringing the total contract amount from \$75,000 to \$125,649.84, and to execute any other related contracts, including amendments, not to exceed \$160,000.

Attachments: [FR 22-141 CAROLINA CIVILWORKS, INC](#)
[AAF Supplemental Document - Contract Approval](#)

21-0540 **Application for Funding for Chin Page Road Pump Station for Utilities Division**

Agenda Text: The Board is requested to review the Application for Funding for the Chin Page Road Pump Station, authorize the Chair to sign the Resolution for submission to North Carolina Department of Environmental Quality (NCDEQ), and authorize the County Manager to complete the Certification and sign the application. A copy of the application that includes the Resolution is attached.

Alignment with Strategic Plan: This action is in accordance with Durham County Strategic Plan Goal 1 “Community and Family Prosperity and Enrichment,” as well as supporting Strategic Plan Goal 4 “Environmental Stewardship.”

Resource Persons: Jay Gibson PE, General Manager; Peri Manns ASLA, Assistant General Manager; Stephanie Brixey, Deputy Director of Engineering and Environmental Services; Vince Chirichella, Senior Project Manager

County Manager’s Recommendation: The County Manager recommends that the Board review the Application for Funding for the Chin Page Road Pump Station and sign the Resolution for submission to North Carolina Department of Environmental Quality (NCDEQ) and approve the County Manager to complete the Certification and sign the application.

Attachments: [AAF Supplemental Document - Non-contract Rev1](#)
[Durham Co CWSRF](#)
[SIC CAPACITY ANALYSIS FINAL TECH MEMO #3](#)

21-0542 **Utilities Contract Amendment with National Power**

Agenda Text: The Board is requested to authorize the County Manager to enter into a service contract amendment with National Power (FR# 22-282, Line 1) to provide preventative maintenance and repair services of generators for the Triangle Wastewater Treatment Plant (TWWTP), Collection System, and Rougemont Water System in an amount of \$105,000, bringing the total contract amount from \$35,000 to \$140,000.

Alignment with Strategic Plan: This action is in accordance with Durham County Strategic Plan Goal 4: “Environmental Stewardship and Community Prosperity,” as

this contract ensures all generators are maintained in a continual state of readiness.

Resource Persons: Jay Gibson PE, General Manager; Peri Manns ASLA, Assistant General Manager; Stephanie Brixey, Deputy Director of Engineering and Environmental Services; Wade Shaw, Utilities Superintendent

County Manager's Recommendation: The County Manager recommends the Board authorize the County Manager to enter into a service contract amendment with National Power (FR# 22-282, Line 1) to provide preventative maintenance and repair services of generators for the Triangle Wastewater Treatment Plant (TWWTP), Collection System, and Rougemont Water System in an amount of \$105,000, bringing the total contract amount from \$35,000 to \$140,000.

Attachments: [AAF Supplemental Document](#)
[National Power Legistar Docs](#)

21-0543 **Approval of Contract with Hagerty Consulting for Complex Coordinated Terrorist Attack (CCTA) Training**

Agenda Text: The Board is requested to approve a contract with Hagerty Consulting Inc. to develop several training courses to help Durham County prepare a regional coordination plan for possible Complex Coordinated Terrorist Attacks and authorize the Interim County Manager to execute the contract. The training courses include Mass Casualty Recovery, Friend/Family Assistance, Intelligence and Investigations, Public/Crisis Information, and Dispatch/Public Safety Communications. The courses will be available to Durham City and County and other regional mutual aid responders. The end deliverable is a comprehensive, multi-modal training program that is developed using input gathered from local, state, and national subject matter experts, and from lessons learned from recent mass casualty events in the United States.

The Federal Uniform Guidance was followed as part of the RFP process. Hagerty Inc. was the only vendor to respond to the RFP and was subsequently awarded the contract for services. The contract is firm-fixed-price not to exceed \$180,000 with a period of performance that ends on March 31, 2022. FEMA grant money will pay for the contract and the funding is in the FY 21/22 OES budget.

Alignment with Strategic Plan: This request aligns with the County's Strategic Goal 3: Safe Community, and Goal 5: Accountable, Efficient, and Visionary Government.

Resource Persons: Jim Groves OES Director and Ari Schein Deputy EM Chief

County Manager's Recommendation: The Interim County Manager recommends that the BOCC approve the contract with Hagerty Consulting Inc. in an amount not to exceed \$180,000 and authorize the Interim County Manager to execute the contract.

Attachments: [Hagerty Consulting AAF Supplemental Document FY22](#)
[Hagerty Consulting FEMA Service Contract FY22](#)
[Hagerty Consulting Exhibit B - Federal Uniform Guidance FY2022](#)
[Hagerty RFP 21-042](#)
[MWBE Compliance Review Form-AAF for 21-042 RFP 063021](#)
[RFP 21-042 Complex Coordinated Terrorist \(CCTA\) Capability Gap Training](#)
[RE Legal Review of Hagerty Contract](#)

21-0547 **Alliance Health Services Carry-Over Funds from FY 2020-21 into FY 2021-22**

Agenda Text:

The Board is requested to support the \$650,000 identified by Alliance Health Services to carryover from FY 2020-21 into FY 2021-22. The remaining \$1,040,000 will be evaluated for consideration mid-year, bringing the total amount to \$1,690,000 eligible for behavioral health service above base budget allocations. Proposed funding use includes to expand mental health services for individuals at the Carolina Duke COVID shelter and transition to a general shelter support team post COVID. In addition, funds will support expanded crisis response improvement for kids including start-up funding for Mobile Outreach, Response, Engagement and Stabilization (MORES), a specialize mobile crisis response model for children and families which includes 45 days of post crisis home visits and support. Costs would cover facility upfit or renovation and provider start-up funding. Long term funding would be covered by Medicaid.

Additional updates will occur on the funding mid-year after a review of county-wide funding to support behavioral health services. This action does not require a budget amendment. The funds are currently in Alliance Health Service fund balance reserves as unspent funding.

Alignment with Strategic Plan: Goal 2: Health and Well Being for All

Resource Persons: Joanne Pierce, General Manager; Kelly Goodfellow, Executive Vice President, Alliance Health Services, Chief Financial Officer and Rob Roberson Chief Executive Officer, Alliance Health Services

County Manager's Recommendation: The Interim County Manager recommends that the Board moves forward with the use of funds \$650,000 to support mental health services in the Alliance Health budget. Additional updates will occur on the budget in February 2022.

Attachments: [Alliance Health Supplemental Item](#)

21-0550 **BOCC Approval of Budget Ordinance Amendment No.22BCC00018 recognizing \$318,750 of FY 2021-22 Governor's Highway Safety Program (GHSP) Grant Funding**

Agenda Text:

The Board is requested to approve Budget Ordinance Amendment No.22BCC00018 recognizing \$318,750 of FY 2021-22 Governor's Highway Safety Program (GHSP) grant funding. The GHSP this fiscal year awarded the Durham County Sheriff's Office a four-year grant totaling \$1,127,161 - the figure includes local match funding - that will be used to fund three new sworn deputy positions to work traffic enforcement over the four-year grant period, beginning October 1, 2021. The local match for the first year is \$121,849, which will be covered by existing DSO FY 2021-22 budget. The budget amendment and the local match are combined for a total amount of \$440,599 for the FY 2021-22 fiscal year.

The GHSP grant is a step-down reimbursement grant that requires a match at varying percentages each year. The total federal reimbursement over the four-year grant period will be \$659,396, and the total local match over the same four-year period will be \$467,764, for a total grant amount of \$1,127,161. Future matches will be budgeted in subsequent fiscal years as needed through operational and staffing efficiencies.

The Governor's Highway Safety Program helps fund efforts of law enforcement agencies to reduce traffic crashes in North Carolina. Specifically, this grant will provide funding to the Durham County Sheriff's Office over a four-year period for (3) new sworn officers, (3) vehicles and associated equipment. In terms of traffic related outcomes, Durham County is ranked within North Carolina for the following categories:

- 10th Highest in Overall Fatalities
- 12th Highest in Alcohol Fatalities
- 10th Highest in Unrestrained Fatalities
- 8th Highest in Speed Related Fatalities

The following goals have been identified for this program:

- To reduce traffic fatalities in Durham County by 25% from the 2015-2019 average of 29.2 fatalities per year to less than 22 fatalities during FY 21/22.
- To reduce the number of unrestrained fatalities by 10% from the 2015-2019 average of 9.2 crashes per year to less than 8 crashes during the fiscal year October 1, 2021 to September 30, 2022.
- To reduce the number of speed related crashes by 15% from the 2015-2019 average of 534.2 crashes per year to less than 454 crashes during the fiscal year October 1, 2021 to September 30, 2022.

A review of the Sequential Intercept Model (SIM) will occur in upcoming months as established during the FY 2021-22 budget process. In addition to this assessment, an internal review of operational budgets that currently support behavioral health services in the human services departments including Alliance, DSS and Public Health and the public safety areas including EMS, the Criminal Justice Resource Center and the Sheriff's Office will occur. This evaluation will also identify opportunities to

coordinate County and City of Durham efforts related to behavioral health service initiatives.

As behavioral health gaps are identified, the goal is to close such funding gaps through the realignment of existing budgets, use of American Rescue Plan Act (ARPA) funding, grant funding, and lapsed salaries created by vacant positions. The Governor's Highway Safety Grant Program will help lessen the local funding support to address highway safety issues. Such support could possibly create local capacity to address behavioral health service gaps.

Please see the attached documents for additional information regarding the yearly budgets and terms of the grant.

Alignment with Strategic Plan: This item aligns with the County's Strategic Goal 3: Safe Community.

Resource Persons: Keith Webster, Captain of Patrol Division, Durham County Sheriff's Office; Thomas Cote, Major of Operations, Durham County Sheriff's Office; David LaBarre, Director of Planning & Development, Durham County Sheriff's Office; Clarence Birkhead, Durham County Sheriff.

County Manager's Recommendation: The Interim County Manager recommends that the Board approve Budget Ordinance Amendment No.22BCC00018 recognizing \$318,750 of FY 2021-22 Governor's Highway Safety Program (GHSP) grant funding.

Attachments:

[GHSP Award Supplemental](#)

[GHSP Agreement 2000049992 Approval Lett](#)

[NCGHSP Agreement of Conditions](#)

[Updated 2021 Traffic Safety Grant](#)

[AAF-18 LEGAL FORM Governor's Highway Safety Program Grant for DSO \(\\$3](#)

[GHSP3 - 3 Deputies](#)

[DA letter of support](#)

[MADD Support](#)

21-0554

Approve Proposed Interlocal Agreement and Joint Use Agreement for the New Station 18 Co-located Public Safety Facility Located at Herndon Road, Durham, NC and Approve Capital Project Amendment No.22CPA00007 to Appropriate FY 2021-22 Approved County Contribution (PAYGO) Funds (\$2,468,366) to Create the New Station 18 Project (4330DC002)

Agenda Text:

The Board is requested to approve the proposed Interlocal Agreement (ILA) and Joint Use Agreement (JUA) with the City of Durham for the New Station 18 Co-located Public Safety Facility located at Herndon Road, Durham, NC, authorize

the Interim County Manager to execute the agreements, and approve Capital Project Amendment No.22CPA00007 to appropriate FY 2021-22 Approved County Contribution (PAYGO) Funds (\$2,468,366) to create the new Station 18 Project (4330DC002).

The total County responsibility for the project is \$2,468,366. That figure includes a 27% EMS Facility Cost share (\$2,280,125); as well as the provisioning of furniture, fixtures & equipment, IT, technology and other EMS-specific provisioning, and a contingency amount of 5% of the EMS portion of the facility cost. There is also a Durham County Fire and Rescue Service District cost share that is included as well and was budgeted as a part of the approved FY 2021-22 budget (more detail on this below).

Total Funding Request:

27% EMS Facility Cost Share	\$2,280,125
County-Specific Facility Costs	\$ 188,241 (FF&E, 5% Contingency)
DCFR Cost Share (18%)	<u>\$1,109,661</u>
Total	\$3,578,027

Background

In spring of 2016, the Board of County Commissioners requested that EMS work with the City of Durham Fire Department to explore the creation of co-located fire and EMS facilities to create cost efficiencies and provide more effective public safety services. The Station 17 co-located public safety facility - jointly developed between the County EMS Department and City of Durham Fire Department and located at 5503 Leesville Road - was the first joint facility developed. This station was approved by the Board on April 24, 2017.

Subsequently, on June 25, 2018, the Board approved an Intergovernmental Agreement (IGA) with the City of Durham for the provision of consolidated fire, rescue and first responder services in the southern part of Durham County. The IGA included provisions for the joint development and cost share for two new co-located facilities to be built: Station 18 is to replace DCFR Station 83 on Seaton Road and is the subject of this Agenda Item, and Station 19 to replace DCFR Station 81 on Old Page Road and is scheduled for construction in 2023.

The design concept for Station 18 is a modified version of the prototype design used in Station 17. The primary difference from the EMS perspective is the addition of a second double Ambulance Bay, which increases the EMS square footage allocation from 24% to 27% of the total building area. A design rendering (Attachment A) and a space allocation floor plan (Attachment B) have been included in the attachments along with the Joint Use Agreement (Attachment C), Interlocal Agreement (Attachment D), and Cost Share Spreadsheet (Attachment E).

Total square footage for the facility is 13,318 square feet with 3,592 square feet dedicated for EMS usage and 1,192 square feet of shared space. Cost allocation for the facility is 73% / 27% split based on square footage usage.

“Guaranteed Maximum Price” cost of design and construction of the facility is \$8,444,906, excluding City and County specific costs, such as Furniture, Fixtures, and Equipment (FF&E), Technology and Security, etc.) with the County’s share totaling \$2,280,125 (27%).

County-specific costs totaling \$188,241 for the provisioning of furniture, fixtures & equipment, IT, technology and other EMS-specific provisioning, including a contingency amount of 5% of the EMS portion of the facility cost, will be paid for separately by the County bringing the total County facility cost to \$2,468,366.

Alignment with Strategic Plan: This project aligns with the County’s Strategic Goal 2: Health and Well-being for All, Goal 3: Safe Community, and Goal 5: Accountable, Efficient, and Visionary Government.

Resource Persons: Jodi Miller, General Manager, Jim Groves, Emergency Services Director, Chief Paramedic Mark Lockhart, Keith Lane, Budget & Management Services Director, Susan Tezai, Chief Financial Officer; Peri Manns ASLA LEED GA, Deputy Director; Engineering and Environmental Services, and Acting County Attorney Willie Darby

County Manager’s Recommendation: The Interim County Manager recommends that the Board approve the proposed Interlocal Agreement (ILA) and Joint Use Agreement (JUA) for the New Station 18 Co-located Public Safety Facility located at Herndon Road, Durham, NC, authorize the Interim County Manager to execute the agreements, and approve Capital Project Amendment No.22CPA00007 to appropriate FY 2021-22 Approved County Contribution (PAYGO) Funds (\$2,468,366) to create the new Station 18 Project (4330DC002).

Attachments:

[AAF Supplemental Document - Station 18](#)

[Attachment A - FS18 DESIGN RENDERING](#)

[Attachment B - FS-18 SPACE ALLOCATION 8-26](#)

[Attachment C - FS 18 JOINT USE AGREEMENT jbp 8.30.21](#)

[Attachment D - FS 18 INTERLOCAL AGREEMENT - jbp 8.20.2021](#)

[Attachment E - FS18 COST SHARING SPREADSHEET 8-26](#)

[CPA-07 LEGAL FORM Approve Station 18 Project \(\\$2,468,366\)](#)

21-0558

Board Recommendation for 2021-2022 Durham County ABC Board Chair

Agenda Text:

The Board is requested to approve the proposed vote to appoint Daniel Edwards as the 2021-2022 Durham County ABC Board Chairperson.

The Term of outgoing Chairperson Don Lebkes expired August 23, 2021. Members of the ABC Board have voted amongst themselves to identify one of their number to be proposed to the County Commissioners as the ABC Board's suggested incoming Chairperson.

Alignment with Strategic Plan: This item aligns with Goal 5 Accountable, Efficient and Visionary Government.

Resource Persons: Monica Toomer, Clerk to the Board

County Manager's Recommendation: The County Manager recommends that the Board of County Commissioners vote to appoint members to the aforementioned Boards and Commissions.

Attachments: [ABC Board Letter](#)

7. Public Hearings (20 min)

[21-0553](#) **Public Hearing - Zoning Map Change, 2104 & 2112 Ellis Road (Z2000042) (20min)**

Agenda Text: The Board is requested to conduct a public hearing and receive public comments on the Zoning Map Change, 2104 & 2112 Ellis Road (Z2000042); and

First Motion: To adopt an ordinance amending the Unified Development Ordinance by taking property out of Residential Rural (RR) and Residential Suburban-20 (RS-20) and establishing the same as Commercial General with a Development Plan CG(D).

Second Motion: To adopt the appropriate Statement of Consistency pursuant to NCGS §160D-605.

Summary.

Jonathan Gindes, of Stackhouse Development LLC, proposes to change the zoning designation of two parcels of land totaling 4.86 acres, and located at 2104 and 2112 Ellis Road. The current zoning is Residential Rural (RR) and Residential Suburban-20 (RS-20). The applicant proposes to change this designation to Commercial General with a Development Plan CG(D).

The properties are currently designated Research/Research Application on the Future Land Use Map (FLUM) (Attachment 3). The proposed CG(D) zoning is inconsistent with the designated Future Land Use. If the proposed zoning is approved, staff recommends a change to the FLUM to designate the property as Commercial.

Since the Planning Commission hearing on July 13, 2021, the applicant has added text commitment 5 to address the commission's request for consideration of a stormwater control measure. This may be found on page one of the development plan (attachment 5).

Attachments:

1. Context Map
2. Aerial Map
3. Future Land Use Map
4. Self-Storage Facilities Vicinity Map
5. Development Plan
6. Zoning Map Change Report
7. Comprehensive Plan Consistency Analysis
8. Transportation and School Impacts
9. BPAC Comments
10. Neighborhood Meeting Materials
11. Zoning Ordinance
12. Consistency Statement
13. Public Interest Statement
14. Application
15. Planning Commission Written Comments

Alignment with Strategic Plan: The text amendment emphasizes Goal 4 (Community Prosperity) by offering fair and reasonable regulations for the citizens and business community of Durham while adhering to Goal 5 (Accountable, Efficient, and Visionary Government) by maintaining a transparent government and welcoming public input.

Resource Persons: Danny Cultra, AICP, Senior Planner, and Sara M. Young, AICP, Planning Director

County Manager's Recommendation: The County Manager recommends that the Board conduct a public hearing on the proposed zoning map change application and, if appropriate based on the comments received during the hearing, approve the zoning map change and adopt the appropriate statement of consistency.

Attachments: [Attachment 00 - Zoning Map Change Report](#)
[Attachment 01 - Zoning Context Map](#)
[Attachment 02 - Aerial Map](#)
[Attachment 03 - FLUM Map](#)
[Attachment 04 - Self-Storage Facilities Vicinity Map](#)
[Attachment 05 - Development Plan](#)
[Attachment 06 - Application](#)
[Attachment 07 - Comprehensive Plan Consistency Analysis](#)
[Attachment 08 - Transportation and School Impacts](#)
[Attachment 09 - BPAC Comment](#)
[Attachment 10 - Neighborhood Meeting Materials](#)
[Attachment 11 - Zoning Ordinance](#)
[Attachment 12 - Consistency Statement](#)
[Attachment 13 - Public Interest Statement](#)
[Attachment 14 - Planning Commission Written Comments](#)

8. Other Business (50 min)

[21-0569](#) **Durham County Public Health Focused Update on the COVID-19 Crisis (20min)**

Agenda Text: The Board has requested a public health focused update from County staff on the COVID-19 response and efforts.

Alignment with Strategic Plan: This item aligns with Goal 2: Health and Well-Being for All

Resource Persons: Rodney Jenkins, Public Health Director and Joanne Pierce, General Manager

County Manager's Recommendation: The Interim County Manager recommends that the Board receive an update from County staff on the COVID-19 response and efforts

[21-0541](#) **County Food Security Initiatives Update and Recommendations for Recovery (30min)**

Agenda Text: The Board is asked to receive a previously requested update on County-funded food security initiatives to-date related to COVID-19 and hear recommendations for additional food security strategies to continue supporting increased access to food, build organization and food system capacity, and help shift towards recovery from the negative economic impacts of COVID-19. Many strategies can be funded with the American Rescue Plan Act (ARPA).

Food insecurity rates in North Carolina are more than double the rates prior to the pandemic. Specifically, in Durham County, estimated food pantry participation is

about 68% higher than pre-pandemic rates. Durham County has spent over \$1.5 million during the COVID-19 pandemic to help support food insecure individuals and families. However, the negative economic impacts of COVID-19 continue to burden the most vulnerable in our community. It is important that Durham County maximize ARPA funding to invest in strengthening a more equitable food system.

Alignment with Strategic Plan: Appropriate food security support for vulnerable at-risk portions of Durham County's population aligns with Goal 2: Health and Well-Being for All of the Durham County Strategic Plan.

Resource Persons: Mary Oxendine, County Food Security Coordinator; Donna Rewalt, County Extension Director; Drew Cummings, Chief of Staff; Ari Schein, Interim Chief Emergency Manager; Andy Miracle, Economic Development Officer; James Keaten, Director of School Nutrition Services, Durham Public Schools; Mathew Palmer, Executive Director of Planning, Transportation, and Nutrition, Durham Public Schools; Jacquelyn Blackwell, Pantry Operator, Feed My Sheep and Co-Coordinator, End Hunger Durham; Miguel Rubiera, Volunteer, Iglesia Presbiteriana Emanuel; Camryn Smith, Executive Director, Communities in Partnership; Jen Zuckerman, Director of Strategic Initiatives, Duke World Food Policy Center; Dorian Bolden, Owner, Beyu Caff 

County Manager's Recommendation: The Interim County Manager recommends that the Board receive an update on food security initiatives to-date related to COVID-19 and hear recommendations for additional food security strategies.

Attachments:

[ARPA Food Security Rec 09.13.21](#)

[Food Security BOCC Presentation 09.13.21](#)

[School Nutrition Kitchen Infrastructure Needs 9.13.21](#)

[Summary of Durham County Food Security Investments 9.13.21](#)

9. Items Pulled from the Consent Agenda (20 min)

10. Adjournment