



Durham County

200 E. Main Street
Durham, NC 27701
(919) 560-0025

Meeting Agenda Board of County Commissioners

Monday, February 3, 2020

9:00 AM

Commissioners' Chambers

Work Session

"Public Charge"

The Board of Commissioners asks its members and citizens to conduct themselves in a respectful, courteous manner, both with the Board and fellow citizens. At any time, should any member of the Board or any citizen fail to observe this public charge, the Chair will ask the offending person to leave the meeting until that individual regains personal control. Should decorum fail to be restored, the Chair will recess the meeting until such time that a genuine commitment to the public charge is observed.

As a courtesy to others, please turn off cell phones during the meeting.

9:00 am Work Session Agenda

1. Citizen Comments (30 min)

20-0057

Citizen Comments (30min)

Agenda Text:

The Board of County Commissioners will provide a 30-minute comment period at a meeting once a month. Any citizen of Durham County wishing to speak shall have an opportunity to do so. The Board may direct staff to research and reply to the concerns, if appropriate. Speakers must sign in prior to the start of the meeting providing a mail/email address and telephone number so that staff may reply to comments and/or questions. Citizens who request an immediate response from the Board are encouraged to submit a brief description of the issue to the Clerk to the Board two weeks prior to the meeting to allow an opportunity for research prior to the meeting. All speakers shall have three minutes to speak and are requested to refrain from addressing issues related to personnel matters.

Alignment with Strategic Plan: Citizen engagement aligns with all five of the strategic goals by allowing the Board to receive comments and concerns from the community related to important issues in Durham County.

Resource Persons: Monica W. Toomer, Clerk to the Board

County Manager's Recommendation: The County Manager recommends that the board receive citizen comments and direct staff to respond, as deemed appropriate.

2. Consent Agenda (15 min)**20-0032****Execution of a Contract with Bordeaux Construction Company for the Pre-Construction Services for the New Durham County Youth Home, Project No. DC-001****Agenda Text:**

The Board is hereby requested to authorize the County Manager to execute a contract with Bordeaux Construction Company for the Pre-Construction Services for the New Durham County Youth Home located at 2432 Broad Street, Durham NC, in the amount not to exceed \$150,000.00. (See Attachment 1, Pages 1-6).

The Request for Qualifications (RFQ) for Construction Manager at Risk Services for the New Durham County Youth Home was advertised in local newspapers on November 6, 2019. A pre-proposal conference was held on November 13, 2019 and four proposals were received on December 5, 2019. A Selection Committee comprised of representatives from the County Manager's Office, Durham County Youth Home, General Services, and Engineering Department reviewed the proposals. The selection committee deemed Bordeaux Construction Company the most qualified for the project.

The Pre-Construction Services phase of the project is the first step in the Construction Manager at Risk process in which the contracting team will provide cost estimates, constructability reviews, schedule development and value analysis of the project design. This initial contract is necessary for the CM @ R to provide analysis of the schematic design and design development of the project. Funding for this service is available in the New Youth Home Capital Project account.

This project will replace the existing Durham County Youth Home with a new 36-bed facility at the existing 8.1 acre site, shared with the Durham County Emergency Management Office. The new facility consists of multiple housing units for male and female youth, kitchen, assessment, visitation, administration, classroom and programs, medical, arrival and intake, laundry, indoor and exterior recreation, and building services. The design will follow the standards of the North Carolina Administrative Code 10A NCAC 14J, Rules and Laws Governing the Operations, Surveillance, and Monitoring of Jail Facilities, and the American Correctional Association Standards for Juvenile Detention Facilities. The existing Home will be demolished under this contract after the new facility is occupied. In accordance with the County's High Performance Building Policy, this project will pursue LEED® Gold Certification. The Board approved a contract in fall 2019 with Moseley Architects for design services for the new facility. The Moseley team will provide an update on the design process during the Feb. 3, 2020 Board work session.

This agenda item has been reviewed and approved by the Purchasing Division (See Attachment 2). In review of the M/WBE participation for this project, Bordeaux

Construction Company has committed to minority participation of \$32,500 or 25% of the preconstruction contract.

Alignment with Strategic Plan: This request aligns with Goal 3: Safe Community, Goal 4: Environmental Stewardship and Community Prosperity, and Goal 5: Accountable, Efficient, and Visionary Government.

Resource Persons: Jodi Miller, General Manager, Peri D. Manns, ASLA, Deputy Director of Engineering and Environmental Services, Angela Nunn, Youth Home Director, Linda C. Salguero, AIA, CPD, Project Manager, and Blair Bordeaux, President of Bordeaux Construction Company.

County Manager's Recommendation: The County Manager recommends that the Board authorize the County Manager to execute a Construction Manager At Risk Services agreement with Bordeaux Construction Company in the amount of \$150,000 for pre-construction services for the New Durham County Youth Home, Project No. DC-001.

Attachments: [AAF Supplemental Document - CMAR Pre-Construction Services Contract App](#)
[AAF Attachment 1 - NDCYH Precon Proposal.pdf](#)
[MWBE Compliance Review Form-AAF for 20-008 RFQ 012320.pdf](#)

20-0034 **Budget Ordinance Amendment No. 20BCC000042 Appropriation of \$79,000 of Fund Balance from the General Fund and the Transfer of the funds to the City of Durham and Approval of an Interlocal Agreement with City of Durham for the Continuation of Street Outreach for the Homeless**

Agenda Text: The Board is requested to approve Budget Ordinance Amendment No. 20BCC000042 appropriation of \$79,000 of fund Balance form the General Fund and the transfer of the funds to the City of Durham and to review and approve the attached interlocal agreement with the City of Durham for Continuation of Street Outreach for the Homeless.

Street outreach for the homeless, also known as assertive engagement, has always been a critical, foundational element of our homeless continuum of care in Durham. For many years, the service was funded through a contract between Alliance Health and local homeless service provider Housing for New Hope. Unfortunately, state budget cuts led Alliance Health to terminate their contract for this service in July 2019

The City, County, Alliance, and other partners have met numerous times since then and also presented to the Joint City-County Committee with regard to the implications of this service not being available. Both City Council and the Board of County Commissioners expressed an interest in entering into an interlocal to re-start this service with funding from both the City and County. The City has an RFP out for these services and simultaneously for the Encampment Lead Agency functions that were also discussed in recent months.

In addition to street outreach, the County had interests in making the eventually contracted experts in counseling and case management for the homeless to be available to help train County employees who engage with the homeless and to also be available to help respond to issues involving the homeless at various County facilities. Those services are built into the interlocal agreement.

The County's contribution to this agreement is proposed to be \$79,000 in the remainder of FY19-20 and up to \$215,000 in each of the following two fiscal years. If this interlocal is approved, a budget amendment for the \$79,000 will follow and the future year amounts will be included in the recommended budgets for those years.

Alignment with Strategic Plan:

Resource Persons: Janeen Gordon, Assistant Director, Aging and Adult Services (Durham County Dept. of Social Services; Drew Cummings, Chief of Staff

County Manager's Recommendation: The County Manager recommends that the Board approve Budget Ordinance Amendment No. 20BCC000042 appropriation of \$79,000 of fund Balance from the General Fund and the transfer of the funds to the City of Durham and to review and approve the attached interlocal agreement with the City of Durham for Continuation of Street Outreach for the Homeless.

Attachments:

[Memo on Street Outreach Interlocal](#)

[Interlocal re Unsheltered Coordinating Agency 1-13-2020](#)

[AAF-42 Legal Form GF fund balance appropriation and transfer of funds to the](#)

20-0035

Budget Ordinance Amendment No. 20BCC000043 to Appropriate \$147,253 of Fund Balance in the General Fund To Purchase (A) New Chemistry Analyzer, (B) Tube Transport System Replacement, (C) Replace Two Laboratory Refrigerators, (D) On-Site Staff Licenses and (E) Veteran Services Vehicle

Agenda Text:

The Board is requested to approve Budget Ordinance Amendment No. 20BCC000043 to appropriate \$147,253 of fund balance in the General Fund to purchase a new Chemistry Analyzer, Tube Transport System Replacement, Two Lab Refrigerator Replacements, On-Site Licenses and Veteran Services vehicle.

Alignment with Strategic Plan: Goal 2: Health and Well-Being for All; Goal 5: Accountable, Efficient and Visionary Government

Resource Persons: Rod Jenkins, Public Health Director

County Manager's Recommendation: The County Manager recommends that the Board approve Budget Ordinance Amendment No. 20BCC000043 to appropriate \$147,253 of fund balance in the General Fund to purchase anew Chemistry Analyzer, Tube Transport System Replacement, Two Lab Refrigerator

Replacements, On-Site Licenses and Veteran's Services Vehicle.

Attachments: [AAF-43 Legal Form PH Appropriate GF Fund Balance for PH Purchases and V](#)

20-0036

Budget Ordinance Amendment No. 20BCC000044 to Create One FTE Sr. Public Health Nurse Grant Funded Position at \$95,965 in the Durham County Department of Public Health Family Planning Program

Agenda Text: The Board is requested to approve Budget Ordinance Amendment No. 20BCC000044 to create one FTE Sr. Public Health Nurse grant funded position in the Durham County Department of Public Health Family Planning program.

The funding source will be additional Title X grant funds of \$95,965 received and previously recognized in the current fiscal year FY 2019-20. The grant funds will be awarded annually for 3 years. This position would extend to FY 2022-23 unless additional grant funding is provided.

The Board of Health has approved this amendment.

Please note that this amendment requires no additional County funds.

Alignment with Strategic Plan: This amendment aligns with Strategic Goal 2: Health and Well-being for All by providing more resources to the Family Planning Program.

Resource Persons: Rod Jenkins, Public Health Director

County Manager's Recommendation: The County Manager recommends that the Board approve Budget Ordinance Amendment No. 20BCC000044 to create one FTE Sr. Public Health Nurse grant funded position at \$95,965 in the Durham County Department of Public Health Family Planning program

Attachments: [AAF-44 Legal Form PH 1FTE Grant-Funded Sr. PH Nurse in Family Planning C](#)

20-0037

Budget Ordinance Amendment No. 20BCC000045 to Create One Full-Time FTE County Funded Physician Extender Position using \$119,753 of transferred funding from contracted services

Agenda Text: The Board is requested to approve Budget Ordinance Amendment No. 20BCC000045 to create one full-time FTE county funded Physician Extender position in the Sexually Transmitted Infection Clinic (STI).

The funding source of the position will be the elimination of a recurring contract physician previously supported with annual county funds.

The Board of Health has approved this amendment.

Alignment with Strategic Plan: This amendment aligns with Strategic Goal 2:

Health and Well-being for All by providing additional resources to the STI Clinic.

Resource Persons: Rodney Jenkins, MHA, Public Health Director

County Manager's Recommendation: The County Manager recommends that the Board approve Budget Ordinance Amendment No. 20BCC000045 to create one full-time FTE county funded Physician Extender position in the Sexually Transmitted Infection Clinic (STI) using \$119,753 of transferred funding from contracted services.

Attachments: [AAF-45 Legal Form PH 1FTE County-Funded Physician Extender in STI Clinic](#)
[AAF Supplemental Document - Noncontract - 1 FTE Physician Extender for STI](#)

20-0038 **Contract Amendment Increase The Select Group Contract \$62,640.00
For a total of \$108,808.00**

Agenda Text: The Board is requested to authorize the County Manager to enter into a collaborative agreement and pay The Select Group (TGS) to Contract amount: \$ 46,168.00 (original) + \$ 62,640.00 (increase) for a contract total of \$ 108,808.00 for the contracted services for a Microsoft Administrator to work with the IS&T Platform team and give the County Manager authority to sign subsequent renewals and amendments. This contracted position will assist in several capital improvement projects and will also serve to resources need that we currently do not have within County. The approved funding for this action is from the fiscal year 2019-2020 operational budget.

The IS&T Platform team is responsible for second and third level support within IS&T, and accountable for managing capital improvement projects for all Life Cycle Replacement of Servers, Business applications and Office 365. The IS&T Platforms team consist of six network administrators who are consistently improving the platform infrastructure by deploying enterprise application, Office 365 and servers. This fiscal the platform team plans to deploy features within Office 365 such as Forms, Planner and teams which will provide modern tool to enhance collaboration within the organization and citizen engagements. Extending this contract will continue to provide a dedicated resource to deploying these 365 tools and improve collaboration for employees throughout Durham County.

Alignment with Strategic Plan: Goal 5 - Accountable, efficient, and visionary government

Resource Persons: Antonio Davis, IS&T Manager - systems platforms, Aaron Stone, Assistant Director - Enterprise Systems & Operations, Greg Marrow, Director IS&T

County Manager's Recommendation: The County Manager recommends that the Board authorize the County Manager to amend a contract with The Select Group for Contract amount: \$ 46,168.00 (original) plus \$ 62,640.00 (increase) for a

contract total of \$ 108,808.00 for the contracted services for a Microsoft Administrator to work with the IS&T Platform Team from the IS&T 2019-2020 Operational Budget.

Attachments:

[SELECT GROUP AMENDMENT FR#20-617 110119-11012020](#)

[AAF Supplemental Document - Contract Approval TSG FEB2020 \(1\)011620](#)

20-0041

Budget Ordinance Amendment No. 20BCC000046_to Create One Full-Time FTE County Funded Dental Van Driver Position in the Durham County Department of Public Health Dental Division at \$37,964 of transferred funding from contracted services

Agenda Text:

The Board is requested to approve Budget Ordinance Amendment No. 20BCC000046 to create one full-time FTE county funded Dental Van Driver position in the Durham County Department of Public Health Dental Division at \$37,964 of transferred funding from contracted services.

Funding for the position is in the Dental Division budget, currently as an existing contract line with Trillium Driver Services.

The Board of Health has approved this amendment.

Alignment with Strategic Plan: This amendment aligns with Strategic Goal 2: Health and Well-being for All by providing more resources to the community through the provision of dental services within Durham Public Elementary Schools.

Resource Persons: Rodney Jenkins, Public Health Director

County Manager's Recommendation: The County Manager recommends that the Board approve Budget Ordinance Amendment No. 20BCC000046 to create one full-time FTE county funded Dental Van Driver position in the Durham County Department of Public Health Dental Division at \$37,964 of transferred funding from contracted services

Attachments:

[AAF-46 Supplement Form PH 1FTE County-Funded Dental Van Driver in PH D](#)

[AAF-46 Legal Form PH 1FTE County-Funded Dental Van Driver \(37,964\)](#)

20-0042

Amendment of the Public Art Agreement with Volkan Alkanoglu for the Fabrication/Installation of the Public Art at the Main Library Renovation Project No.: DC094

Agenda Text:

The Board is hereby requested to authorize the County Manager to Amend the Public Art Agreement with Volkan Alkanoglu for the Main Library Renovation Project, to increase the amount of the contract by \$104,500.00 to fabricate and install the public art. The initial contract with Volkan Alkanoglu was for the design in the not to exceed amount of \$20,000.00. This amendment for the fabrication/installation will increase the total not to exceed amount to \$124,500.00. (See Attachment 1, page 1).

(RFQ) for Public Art was advertised and posted on the CAFÉ (Call for Entry's)

website on January 29, 2019. Two hundred and eight responses were received on February 26, 2019. An Art Review Committee was compiled of members from Engineering, Architects, City of Durham and Community organizations to review the online applications. The review committee reviewed responses and brought forward the top ten applicants. Those ten were reviewed and the top four were selected for Skype interviews. From those four Volkan Alkanoglu was selected as the Artist for the Main library Public Art. The committee agreed to enter into a contract for the Public Art design based on the body of work highlighted during the evaluation and interview process.

Following the selection, Durham County then executed a design contract with Volkan Alkanoglu on September 29, 2019 to begin the conceptual design/preliminary activities associated with the Public Art. The Library posted a Public Art Survey for public input which received over a thousand responses. On November 20, 2019, the Public Art Committee received a presentation from Volkan Alkanoglu and provided input on the concept. On December 7, 2019 Volkan presented the current concept to the Board of County Commissioners which was well received. The purpose of this contract is for the actual fabrication/installation of the Public Art for the project. For MWBE participation (see attachment 2)

It is recommended that the County proceed with construction and installation for the Public Art for the fee of \$95,000 plus contingency of \$9,500.00 thus totaling \$104,500. Funding for the fabrication and installation services are available in the Main Library Renovation Capital Project Account.

Alignment with Strategic Plan: This aligns with Goal 4 - Environmental Stewardship - through the improvement of the environmental performance of County buildings to reduce energy use and greenhouse gas emissions from the built environment. The renovation of this facility also addresses Goal 5 by providing more efficient service delivery and better customer service.

Resource Persons: Peri Manns, ASLA, LEED GA, Deputy Director of Engineering and Environmental Services, Brenda Hayes, Bright, Assoc. AIA, CDT, Project Manager and Victor Vines, Vines Architecture

County Manager's Recommendation The County Manager recommends that the Board authorizes the Public Art Agreement for design services with Volkan Alkanoglu in the amount of \$20,000.00, be amended to include fabrication and installation of the Public Art at the Main Library Building located at 300 N Roxboro St., in the amount of \$104,500.00 (\$95,000.00 plus contingency amount of \$9,500.00). The total amended contract will be a not to exceed amount of \$124,500.00.

Attachments:

[AAF Attachment 1_Main Library Public Art Fab Budget Proposal 02102020](#)

[AAF Supplemental Document Main Library Public Art - Volkan Alkanoglu0210](#)

[MWBE Compliance Review for VA Fab InstallationMain Library 013020](#)

20-0045**Durham County Matching Grants Program - Approval of FY19-20 Grant Cycle****Agenda Text:**

The Board is requested to approve the funding requests for the current cycle of the Durham County Matching Grants Program for four projects totaling \$76,700. The Durham County Matching Grants Program for Open Space and Recreation Projects, now in its 29th year, provides matching funding for local non-profits to pursue projects that protect open space or provide recreational opportunities for citizens of Durham County. The projects must be open to the public. The program is annually funded from the County's operating budget, which for FY19-20 totaled \$77,175. The program requires a 50% match from applicants, which can include a cash match as well as the value of volunteer labor towards producing the project. Over the life of the program, the Durham County Matching Grants program has supported 112 wide ranging community projects with a total value of over \$6,467,765 using \$1,918,120 in county matching funds.

The 2019-20 cycle of the Matching Grants Program received four applications, for projects that totaled \$76,700. The Durham Open Space and Trails Commission (DOST) recommended approval of the projects at their meeting on January 15, 2020. The groups and amounts are as follows: Ellerbe Creek Watershed Association for \$30,000, Maureen Joy Charter School for \$5,000, the Durham Parks Foundation for \$6,700, and El Futuro for \$35,000. The projects are further described in the attached supplemental document with locations shown on the attached map.

Alignment with Strategic Plan: This program supports Goal 2 of the strategic plan, "Health and Well-being for All" by increasing the quality of life in Durham County, as well as Goal 4: Environmental Stewardship and Community Prosperity".

Resource Persons: Brendan Moore, Open Space Land Manager; Annette Montgomery, Chair, Matching Grants Committee of DOST; Jane Korest, Open Space and Real Estate Manager

County Manager's Recommendation: The County Manager recommends that the Board receive the attached Matching Grants Project recommendations and approve funding for the proposed projects totaling \$76,700.

Attachments:

[AAF Supplemental Document - Matching Grants Awards](#)

[ATTACHMENT 1 Matching Grant Summary Sheet FY19-20](#)

[ATTACHMENT 2 Map of Matching Grant Project Sites FY19-20](#)

20-0047**Capital Project Amendment No. 20CPA000019 - Reducing the IT&S FY20 CIP IT Hardware Replacement Capital Project (42001910DC120) by \$887,245.00 and Increasing the Audio-Visual Tech. Life Capital Project No. 42001910DC107 by \$403,245.00 and Increasing the 16 Telecommunication Capital Project No. 42001910DC104 by \$484,000.00****Agenda Text:**

The Board is requested to approve Capital Project Amendment No. 20CPA000019

reducing the IT&S FY20 CIP IT Hardware Replacement Capital Project (42001910DC120) by \$887,245.00 and Transferring \$403,245.00 to increase the Audio-Visual Tech. Life Capital Project No. 42001910DC107 and \$484,000.00 increasing the 16 Telecommunication Capital Project No. 42001910DC104.

This is an administrative movement of funds from an existing project to two other existing projects.

Project	Current Budget	Increase/ Decrease	Revised Budget
FY20 CIP IT Hardware (42001910DC120)	\$3,016,944.00	(\$887,245.00)	\$2,129,699.00
Audio-Visual Tech. Life (42001910DC107)	\$293,231.62	\$403,245.00	\$696,476.62
16 Telecommunication (42001910DC104)	\$1,026,000.00	\$484,000.00	\$1,510,000.00
Totals	\$4,336,175.62	\$0.00	\$4,336,175.62

Alignment with Strategic Plan: This aligns with Goal 5 - Accountable, Efficient and Visionary Government.

Resource Persons: Bert White, IT Manager-client support services, Aaron Stone Assistant Director - IS&T - enterprise systems and operations, Josh Edwards, Budget and Management Analyst

County Manager's Recommendation: The County Manager recommends that the Board approve Capital Project Amendment No. 20CPA000019 Reducing the IT&S FY20 CIP IT Hardware Replacement Capital Project (42001910DC120) by \$887,245.00 and increasing the Audio-Visual Tech. Life Capital Project No. 42001910DC107 by \$403,245.00 and increasing the 16 Telecommunication Capital Project No. 42001910DC104 by \$484,000.00

Attachments: [CPA-19 Legal Form Transferring funds from IT Hardware to project to two IT&S](#)
[CPA-19 Reducing IS&T Hardware Replacement Project and increasing two other](#)
[CPA-19 Detail of AV Replacement](#)

20-0050

Capital Project Amendment No. 20CPA000021 to Amend the Alliance Behavioral Backfill Project by \$500,000 With a Funding Source of Pay-As-You-Go Capital Project Fund as well as the Execution of the Construction Contract for the Alliance Behavioral Healthcare Backfill Renovation Project No.: 4730DC145

Agenda Text:

The Board is requested to authorize the County Manager to approve Capital Project Amendment No. 20CPA000021 to amend the Alliance Behavioral Backfill Project 4730DC145 by \$500,000 with a funding source of Pay-As-You-Go Capital Project Fund as well as the execution of the construction contract to address furniture costs, cost elevation in the construction industry and to enter into a contract with Riggs-Harrod Builders, Inc.(RHB) for the Renovation of the Alliance Behavioral Healthcare backfill, inside the Health and Human Services Building located at 414 E. Main Street Durham NC, in the amount of \$1,098,080.00 and approve the owner's construction contingency in the amount of \$68,920.00, to execute any other related contracts including furnishings, change orders, if necessary, not to

exceed the available budget of \$1,417,400.00. (See Attachment 1, Page 1).

The project involves renovating the former Alliance Behavioral Health Care and Veteran Service spaces located within the Human Services Facility. The existing Alliance Behavioral space including lobby, will be subdivided to create two distinct spaces with conference rooms, private offices and workstations. One space for Veteran Services, and one for the Department of Social Services (DSS), each with their own secured access points. A space for an Environmental Health expansion will be adjacent to those two areas. The existing Veteran Services space on the first floor, once vacated will be renovated to accommodate the DSS coordinated intake office. Also, on the first floor, spaces will be renovated for a Public Health office, and a Risk room. The total interior area to be renovated is 12,000 square feet. To the degree possible, the work will include utilizing the existing demountable glass partitions, interior workstations and some centralized conference rooms with AV capabilities similar to those of the original project. We will bring the furniture package to the board at a later date. The relocation of the DSS Childcare Division from the Briggs Avenue location will eliminate a lease cost of \$114,927.00 annually.

The Alliance Behavioral Healthcare Backfill Renovation Project was advertised on November 14, 2019 and a pre-bid conference was held on November 20, 2019. Zero (0) bid proposals were received on December 12, 2019. The project was re-bid on December 17, 2019. Five (5) bid proposals were received and publicly opened and read on January 16, 2020. RHB submitted the lowest bid price of \$1,098,080.00. (See Attachment 2, Pages 1 through 14). The Engineering Department has reviewed the recommendations with Perkins + Will and the Purchasing Department and recommends that the County proceed with awarding the contract to RHB. For M/WBE participation information (See Attachment 3, Page 1).

Alignment with Strategic Plan: This aligns with Goal 4 - Environmental Stewardship - through the improvement of the environmental performance of County buildings to reduce energy use and greenhouse gas emissions from the built environment. The relocation of various departments into this facility also addresses Goal 5 by providing more efficient service delivery and better customer service.

Resource Persons: Peri Manns, ASLA, LEED GA, Deputy Director of Engineering and Environmental Services, Brenda Hayes-Bright, Assoc. AIA, CDT, Project Manager, Engineering Department; and Tim Cothran, Project Manager, Riggs-Harrod Builders, Inc.

County Manager's Recommendation: The Board is requested to authorize the County Manager to approve Capital Project Amendment No. 20CPA000021 to amend the Alliance Behavioral Backfill Project 4730DC145 by \$500,000 with a funding source of Pay-As-You-Go Capital Project Fund as well as the execution of the construction contract to address furniture costs, cost elevation in the construction

industry and to enter into a contract with Riggs-Harrod Builders, Inc.(RHB) for the Renovation of the Alliance Behavioral Healthcare backfill, inside the Health and Human Services Building located at 414 E. Main Street Durham NC, in the amount of \$1,098,080.00 and approve the owner's construction contingency in the amount of \$68,920.00, to execute any other related contracts including furnishings, change orders, if necessary, not to exceed the available budget of \$1,417,400.00.

Attachments: [CPA-21 Legal Form Amend Alliance Backfill Renovation Project 4730DC145 \(\\$](#)
[AAF backupdocs - Alliance Backfil Riggs Harrod Builders](#)
[MWBE Compliance Review Form-AAF for 20-010R1 IFB 012820](#)
[AAF Supplemental Document AllianceBHB Riggs Harrod02032020](#)

20-0055 **Extension of Contract with Nehemiah Christian Center for Day Center Activities**

Agenda Text: The Board is requested to approve the three-month contract extension with Nehemiah Christian Center for provision of day center activities.

During the period when the Main Library has been closed for renovations, Durham County has supported the provision of day services, both for the homeless and other library users, at Nehemiah Christian Center on Mangum St. The initial FY19-200 contract was set up to end on February 29th. Now that April 22nd has been designated as opening day for the Main Library and because it is in the County's interests for there to be some overlap in the re-opening of the library and termination of the separate day services arrangement, the attached three-month contract extension is proposed. This extension, if approved, will allow the provision of day services at Nehemiah to continue through May 31, 2020.

Alignment with Strategic Plan: (brief statement and relevant goal)

Resource Persons: Drew Cummings, Chief of Staff

County Manager's Recommendation: The County Manager recommends that the Board approve the three-month contract extension with Nehemiah Christian Center for provision of day center activities.

Attachments: [Nehemiah Contract Amendment - 3 mo extension](#)

3. Discussion Items (205 min)

20-0031 **Update on Design of the New Durham County Youth Home, Project No. DC-001 (20min)**

Agenda Text: The Board is requested to receive an update from Moseley Architects regarding the design of the New Durham County Youth Home.

In 2017, the Board of County Commissioners approved funds for a Youth Home Program and Site Master Plan, which included an update to the 2014 Building Assessment Report. The study identified current and future needs of the Home, and

the building assessment results indicated that repairing, upgrading, and expanding the outdated facility is not cost-effective.

This project is the design of a new 36-bed Durham County Youth Home to replace the existing 14-bed facility on the 8.1-acre site currently shared with the Durham County Fire Marshal's and Emergency Management Offices. The new expanded facility will be designed to facilitate best practices and accommodate the housing of older juveniles after SB257 Juvenile Justice Reinvestment Act (aka Raise the Age Law) takes effect on December 1, 2019. The design will follow the standards of the North Carolina Administrative Code 10A NCAC 14J, Rules and Laws Governing the Operations, Surveillance, and Monitoring of Jail Facilities, and the American Correctional Association Standards for Juvenile Detention Facilities. The existing Home will be demolished after the new facility is occupied. This project will pursue LEED Gold certification.

The Board has requested that the County seek to partner with NCDPS and regional communities in the funding of the new facility. In fall 2019, County Manager Davis sent a letter to the County's catchment area communities (Orange, Chatham, Person, Granville, and Vance) to gauge their interest in partnering with Durham County on this project. To date, we have heard from Orange, Granville and Vance counties on their interest in partnering with Durham. In early December 2019 Durham received a letter from NCDPS Deputy Director William Lassiter indicated NCDPS's interest in partnering on this project. The letter is attached. The County is currently working on a funding proposal to be shared with the interested partners this winter.

Alignment with Strategic Plan: This request aligns with the County's Strategic Goal 3: Safe Community, Goal 4: Environmental Stewardship & Community Prosperity, and Goal 5: Accountable, Efficient, and Visionary Government.

Resource Persons: Jodi Miller, General Manager, Peri D. Manns, ASLA, Deputy Director of Engineering and Environmental Services, Angela Nunn, Youth Home Director, Linda C. Salguero, AIA, CPD, Project Manager, Dan Mace, AIA, Vice President Moseley Architects, and Bryan Payne, AAIA, Senior Associate Moseley Architects.

County Manager's Recommendation: The County Manager recommends that the Board receive an update from Moseley Architects regarding the design of the New Durham County Youth Home.

Attachments: [Attachment 1 NDCYH-02-03-20 Worksession Presentation.pdf](#)
[DPS Letter](#)

20-0064 **2020-2029 Capital Improvement Plan Update (30min)**

Agenda Text: The Board of County Commissioners is requested to receive an update on the 2020-2029 Capital Improvement Plan as directed during the Board of County Commissioners.

The Durham County Capital Improvement Plan was adopted in June 2019. In November 2019, the County's financial advisor Douglas Carter, President and Managing Director of DEC Associates gave guidance to the Board of County Commissioners and Board of Education on the approaches needed to optimize capacity within the capital improvement plan, while maintaining affordability and current bond rating. Mr. Carter advised both entities to revisit capital project sequencing, timing and cash flow levels to ensure the plan was optimally aligned. For Durham County, although project placement and correlating cash needs were derived based on a shovel-ready checklist, some projects needed changing based on current market conditions, recent policy discussions and/or project scope changes.

Staff will give highlights on proposed CIP changes as they prepare for additional review and discussions with the financial advisor.

Alignment with Strategic Plan: Goal Five: Accountable, Efficient and Visionary Government. Capital planning aligns resources to address priority capital needs.

Resource Persons: Wendell Davis, County Manager; Keith Lane, Budget Director; Claudia Odom Hager, General Manager

County Manager's Recommendation: The County Manager recommends that the Board of County Commissioners receives the update on the 2020-2029 Capital Improvement Plan.

Attachments: [BOCC CIP Update Presentation - February 2020 worksession](#)
[CIP Update Supplemental Form - February 3rd BOCC Worksession](#)

20-0054 **Report on 2019 Resident Survey (45min)**

Agenda Text: The Board is requested to receive a presentation and report on the 2019 resident survey results and ask any questions they wish.

For the fifth consecutive year, Durham County has partnered with the City of Durham to conduct a resident survey. The survey, which was conducted in late Fall 2019, presents information about service quality and resident prioritization of services. This data, including trends from the past several years, will be used to help Durham County make service improvements in the spirit of the County's continuous improvement model, Managing for Results. The survey also enables Durham County to compare itself to other, similar-sized communities across America.

Alignment with Strategic Plan:

Resource Persons: Jason Morado, ETC Institute; Drew Cummings, Chief of Staff

County Manager's Recommendation: The County Manager recommends that the Board receive a presentation and report on the 2019 resident survey results and

ask any questions they wish.

Attachments: [Durham County 2019 Resident Survey Presentation - Jan 29, 2020](#)
[Durham County 2019 Resident Survey Findings Report - Jan 30, 2020](#)
[Durham County 2019 GIS Maps - Jan 27, 2020 - Compatibility Mode](#)
[Durham County 2019 Open Ended Comments - Jan 29, 2020](#)

20-0051 **Durham Transit Tax FY20 Workplan Amendment for GoDurham Better Bus Stop Improvements (10min)**

Agenda Text: The Board is requested to receive a presentation and provide comments on the Durham Transit Tax FY20 Workplan Amendment for GoDurham Better Bus Stop Improvements.

Summary. GoTriangle, on behalf of GoDurham, is proceeding with design work for 50 GoDurham bus stop improvements. This design work is funded by the FY20 Durham County Transit Tax Work Plan. Work has progressed to a point that would for construction of 10 bus stops FY20. GoTriangle is requesting a work plan amendment to fund construction of those 10 bus stops in FY20, in addition to purchasing amenities for all 50 bus stops in FY20. The estimated cost of this amendment is \$1,029,000.

Attachments:

Attachment 1: GoDurham Better Bus Stops FY20 Amendment Material Change Memo

Attachment 2: GoDurham Better Bus Stops FY20 Amendment Project Sheet

Alignment With Strategic Plan: The Durham Transit Tax FY20 Workplan Amendment for GoDurham Better Bus Stop Improvements adheres to Goal 1 “Community Empowerment and Enrichment” by providing Durham residents with better access to educational, vocational, economic and cultural opportunities throughout the community. It also follows Goal 2 “Health and Well-Being for All”, by providing an integrated strategy to improve upon transit mobility, service and access throughout Durham County. Goal 3, “Safe Community”, will be addressed through the consideration of facility improvements for transit travel. Since the Durham Transit Tax FY20 Workplan Amendment for GoDurham Better Bus Stop Improvements focuses on improving funding for a highly valued and sustainable form of transportation, it will also align with Goal 4, “Environmental Stewardship and Community Prosperity”. Lastly, the Durham Transit Tax FY20 Workplan Amendment for GoDurham Better Bus Stop Improvements aligns with Goal 5, “Accountable, Efficient and Visionary Government”, as it is focused on improving the quality of service for residents riding transit in the community.

Resource Persons: Katharine Eggleston, Chief Development Officer and Jay Heikes, Transportation Planner

County Manager's Recommendation: The County Manager recommends that the Board receive a monthly update on transportation issues and provide any comments and questions regarding the project.

Attachments: [Durham Transit Tax FY20 Workplan Amendment for GoDurham](#)
[2020-01-22 \(20-113\) FY20 20GoT CD2 Amendment - Material Change Memo](#)
[FY20 20GoT CD2 Amendment GoDurham Bus Stops Project Sheets](#)
[Better-Bus-Stops-Durham-BOCC V1.0](#)

20-0052

Greater Triangle Commuter Rail Potential Next Steps (45min)

Agenda Text: The Board is requested to receive a presentation and provide comments on the Greater Triangle Commuter Rail Potential Next Steps.

Summary. This memo provides an update on upcoming decisions pertaining to the potential next phase of study for Greater Triangle Commuter Rail (CRT) Project, known as “early project development activities.” The Durham Board of County Commissioners, the Board of the Durham-Chapel Hill-Carrboro Metropolitan Planning Organization (MPO), and the GoTriangle Board of Trustees will each be presented with two decision points at upcoming meetings:

- Amend the Durham County Transit Plan to fund “early project development activities” for the commuter rail project to address key project risks and prepare the project for a subsequent decision on whether to proceed with project implementation
- Authorize a Memorandum of Understanding to govern the roles, responsibilities, and goals of “early project development activities”

Attachments:

Attachment 1: Commuter Rail Update Presentation

Alignment with Strategic Plan: The Greater Triangle Commuter Rail Potential Next Steps adheres to Goal 1 “Community Empowerment and Enrichment” by providing Durham residents with better access to educational, vocational, economic and cultural opportunities throughout the community. It also follows Goal 2 “Health and Well-Being for All”, by providing an integrated strategy to improve transit mobility, service and access throughout Durham County. Goal 3, “Safe Community”, will be addressed through the consideration of facility improvements for transit travel. Since the Greater Triangle Commuter Rail Potential Next Steps focuses on improving funding for a highly valued and sustainable form of transportation, it will also align with Goal 4, “Environmental Stewardship and Community Prosperity”. Lastly, the Greater Triangle Commuter Rail Potential Next Steps aligns with Goal 5, “Accountable, Efficient and Visionary Government”, as it is focused on improving the quality of service for residents riding transit in the community.

Resource Persons: Katharine Eggleston, Chief Development Officer and Jay Heikes, Transportation Planner

County Manager's Recommendation: The County Manager recommends that the Board receive a monthly update on transportation issues and provide any comments and questions regarding the project.

Attachments: [Draft BOCC Memorandum Feb3 WorkSession CRT V1](#)
[Commuter Rail - Feb WS](#)

4. Lunch

20-0018

Review of Amended Economic Development Policy (30min)

Agenda Text: The Board is requested to review and discuss the Amended Economic Development Policy.

The revisions being considered are intended to further effectuate the County goals as informed by the County's Strategic Plan, the best practice of our North Carolina peers, working within Federal and State legal parameters and maintaining our economic competitive and comparative advantage. Dating back to the Spring of 2018, the Board has received several presentations and engagements to help shape and inform the policy revision process to include the following:

1. Review of 2008 Policy - Board Feedback and Revision Goals (Spring Retreat, 2018)
2. School of Government Presentation - Economic Development Fundamentals and Legal Parameters (June Work Session, 2018)
3. Policy Benchmarking of NC Peers - Identify Strategies to Revise Policy (Fall Retreat, 2018)
4. Policy Revision Phase I - Contract Strengthening, Criteria & Threshold Refinement (June Worksession, 2019)
5. Initial Draft Proposal and Board Feedback (October Worksession, 2019)
6. Stakeholder Feedback from Partner Institutions and Organizations (October 2019)
7. Board Briefings on Proposed Changes and Feedback (December 2019)

Policy revisions were presented at the June and October Work Sessions and Board feedback was received at both of those sessions. Since that time, Board feedback has been incorporated into the working draft and in addition to that staff has sought feedback from institutional and industry stakeholders prior to considering for adoption to ensure that the overarching goals pursued throughout the process have been maintained. The Board was briefed on proposed changes in December and feedback was received at that time.

The Amended Economic Development Policy being considered for adoption is one

that balances our principles of furthering community and Board goals, maintaining legal compliance and sustaining our economic competitive and comparative advantage.

Alignment with Strategic Plan: This item aligns with Goal 4: Environmental Stewardship and Community Prosperity to promote and support the community and economic vitality for all residents.

Resource Persons: Andrew Miracle, Economic Development Officer; Jay Gibson, General Manager Goal 4

County Manager's Recommendation: The County Manager recommends that the Board review and discuss the Amended Economic Development Policy.

Attachments: [2020 Amended Durham County Economic Development Policy DRAFT](#)
[2008 Durham County Economic Development Policy](#)
[2-3-20 Economic Development Policy Presentation](#)

20-0053

Follow-Up on Commissioner Directives (10min)

Agenda Text: The Board is requested to review staff follow-up regarding previously issued directives.

Board directives from previous meetings as well as staff follow-up are reviewed at monthly Work Sessions. Staff strive to have all directives input into the system as accurately as possible as soon after they are issued as possible and to follow-up with the board and/or with other relevant parties in an appropriate time frame.

Alignment with Strategic Plan: Timely follow-up for board directives aligns clearly with Goal 5 of the Durham County Strategic Plan - Accountable, Efficient, and Visionary Government.

Resource Persons: Drew Cummings, Chief of Staff

County Manager's Recommendation: The County Manager recommends that the Board review staff follow-up regarding previously issued directives.

20-0058

Resolution - Triangle Trails Initiative (15min)

Agenda Text: The Board is requested to review the proposed Triangle Trails Initiative Resolution, suggest recommendations if needed and approve at the February 10, 2020 Regular Session meeting.

Mr. Flink has asked that the Board revise and edit the resolution to fit the needs and desires of Durham County. Their ultimate goal is to receive a signed and adopted copy from all counties that want to be apart of the Triangle Trails Initiative - a multi-county regional greenways and trails strategy.

Alignment With Strategic Plan: (brief statement and relevant goal)

Resource Persons: Wendy Jacobs, Chair; Chuck Flink, President of Greenways

Incorporated

County Manager's Recommendation: The Board is requested to review the proposed Triangle Trails Initiative Resolution, suggest recommendations if needed and approve at the February 10, 2020 Regular Session meeting.

Attachments: [Resolution - Triangle Trails Initiative](#)

5. Closed Session

20-0060

Closed Session

Agenda Text:

The Board is requested to adjourn into Closed Session for the following:

- To discuss matters relating to the location or expansion of industries or other businesses in the area served by the public body, including agreement on a tentative list of economic development incentives that may be offered by the public body in negotiations pursuant to G.S. 143-318.11(a)(4).

Alignment with Strategic Plan: This item aligns with Strategic Goal 4: Accountable, Efficient and Visionary Government

Resource Persons: Andy Miracle, Economic Development Officer

County Manager's Recommendation: The County Manager recommends that the Board adjourn into Closed Session and provide direct to staff.

6. Adjournment