



Durham County

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Meeting Agenda Board of County Commissioners

Michael D. Page, Chair
Brenda A. Howerton, Vice Chair
Fred Foster, Jr., Commissioner
Wendy Jacobs, Commissioner
Ellen W. Reckhow, Commissioner

Monday, February 1, 2016

9:00 AM

Commissioners' Chambers

Worksession

"Public Charge"

The Board of Commissioners asks its members and citizens to conduct themselves in a respectful, courteous manner, both with the Board and fellow citizens. At any time, should any member of the Board or any citizen fail to observe this public charge, the Chairman will ask the offending person to leave the meeting until that individual regains personal control. Should decorum fail to be restored, the Chairman will recess the meeting until such time that a genuine commitment to the public charge is observed.

As a courtesy to others, please turn off cell phones during the meeting.

9:00 am Worksession Agenda

1. Citizen Comments (30 min)

16-813

Citizen Comments

Agenda Text:

The Board of County Commissioners will provide a 30-minute comment period at a meeting once a month. Any citizen of Durham County wishing to speak shall have an opportunity to do so. The Board may direct staff to research and reply to the concerns, if appropriate. Speakers must sign in prior to the start of the meeting providing a mail/email address and telephone number so that staff may reply to comments and/or questions. Citizens who request an immediate response from the Board are encouraged to submit a brief description of the issue to the Clerk to the Board two weeks prior to the meeting to allow an opportunity for research prior to the meeting. **All speakers shall have three (3) minutes to speak and are requested to refrain from addressing issues related to personnel matters.**

Alignment with Strategic Plan: Citizen engagement aligns with all five of the strategic goals by allowing the Board to receive comments and concerns from the community related to important issues in Durham County.

Resource Persons: V. Michelle Parker-Evans, County Clerk to the Board

County Manager's Recommendation: The County Manager recommends that the Board receive citizen comments and direct staff to respond, as deemed appropriate.

2. Discussion Items:

16-858

Removal of Citizen Board Members Due to Poor Attendance - 5 min

Agenda Text:

The Board is requested to remove Judy Ingram from the Nursing Home Community Advisory Committee in keeping with the Attendance Policy approved by the Board of County Commissioners in August, 2014. "If an appointee has absences (excused or unexcused) which constitute more than 50% of the meetings in any calendar year or three (3) consecutive unexcused absences or five (5) consecutive excused absences in any calendar year, he or she is obligated to resign."

The Clerk's Office was notified by the Nursing Home Community Advisory Committee of the absences and has attempted to contact Ms. Ingram. There has been no response.

Alignment with Strategic Plan: When citizens are engaged and partners on our boards and Commissions, the vision of our Strategic Plan is achieved-a thriving, vibrant, diverse community with abundant opportunity for all residents to live, work, learn, play and grow.

Resource Persons: V. Michelle Parker-Evans, County Clerk to the Board of Commissioners

County Manager's Recommendation: The County Manager recommends that the Board suspend the rules and take action to remove Ms. Ingram from the Nursing Home Community Advisory Committee to due poor attendance.

16-863

Presentation and Discussion of Resident Satisfaction Survey Results- 60 min

Agenda Text:

The Board is requested to receive the report of the 2015 joint City-County Resident Satisfaction Survey.

The City of Durham has conducted a Resident Satisfaction Survey of a statistically valid sample of City residents, every other year, for some time. In the Spring of 2015, City and County staff started discussions about conducting a joint survey. Since the City and County have similar strategic plan goals and since the two organizations share collective responsibility for addressing many complex community issues, staff agreed that a joint survey would be a valuable and efficient way to assess feelings about these issues in the overall Durham community.

Working through ETC Institute of Olathe, Kansas, a joint survey instrument was

developed through the summer and early fall and then sent out to a representative sample of County residents in October and November. In sum, nearly 700 residents - over 400 of them inside the City limits and over 200 in the unincorporated area - completed the survey. The purpose of today's meeting is for ETC staff to present their interpretation of the results. Many questions on this survey have been asked for years of City residents; therefore, the City is able to track response trends over a number of years. County residents' responses to all survey questions, particularly those recently added, represent a new baseline of resident perception that the organization can build on in future years.

Staff believe that administering this survey annually, while regularly revisiting which and how survey questions are asked, will continue to give the County and the City useful, statistically valid information about residents' views and priorities regarding the work of their local governments in serving the entire Durham community.

Alignment with Strategic Plan: Elements of this survey touch every part of the City and County strategic plan.

Resource Persons: Jason Morado, ETC Institute; Drew Cummings, Assistant County Manager

County Manager's Recommendation: The County Manager recommends that the Board receive the report of the 2015 joint City-County Resident Satisfaction Survey.

Attachments:

[Durham County 2015 Resident Survey Findings Report - Jan 22, 2016](#)

[Durham County 2015 Resident Survey - Appendix A GIS Maps](#)

[Durham County 2015 Resident Survey - Appendix B Cross-Tabular Data](#)

16-880

Discussion of Proposed Sports Commission Interlocal Agreement- 30 min

Agenda Text:

The Board is requested to discuss the modified Interlocal agreement, offer any additional feedback, and if appropriate to put it on a future agenda for approval.

A task force comprised of representatives from the City of Durham, Durham County, the Greater Durham Chamber of Commerce, DCVB, Duke, NCCU and several other interested individuals met for more than a year to devise and refine recommendations for a Durham Sports Commission. Discussions in front of the Board of County Commissioners and at the Joint City-County Committee have led to further refinements in the proposed plan. The attached Interlocal agreement reflects that evolved thinking and is brought forward for discussion by the Commissioners.

The Durham Sports Commission is proposed to be made of up 9 members, 3 each appointed by the City and County and three private sector members appointed by the Chamber of Commerce. An advisory board of Durham area sports experts is anticipated in the agreement. The Commission and its staff

will have independent 501(c)(3) status but will be housed at, and receive both financial and in-kind support from, the Durham Convention and Visitors Bureau.

The proposed agreement would last through the end of FY17-18 (three years including the current year) and is proposed to be funded as follows. The City and County area each being asked to devote approximately one-third of the expected *growth* in the occupancy tax (with FY14-15 as a baseline) to the Sports Commission. The DCVB will dedicate one half of its *growth* to it. Appropriately pro-rated amounts will be paid for the remainder of FY15-16. City and County funds will only be used for bid fees, sponsorships, and underwriting, items which the DCVB's founding legislation prohibits it from spending occupancy tax revenue on. These are obviously expenses more of which will be paid out the more successful the Commission is in bringing new sports-related activity to Durham. Private sector businesses and foundations will also be asked to support events.

Alignment With Strategic Plan: A Sports Commission is expected to encourage activity in Durham which will support both the economic vitality of our community (Goal 1) but also health and well-being (Goal 2) in Durham.

Resource Persons: Shelly Green, President and CEO (DCVB) ; Casey Steinbacher, Former President (Greater Durham Chamber of Commerce); Wendell Davis, County Manager; Drew Cummings, Assistant County Manager; Willie Darby, County Attorney's Office

County Manager's Recommendation: The County Manager recommends that the Board discuss the modified Interlocal agreement, offer any additional feedback, and if appropriate to put it on a future agenda for approval.

Attachments:

DURHAM SPORTS COMMISSION-CLEAN 1-29-16

Estimated Funding for the Durham Sports Commission

Draft Budget as of 1-13-2016

16-875

MDC Presentation- 20 min

Agenda Text:

MDC, a 50-year-old national nonprofit based in Durham, is best known locally for creating and incubating Made in Durham. But that is just one of a number of MDC initiatives to help Southern communities address the needs of low-income residents and close the gaps that separate people from opportunity. A major area of MDC's work is in economic security, and a key part has been creation and development of The Benefit Bank of North Carolina, an online service that provides step-by-step instructions to help low-income families do their state and federal income taxes at no charge, and ensures they receive the Earned Income Tax Credit-the nation's largest anti-poverty program-if they are eligible. MDC has received support from The Duke Endowment and the William R. Kenan, Jr. Charitable Trust to find partners to make this service as widely available as possible. MDC's Economic Security work also includes NC VetsCorps, a statewide AmericCorps program that works through local organizations to

connect active duty service members, veterans, and their families with resources to address housing needs, economic opportunity, and legal services, and a team of Health Care Navigators who work through community-based organizations and community colleges to conduct health insurance outreach and enrollment activities under the Affordable Care Act.

Alignment with Strategic Plan: Goal 1 - Community and Family Prosperity and Enrichment

Resource Persons: David L. Dodson, President, MDC

County Manager's Recommendation: The County Manager recommends that the Board receive the presentation and direct staff as appropriate.

16-830 Financial Advisor (DEC Associates) Fiscal Overview in Preparation for the FY 2017-2026 Capital Improvement Plan Update - 45 min

Agenda Text:

The Board is requested to receive a presentation from the County's Financial Advisor, DEC Associates Inc., on the County's financial position in preparation for the update on the 2017-2026 Capital Improvement Program (CIP) update. The overview will evaluate the County's current financial position, discuss the new credit rating methodology used by Moody's and show preliminary debt capacity levels. This conversation will lay the foundation for upcoming months as staff refines the 2017-2026 CIP and clarifies the approaches required to liquidate debt to support future capital project needs.

Alignment with Strategic Plan: This discussion aligns with Goal 5 (Accountable, Efficient and Visionary Government) as the County plans for the 2017-26 Capital Improvement Program

Resource Persons: George Quick, Finance Director; Doug Carter, DEC Associates Inc., Financial Advisor; Claudia Odom Hager, Budget Director; and Keith Lane, Senior Budget Analyst

County Manager's Recommendation: The County Manager recommends that the Board receive the presentation in preparation for the FY 2017-2026 Capital Improvement Plan.

16-847 Unified Development Ordinance Text Amendment, Omnibus Changes 9 (TC1500001) - Information Item- 15 min

Agenda Text:

The Board is requested to receive an informational item regarding *Unified Development Ordinance* Text Amendment, Omnibus Changes 9 (TC1500001).

Summary. Text amendment TC1500001 proposes necessary technical revisions and minor policy changes to various provisions of the *Unified Development Ordinance* (UDO). The amendments are grouped into five categories:

- Amendments necessary to reflect a change to the name of the State Division of Water Quality;
- Amendments to Section 2.5, Historic Preservation Commission, to remove duplicative standards with the rules of procedure or Interlocal agreement as

similarly done with the Board of Adjustment and Planning Commission, and Sec. 3.16, Historic District or Landmark Designation, to revise the district initiation process and remove unnecessary plan requirements;

- Amendments identified as necessary corrections, clarifications, re-organization, or other minor changes to more accurately comply with the intent of the regulations or codify interpretations of regulations;
- Amendments that reflect minor policy changes and are not solely technical in nature; and
- Additional changes to the standards for wireless communication facilities (WCFs) (paragraph 5.3.3N) as discussed through the adoption process of text amendment TC1200013.

Attachments: **Attachment A**, An Ordinance to Amend Provisions of the Unified Development Ordinance (TC1500001)

Attachment B: Planning Commission Comments

Attachment C: CAHT Proposed Text

Attachment D: BPAC letter City Council and Board of Commissioners, dated December 17, 2015

Alignment with Strategic Plan: The text amendment emphasizes Goal 1 by offering fair and reasonable regulations for the citizens and business community of Durham while adhering to Goal 5 by maintaining a transparent government and welcoming public input.

Resource Persons: Michael Stock, AICP, Senior Planner, and Steven L. Medlin, AICP, City-County Planning Director

County Manager's Recommendation: The County Manager recommends that the Board receive the report regarding the proposed Unified Development Ordinance text amendment.

Attachments:

[BOCWS2-1-16TC1500001_Memo-final](#)

[Attachment A TC1500001BOCWS2-1-16_final](#)

[Attachment B TC1500001 Planning Commission Written Comments](#)

[Attachment C UDO text amendment CAHT](#)

[Attachment D BPAC Letter UDO TC1500001 121715](#)

16-871

Update from Alliance Behavioral Healthcare- 30 min

Agenda Text:

The Board is requested to receive an update from Alliance Behavioral Healthcare on changes at Durham Access Center and Healthcare Reform.

Alignment with Strategic Plan: This update aligns with Goal 2: Health and Well-being for All

Resource Persons: Robert Robinson, Chief Executive Officer, Alliance Behavioral Healthcare

County Manager's Recommendation: The County Manager recommends that

the Board receive the report from Alliance Behavioral Healthcare on changes at Durham Access Center and Healthcare Reform.

16-870**Report on Age-Friendly Durham Initiative****Agenda Text:**

The Board is requested to receive an update and recommendations from the Durham Partnership for Seniors on the Age-Friendly Durham Initiative.

Alignment With Strategic Plan: This update aligns with Goals 2 and 3: Health and Well-being for All and Safe and Secure Community.

Resource Persons: Melissa C. Black, MPH, Coordinator, Durham Partnership for Seniors Coordinator, Durham Community Resource Connections for Aging & Disabilities

County Manager's Recommendation: The County Manager recommends that the Board receive the report and recommendations from the Durham Partnership for Seniors on the Age-Friendly Durham Initiative.

Attachments:

[CRC - Report on Age-Friendly Durham.pptx](#)

16-862**Sustainability Office Update on the Greenhouse Gas Emissions Reduction Plan and Energy Savings Performance Contracting- 30 min****Agenda Text:**

The Board is requested to receive an update on the Durham Greenhouse Gas Emissions Reduction plan and Energy Savings Performance Contract.

In 2007, the Board of Commissioners and City Council adopted the "Greenhouse Gas and Criteria Air Pollutant Emissions Inventory and Local Action Plan for Emissions Reductions ("Greenhouse Gas Emissions Reduction Plan"). This plan included an estimate of the amount of greenhouse gases emitted by various sectors in Durham and outlined some strategies for reducing emissions. It also set emissions reduction goals: government reductions of 50% from 2005 levels by 2030 and community reductions of 30%. The City-County Sustainability Office is tasked with implementing the plan, in partnership with other city, county, and community partners.

As part of the strategy for reducing greenhouse gas emissions, the county entered into a \$4,549,000 Energy Savings Performance Contract (ESPC) with Trane in Fall of 2012. This project includes energy and water upgrades in seven buildings, and pays for the upgrades over 15 years through utility savings. Construction was complete by February 2014 and so far savings have exceeded expectations.

Alignment with Strategic Plan: This item aligns with Strategic Plan Goal 4 (Environmental Stewardship) and Goal 5 (Accountable, Efficient, and Visionary Government)

Resource Persons: Tobin L. Freid, Sustainability Manager; Jay Gibson, P.E., Engineering and Environmental Services Department Director

County Manager's Recommendation: The County Manager recommends that the Board receive the update and provide feedback as appropriate.

16-867

Rougemont Community Water System Update and Preview of Related Legal Documents up for Approval- 20 min

Agenda Text:

The Board is requested to receive the update and ask any questions about the project documents which may be considered for approval at the February 8, 2016 regular meeting.

The Rougemont Community Water System project is currently under construction and progressing well. In addition to receiving a brief update on the project, Commissioners are also asked to preview utility ordinance revisions, the proposed water utility rate structure, the 2016 fiscal year budget ordinance amendment for the water utility, and the water service agreement.

The water ordinance revisions are very similar to the water ordinances of the City of Durham.

On February 8th, staff will also ask that the County Manager be given the authority to execute water service agreements.

Alignment with Strategic Plan: The primary goal of the Rougemont Community Water System is to protect and improve public health (Goal 2) in that area of Durham County.

Resource Persons: Drew Cummings, Assistant County Manager

County Manager's Recommendation: The County Manager recommends that the Board receive the update and ask any questions about the project documents which may be considered for approval at the February 8, 2016 regular meeting.

Attachments:

[Rougemont Water System 2-1-16 wkssess update FINAL](#)

[Budget Ordinance Amendment](#)

[Rougemont Water Service Agreement 151015](#)

[Rougemont Water Fee Schedule 151221](#)

[DCo Water Ordinance 160127](#)

3. Adjournment