



Durham County

200 E. Main Street
Durham, NC 27701
(919) 560-0025

Meeting Agenda Board of County Commissioners

Monday, May 4, 2026

9:00 AM

Commissioners' Chambers

Work Session

"Public Charge"

The Board of Commissioners asks its members and citizens to conduct themselves in a respectful, courteous manner, both with the Board and fellow citizens. At any time, should any member of the Board or any citizen fail to observe this public charge, the Chair will ask the offending person to leave the meeting until that individual regains personal control. Should decorum fail to be restored, the Chair will recess the meeting until such time that a genuine commitment to the public charge is observed.

"Land Acknowledgment"

As we convene for the Durham County Commissioners meeting, it's crucial to recognize the painful truth of history. We stand on the stolen ancestral lands of the Catawba, Eno, Occaneechi, Shakori, and Tuscarora peoples, whose deep connection to this land predates our arrival. We acknowledge with humility the unjust displacement and violence that occurred, leading to the dispossession of indigenous peoples from their homelands. Their resilience in the face of such adversity is a testament to their strength and spirit.

May we humbly honor the ancestors and elders of these nations, both past and present, by committing ourselves to fostering understanding, healing, and justice for all who inhabit this land. Let us walk forward together with open hearts, acknowledging the past and embracing a future guided by compassion, respect, and unity.

9:00 am Work Session Agenda

1. Citizen Comments (30 min)

[26-0236](#)

Citizen Comments (30min)

Agenda Text:

The Board of County Commissioners will provide a 30-minute comment period at a meeting once a month. Any resident of Durham County wishing to speak shall have an opportunity to do so. The Board may direct staff to research and reply to the concerns, if appropriate. Speakers were asked to provide comments prior to the start of the meeting so that staff may reply to comments and/or questions. All speakers are

requested to refrain from addressing issues related to personnel matters.

Alignment with Strategic Plan: Resident engagement aligns with all five of the strategic goals by allowing the Board to receive comments and concerns from the community related to important issues in Durham County.

Resource Persons: Monica W. Wallace, Clerk to the Board

County Manager's Recommendation: The County Manager recommends that the board receive resident comments and direct staff to respond, as deemed appropriate.

2. Other Business (15 min)

26-0224

Suspend the Rules and Approve and Authorize the County Manager to Execute a Service Contract with A&Associates, Inc dba A&A Security Group in the amount of \$4,973,365.05 for Uniformed Security Services for Durham County Facilities, parking lots, parking decks and adjacent properties, subject to the review and approval by the County Attorney's Office, as well as Add Seven (7) New FTEs to the General Services Security Division. The County Manager also recommends that the Board approve and authorize the County Manager to sign off on subsequent extensions, change orders, or amendments associated with this contract as necessary to continue services as required

Agenda Text:

The Board is requested to suspend the rules approve and authorize the County Manager to award an annual contract with the option to renew for up to four (4) additional terms in one (1) year increments under the same terms and Conditions with A&Associates, Inc dba A&A Security Group in the amount of \$4,973,356.05. In addition to the contract, General Services will add seven (7) new FTEs to the Security Division.

A Request for Proposals (RFP No. 26-013R1) was advertised to obtain qualified and experienced firms to provide uniformed security services across Durham County government facilities, parking decks, adjacent properties, and parking lots. The purpose for this procurement is to ensure the safety and security of County employees, visitors, and residents while supporting positive engagement with County stakeholders and community partners.

Upon completion of the evaluation process, A&Associates, Inc dba A&A Security Group was identified as the firm most capable of delivering the level of service required. Purchasing has indicated in review of small business utilization A&Associates will utilize it's own workforce. No small business contracting will be achieved in this contract.

A&Associates, Inc will provide comprehensive security coverage, including staffed posts, patrol operations, access control, incident reporting, customer service, and proactive safety presence across multiple County locations. Representatives of A&A Associates are available for presentation or questions.

Alignment with Strategic Plan: This project aligns with the DCo Forward 2029 Strategic Plan Objectives (Goals) - Safe & Resilient Community - SR2: Lessen the potential for harm and dangerous situations in the community.

- SR2a- Innovate and strengthen emergency response and prevention systems.

Resource Persons: Motiryo Keambiroiro, Director General Services, Isaac Alderman, Security Manager

County Manager's Recommendation: The County Manager recommends that the Board approve and authorize the County Manager to execute a service contract with A&Associates, Inc dba A&A Security Group in the amount of \$4,973,356.05 for Uniformed Security Services for Durham County Facilities, parking lots, parking decks and adjacent properties. In addition to the contract, General Services will add seven (7) new FTEs to the Security Division. The County Manager also recommends that the Board approve and authorize the County Manager to sign off on subsequent extensions, change orders, or amendments associated with this contract as necessary to continue services as required.

Attachments:

[Security AAF Supplemental Document 04222026.docx](#)

[Small Business Review Form-Agenda Action Form -RFP 26013R1 - Uniformed](#)

[SKM_C36826042217050.pdf Evaluation Form 4-2026.pdf](#)

[A&A Security Group Presentation](#)

3. Consent Agenda (20 min)

26-0176

Approval of Sole Source Contract with Father's on the Move, Inc., (FOTM) for the Durham County Sheriff's Office in the amount of \$36,000 for Services to Improve Outcomes for Detainees During Reentry.

Agenda Text:

The Board is requested to approve a Sole Source contract with Father's on the Move Inc. (FOTM), for the Durham County Sheriff's Office in the amount of \$36,000 for services to improve outcomes for detainees during reentry.

FOTM specializes exclusively in men development, reentry support, and family reunification services for justice-involved individuals. Programs are uniquely designed to address the specific needs of incarcerated and formerly incarcerated men, combining evidence-informed mentoring, life skills development, and parenting education. These services include the following.

- Pre-release mentoring focused on personal responsibility, parenting readiness, and emotional intelligence
- Post-release support including reintegration planning, employment readiness, and co-parenting strategies
- Individualized mentoring plans tailored to each participant's family structure and reentry challenges
- Ongoing case management and accountability tracking

G.S. 143-129(e) allows local governments to be exempted from the competitive bidding requirements and purchase furnishings/equipment through group purchasing programs.

Alignment with Strategic Plan: This item aligns with Durham County's Strategic Plan: Healthy and Inclusive Community, as well as Safe and Resilient Community.

Resource Persons: Justin Ellerbe, Chief of Detention Services, Durham County Sheriff's Office; Clarence Birkhead, Durham County Sheriff.

County Manager's Recommendation: The County Manager recommends that the Board approve a sole source contract with Father's on the Move Inc. (FOTM), for the Durham County Sheriff's Office in the amount of \$36,000 for services to improve outcomes for detainees during reentry.

Attachments:

[FOTM Sup](#)

[Attachment 1 & 1A MOU Fathers on the move](#)

[Attachment 1B FOTM - Durham County Sole Source Letter](#)

[FOTM Service Contract Template FY2026](#)

26-0198

Approval of Contract Amendment with Carolina Civilworks, Inc. for Emergency and Scheduled Collection System Repair Services in the Amount of \$186,257.85, Bringing the Contract Amount from \$610,289.02 to \$796,547.87 and to Execute Any Other Related Contract Amendments Not to Exceed \$875,000

Agenda Text:

The Board is requested to authorize the County Manager to enter into a contract amendment to increase the existing service contract with Carolina Civilworks, Inc. (FR# 24-626 and RFP# 21-022) for emergency and scheduled collection system repairs in the amount of \$186,257.85, bringing the total contract amount from \$610,289.02 to \$796,547.87, and to execute any other related contracts, including amendments, not to exceed \$875,000.

The Utilities Division maintains approximately 112 miles of gravity sanitary sewer pipes, 10 miles of force main, 3,135 manholes, and 13 lift stations. Per the Collection System Permit, WQCS00038, the County is required to repair areas of concern as needed to ensure there are no sanitary system overflows (SSOs). A contract was put in place with Carolina Civilworks, Inc. for emergency and scheduled collection system repairs that include repairs to collection system equipment, piping and sewer

lateral repair and installation. Emergency repairs frequently happen after hours, holidays, and during inclement weather.

This contract is funded from the Enterprise Fund's operating budget.

Alignment with Strategic Plan: This action is in accordance with Durham County Strategic Goal: "Sustainable Infrastructure & Environment," as this aids in the prevention of sanitary sewer overflows (SSOs) and/or lessens the impact to the environment. No additional policy impacts are expected.

Resource Persons: Jay Gibson PE, Director of E&ES; Vince Chirichella PE, Sr. Project Manager; Stephanie Brixey, Deputy Director of E&ES

County Manager's Recommendation: The County Manager recommends the Board to authorize the County Manager to enter into a contract amendment to increase the existing service contract with Carolina Civilworks, Inc. (FR# 24-626 and RFP# 21-022) for emergency and scheduled collection system repairs in the amount of \$186,257.85, bringing the total contract amount from \$610,289.02 to \$796,547.87, and to execute any other related contracts, including amendments, not to exceed \$875,000.

Attachments: [AAF Supplemental Document](#)
[CONTRACT](#)
[CCW Revised Estimate](#)

26-0200

Approval of Contract with Tritech Software Systems, a CentralSquare Technologies Company (CentralSquare Technology) in the Amount of \$226,203 for Computer-Aided Dispatch and Report Management Systems for the Sheriff's Office

Agenda Text: The Board is requested to approve a contract with TriTech Software Systems, a CentralSquare Technologies company, in the amount of \$226,203. This contract provides 24/7 software support and maintenance for the Sheriff's Office Computer-Aided Dispatch (CAD) and Report Management Systems (RMS). Funding for this contract currently exists in the Sheriff's Office Operating Budget.

Tritech will provide software support and maintenance on a 24 x 7 basis for Inform Web RMS, Inform CAD, Inform Mobile, JAIL 4, and RMS evidence bar code scanners. The support and maintenance also include support and maintenance for the following interfaces: MorphoTrak LiveScan devices, RMS warrants interface, Renovo interface, JAIL NorthPointe JICS interface, and ERMA interface. Support tickets can also be entered via the assigned customer portal. The Sheriff's Office is notified of software patches and update releases via email, CentralSquare newsletter and/or assigned customer portal.

The CAD system will implement workflow queues to streamline dispatch operations. Inform Mobile will give field personnel secure, real-time access to CAD, RMS, and

relevant databases, improving both safety and efficiency during on-scene decision-making.

Alignment with Strategic Plan: This agenda item aligns with Goal 3: Safe Community

Resource Persons: Vincent Ritter, Director of Information Technology, Durham County Sheriff's Office; Clarence Birkhead, Durham County Sheriff.

County Manager's Recommendation: The County Manager recommends that the Board approve a contract with TriTech Software Systems, a CentralSquare Technologies company, in the amount of \$226,203. This contract provides 24/7 software support and maintenance for the Sheriff's Office Computer-Aided Dispatch (CAD) and Report Management Systems (RMS). Funding for this contract currently exists in the Sheriff's Office Operating Budget.

Attachments: [Tritech Software Systems \(CentralSquare Suite\) Contract Amendment Template Durham County Sheriff's Office NC July-2026-Renewal Document \(1\)](#)
[3TechFY27SUP](#)

26-0204

Approve Budget Ordinance Amendment No. 26BCC083 Appropriating General Fund Restricted Fund Balance Totaling \$1,168,009 to Increase Expenditure Authority for Social Services

Agenda Text:

The Board is requested to approve Budget Ordinance Amendment No. 26BCC083 appropriating General Fund restricted fund balance totaling \$1,168,009 to increase expenditure authority for Social Services. This revenue is unspent funds that were received prior to June 30, 2025, for specific restricted purposes and became restricted fund balance at the end of FY 2024-25.

This budget amendment is an annual process in which County departments identify remaining (unspent) restricted revenue (e.g., grant, federal/state award, donations, etc.). Because they are restricted in General Fund fund balance, there is no impact on unassigned fund balance. This is a budgetary entry only for FY 2025-26 to allow the spending of the restricted monies for the purposes of which they were received rather than spending County funds which is in accordance with the County's spending hierarchy (e.g., restricted funding before unrestricted funding).

Below is a list of programs with restricted fund balance as of FY 2024-25 to be allocated in FY 2025-26:

Allocation of Restricted Funds for Social Services	AMOUNT
Adoption Promotion Incentive	\$273,528
Child Support Incentive	\$894,481
Total:	\$1,168,009

Alignment with Strategic Plan: Increase equitable healthy outcomes and quality of

life for all. Increase equitable outcomes through County operations and services. Expand and provide services that support residents across their entire lifespan.

Resource Persons: Maggie Clapp, Social Services Director and Margaret Faircloth, Assistant Director of Social Services.

County Manager's Recommendation: The County Manager recommends that the Board of County Commissioners approve Budget Ordinance Amendment No. 26BCC083 appropriating General Restricted Fund Balance totaling \$1,168,009 to increase expenditure authority for Social Services.

Attachments: [AAF-83 GF restricted fund balance to DSS LEGAL FORM](#)

26-0208

Approval of a Contract Amendment in the amount of \$44,000 for Psychiatric Services and Consultation, P.C. dba Patricia Knaudt for a new total of \$205,757. The contracted services provide mental health services in the Detention Center through the end of the FY 25-26 fiscal year

Agenda Text:

The Board is requested to approve a contract amendment in the amount of \$44,000 for a new total contract amount of \$205,757. Psychiatric Services Contract (26-058) provides mental health services in the Detention Center through the end of the FY 25-26 fiscal year.

Justice Services Department is responsible for the behavioral health services provided in the Durham County Detention Center. We currently have a contract with Psychiatric Services and Consultation in the amount of \$161,757 to provide 19 hours per week of clinical services and support. In the last four months we have seen an increased need for clinical services to address the higher number of detainees needing mental health services. A second psychiatrist has been added to the contract to assist with the increased need resulting in the number of hours needed weekly increasing significantly. Based on the increased need for psychiatric hours, Justice Services Department is requesting a contract amendment to increase contract amount by \$44,000 for a new total of \$205,757.

Alignment with Strategic Plan: This item aligns with Strategic Plan Goal Three: Community Safety

Resource Persons: Rayburn "Marc" Strange, JSD Clinical Services Manager and Robin Heath, JSD Assistant Director

County Manager's Recommendation: The County Manager recommends that the Board approve a contract amendment in the amount of \$44,000 for a new total contract amount of \$205,757. Psychiatric Services and Consultation, P.C. (dba Patricia Knaudt) provides mental health services at the Detention Center through fiscal year 2025-26

Attachments: [Psych Services Scope of Services FY2025-2026](#)

26-0209 Approve and Authorize the Manager to Execute Documents Conveying a Non-Exclusive Easement to Duke Energy Over the County's Property at 1211 Shiloh Glenn Drive to Provide Electricity to the County's New Shiloh Glenn Lift Station

Agenda Text:

The Board is requested to approve and authorize the Manager to execute documents conveying a non-exclusive easement to Duke Energy over the County's property at 1211 Shiloh Glenn Drive to provide electricity to the County's new Shiloh Glenn Lift Station.

This easement allows Duke Energy to extend power from a neighboring parcel to the County's new Lift Station site via an overhead transmission line. The overhead line will be installed on poles approximately 400 feet apart, which allows the utility to avoid disturbing a creek and floodplain. Consideration for this easement is one dollar.

The easement language grants different easement widths depending on the utility lines or fixtures: overhead lines have a 30-foot easement, underground lines have a 20-foot easement, and fixtures (e.g. enclosure, transformer, vault, manhole) have a 10-foot easement on all sides. The portion of the work on Durham County property is planned to be an overhead line and utility pole, however Duke Energy reserves the right to change the lines and equipment type at any point.

Please see Attachment A for the Easement Agreement, and Attachment B for Duke Energy's Project Map.

Alignment with Strategic Plan: This easement supports Sustainable Infrastructure & Environment Planning for long-term use of County land, facilities, and equipment.

Resource Persons: Jerry Marrone, P.E., Project Manager, Vince Chirichella, Sr. Project Manager, Stephanie Brixey, Deputy Director, Jay Gibson, P.E., Director, Engineering and Environmental Services; Christy Raulli, Sr. Real Estate Officer; and Hyrum Hemmingway, Assistant County Attorney.

County Manager's Recommendation: The County Manager recommends that the Board approve and authorize the Manager to execute documents conveying a non-exclusive easement to Duke Energy over the County's property at 1211 Shiloh Glenn Drive to provide electricity to the County's new Shiloh Glenn Lift Station.

Attachments:

[Easement Deed - County to Duke Energy for Shiloh Glenn LS](#)

[Duke Energy Power Line Construction Aerial](#)

26-0231 Approve Change Order No. 001 for the Installation of a Generator for Northern Convenience Site under IFB 25-13R2 in the amount of \$5,304.07 and Approve a Construction Contingency in the Amount of \$39,541.36 for a Total Project Amount of \$440,259.07 and authorize the Manager to approve subsequent Change Orders within the project budget.

Agenda Text: The Board is requested to approve Change Order No. 001 for the construction contract with Wilson & Cofield Electric Service, Inc. in the amount of \$5,304.07 for the Generator for Northern Convenience Site project, due to unforeseen site conditions, increasing the original contract amount from \$395,413.64 to \$400,717.71.

This Change Order is required for the Contractor to complete concrete work, and the extending of conduit and wire to the new pad location. Approved by DCM Jones on April 21, 2026.

The Board is also requested to authorize a 10% construction contingency, in the amount of \$39,541.36, of the original contracted amount to be approved administratively by the County Manager for future change orders, as necessary. Bringing the total project amount including Change Order No. 001 to \$440,259.07. Thus allowing the Manager to execute future contract amendment if cost are with the Capital Improvement project budget.

Alignment with Strategic Plan: This item aligns with Durham County Strategic Goal: Sustainable Infrastructure and Environment.

Resource Persons: Motiryo Keambiroiro, General Services Director; Chrissie Koroivui, Solid Waste Project Manager; Darius Allen, Waste Reduction Supervisor / Project Manager; Joel Jones, Engineering Project Manager.

County Manager's Recommendation: The County Manager recommends that the Board authorize the County Manager to approve Change Order No. 001 in the amount of \$5,304.07 and authorize an 10% construction contingency of the original contract amount (\$39,541.36), for a total increase to \$440,259.07 as well as Authorize the County Manager to Execute Future Contact Amendments if cost of future Amendments have been allocated within the Capital Improvement Projects for Buildings.

Attachments: [AAF Supplemental Document - Northern Convenience Site Change Order 1](#)
[Wilson & Cofield Change Order 01 - New Pad Location](#)

4. Discussion Items (190 min)

26-0220 Departmental - Proposed Planning & Development Department FY27 Work Program (20mins)

Agenda Text: The Board is requested to review and provide comments on the draft FY27 Planning & Development Work Program.

Summary

The Interlocal Cooperation Agreement between the City and County for merged planning functions charges the Planning Director with preparing and submitting to the Joint City-County Planning Committee, the Planning Commission, and both Managers

a work program and annual budget that must be forwarded to both governing bodies for approval.

Attachments

Attachment A: Draft Work Program, FY27

Alignment with Strategic Plan: This item aligns with Durham County Strategic Goal: Sustainable Infrastructure & Environment. Maintaining, protecting, and improving natural and built systems to support a sustainable Community

Resource Persons: Sara Young, AICP, Planning & Development Director

County Manager's Recommendation: The County Manager recommends that the Board review and provide comments on the draft FY27 Planning & Development Work Program.

Attachments: [WP FY27 BOCC WS Memo May 4](#)

[WORK PROGRAM FY27 - revised 04-27-26](#)

26-0140

Approval of Freese and Nichols (FNI) Contract Amendment for Engineering Services for Triangle Wastewater Treatment Plant Expansion Study in the Amount of \$388,046 Bringing the Contract Amount from \$547,900 to \$935,946 with a Not to Exceed Amount of \$990,000 (15min)

Agenda Text:

The Board is requested to authorize the County Manager to enter into a service contract amendment with Freese and Nichols (FNI) to provide engineering services for Triangle Wastewater Treatment Plant Expansion Study (RFQ 24-050) (FR 25-1192) in the amount of \$388,046, bringing the total contract amount from \$547,900 to \$935,946 with a not to exceed amount of \$990,000. Funding will be from the Sewer Enterprise Fund operating budget.

Alignment with Strategic Plan: This item aligns with Durham County Strategic Goal: Sustainable Infrastructure & Environment.

Resource Persons: Jay Gibson PE, Director of E&ES; Stephanie Brixey, Deputy Director of E&ES

County Manager's Recommendation: The County Manager recommends the Board authorize the County Manager to enter into a service contract amendment with Freese and Nichols (FNI) to provide engineering services for Triangle Wastewater Treatment Plant Expansion Study (RFQ 24-050) (FR 25-1192) in the amount of \$388,046, bringing the total contract amount from \$547,900 to \$935,946 with a not to exceed amount of \$990,000.

Attachments: [AAF Supplemental Document Expansion Study](#)
[FR 25-1192 FREESE & NICHOLS, INC. Legistar pkg](#)
[TWWTP Exp. Study-Design Amendment No. 1 - Signed](#)
[TWWTP Expansion Study for BOCC May 2026](#)

26-0141 **Adoption of the Local Water Supply Plan for Rougemont Water System (20min)**

Agenda Text: The Board is requested to adopt the Local Water Supply Plan (LWSP) for Rougemont Water System and sign the accompanying Resolution for submission to North Carolina Department of Environmental Quality (NCDEQ). On February 25, 2026, NCDEQ approved the Plan. A copy of the Local Water Supply Plan, the approval letter from NCDEQ, and the Resolution are attached. North Carolina General Statute 143-355(l) requires all public water systems to develop and file a Local Water Supply Plan (LWSP).

Alignment With Strategic Plan: This action is in accordance with Durham County Strategic Plan Goals “Safe & Resilient Community” as well as supporting “Sustainable Infrastructure & Environment”.

Resource Persons: Jay Gibson, PE, Director of E&ES; Stephanie Brixey, Deputy Director of E&ES

County Manager’s Recommendation: The County Manager recommends that the Board adopt the Local Water Supply Plan for Rougemont Water System and authorize the Chair of the Board to sign the Resolution on behalf of the County.

Attachments: [AAF Supplemental Document - Non-contract](#)
[Local Water Supply Planning Final Report](#)
[LWSP Approval Letter 02.25.2026](#)
[LWSP Resolution](#)
[Rougemont LWSP Presentation for BOCC May 2026](#)

26-0222 **Draft FY27 Durham Annual Transit Work Program Update (30min)**

Agenda Text: The Board is requested to receive an update on the Draft FY27 Durham Annual Transit Work Program (Work Program).

As part of the appropriations process for the Durham County Transit Plan, an annual Work Program is developed which includes a budget for the upcoming fiscal year. The 2023 Transit Governance Interlocal Agreement (ILA) determines the process by which the annual budget is developed and approved. Under the guidance of the ILA, the Work Program requires approval by the Durham Board of County Commissioners and the GoTriangle Board of Trustees.

The Durham Board of County Commissioners received a presentation at their April 6

work session. Durham County staff will now provide an update on the status of the Work Program and the next steps for approval. The City of Durham will also present a recent request.

After a final recommendation is made from the Staff Working Group, the Board will be requested to adopt the Final Recommended FY27 Durham Annual Transit Work Program in June 2026.

Alignment with Strategic Plan: This item aligns with Durham County Strategic Goal: Regional Leadership.

Resource Persons: Ellen Beckmann, AICP, Transportation Director; Brandi Minor, CLGFO, Transit Program Administrator; Sean Egan, City of Durham Transportation Director

County Manager's Recommendation: The County Manager recommends that the Board receive an update on the Draft FY27 Durham Annual Transit Work Program.

Attachments:

[FY27 Transit Work Program Memo](#)

[FY27 Work Program - Partner Budget Priorities](#)

[Draft FY27 Transit Work Program](#)

[Durham Transit Plan FY27 Draft Work Program - 2026-05-04 Presentation](#)

LUNCH

26-0178

Early Childhood Action Plan and Durham PreK Update (40mins)

Agenda Text:

The Board is requested to receive and discuss an annual update on County early childhood initiatives and the impact in Durham County.

This annual update is centered on the County's commitment to nurturing the youngest members of our community through the collective efforts of Durham's Early Childhood Action Plan (ECAP). ECAP, developed through a three-year process led by the community-based Grown in Durham Steering Committee, reflects community strengths, challenges and opportunities.

This update shares recent implementation of this plan to support early childhood initiatives that align with the priorities from the ECAP. This includes helping families meet basic needs, supporting early literacy and early relational health, and supporting maternal and infant health. ECAP implementation funds have also been used to support service navigation for parents and caregivers to connect with resources, and support and promotion of family-friendly businesses. Finally, ECAP funds are supporting community based participatory research to inform community partners and policy makers about the needs of young children and their adults. Local efforts are aligned with the updated state Early Childhood Action Plan (ECAP) and its four

priority areas: Healthy Babies, Food Security, Permanent Families for Children in Foster Care, and High-Quality Early Learning. The County partners with varied organizations that implement this work in our community, and the presentation will highlight implementation efforts and impact.

The presentation additionally highlights the County's work and investment (\$8.1 million in 2025-2026) in Durham PreK-through which Durham is moving towards a goal of high-quality universal pre-K for all 4-year-olds, an effort which began and continues as a collaborative model led by Early Years in the fall of 2019 along with other key partners, including Durham's Partnership for Children (NC Pre-K), Durham Public Schools, and Families and Communities Rising (Head Start). The program is now in its seventh year and uses a braided funding model to maximize the impact of public dollars via a mixed delivery system where children are served both at programs in the public schools, at Head Start, and at private childcare sites. This update is intended to provide a broader perspective on progress and barriers toward universality and elevate system-wide challenges and needs with an opportunity for discussion.

Alignment with Strategic Plan: A robust ecosystem of early childhood programs, including universal Pre-K, aligns with the DCo Forward strategic focus areas of Empowered Community (EC 1a, EC 1b, EC 1c, EC 2a, EC 2c) and Healthy and Inclusive Community (HI 1b, HI 1d, HI 2a, HI 2c).

Resource Persons: Ileana Vink, County Early Childhood Coordinator; Donna Rewalt, County Extension Director.

County Manager's Recommendation: The County Manager recommends that the Board receive and discuss an annual update on Early Childhood needs and initiatives in Durham County.

Attachments:

[BOCC ECAP presentation 2026](#)

[ARPA Early Childhood Impact Highlights](#)

[NC Child Child Health Report Card- 2025](#)

26-0213

County Food Security Initiatives Implementation Update (40mins)

Agenda Text:

The Board is requested to receive an annual update on County Food Security initiatives and their impact in Durham County and provide input on upcoming food security plans and initiatives. This annual update is focused on the County's commitment and efforts to target initiatives and investments in collaboration with the Durham community to improve food security for all residents. Durham County's collaborative approach to its food security work, investments, and initiatives have strengthened internal and external capacity to make progress toward improving food security in Durham County during a period of increasing food insecurity post-COVID.

The update will review current food security data for Durham County; examine Durham County's current food security investments and initiatives, including Food Security Grants, the Food Security Network, and the Food System Assessment and Strategic Plan; and offer an opportunity to explore emerging food security initiatives, trends, and challenges.

Alignment with Strategic Plan: Food Security aligns with the DCo Forward strategic focus areas of Healthy and Inclusive Community, Empowered Community, and Financial Stewardship.

Resource Persons: Raina Goldstein Bunnag, County Food Security Coordinator; Donna Rewalt, County Extension Director.

County Manager's Recommendation: The County Manager recommends that the Board receive an annual update on County Food Security initiatives and their impact in Durham County.

County Manager: _____

Attachments: [BOCC Food Security Update May 2026](#)

26-0239

Future Data Center Policy Discussion (30min)

Agenda Text:

The Board is asked to provide staff with guidance on the information needed to inform future policy discussions regarding data centers. As data centers have expanded across the state and nation, some jurisdictions have enacted temporary moratoria on new large-scale facilities, citing concerns about rising utility costs and environmental effects.

Alignment with Strategic Plan: Empowered Community and Sustainable Infrastructure Environment

Resource Persons: Claudia Hager, County Manager and Larissa Williamson, County Attorney

County Manager's Recommendation: The County Manager recommends that the Board gives direction on future data center policy discussions.

5. Adjournment

**THE BOARD OF COUNTY COMMISSIONERS
DURHAM, NORTH CAROLINA**

Monday, May 4, 2026

9:00 A.M. Work Session

MINUTES

Place: Commissioners' Chambers, Second floor, Durham County Government
Administrative Complex, 200 E. Main Street, Durham, NC

Present: Chair Dr. Mike Lee, Vice Chair Nida Allam, Commissioners Michelle Burton,
Wendy Jacobs and Stephen Valentine

Presider: Dr. Mike Lee

Zoom Hybrid
Participants: 2

Citizen Comments

The Board of County Commissioners provided a 30-minute comment period to allow Durham County citizens an opportunity to speak. Citizens were given the option to deliver their Citizen Comments in-person, virtually or via email to the Clerk no later than Sunday, May 3rd at 12 noon.

Doug Hodges of Swingpals gave a brief update concerning the Hillandale Golf Course expansion. He thanked the Commissioners for coming to Neal Middle School to watch the students participate in the Swingpals program. He invited the Commissioners to attend the Swingpals 2026 Annual Event at Topgolf.

The following citizens voiced their concerns regarding Child Protective Services and the Durham County Department of Social Services: *James Chavis, Antoinette Hawes and Amanda Wallace*

Other Business

The Board was requested to Suspend the Rules and Approve and Authorize the County Manager to Execute a Service Contract with A&Associates, Inc dba A&A Security Group in the amount of \$4,973,365.05 for Uniformed Security Services for Durham County Facilities, parking lots, parking decks and adjacent properties, subject to the review and approval by the County Attorney's Office, as well as Add Seven (7) New FTEs to the General Services Security Division. The County Manager also recommends that the Board approve and authorize the County Manager to sign off on subsequent extensions, change orders, or amendments associated with this contract as necessary to continue services as required.

A&A Security Group gave a brief presentation on the details of their bid to provide uniformed security services for Durham County facilities

The Board asked why the current security contractor Nighthawk ended their contract early and what was the status with Nighthawk staff. Nighthawkroiro, Director General Services stated that

Nighthawk was retiring and was unable to fulfill their contract she added that all their employees had the opportunity to apply and interview with A&A Security Group if they were interested in transferring.

The Board asked what benefits and salary A&A Security Group offered their employees and whether it was comparable to Nighthawk. Ms. Keambiroiro stated that their salaries were comparable and that A&A Security Group offered health, dental and vision insurance, paid holidays and paid personal days off.

The Board asked if Durham would be their largest contract and if they had other contracts in N.C. Shawn Inman, Chief Operating Officer, answered that they had 1200 billable hours of security services in N.C per week which included locations in Charlotte, Chapel Hill and Forsyth County. He also stated that the City of Dallas was their largest contract which was four times larger than Durham County.

The Board asked how Nighthawk coordinated with Durham County Sherrif Department and the HEART team. Ms. Keambiroiro stated Nighthawk had security at the Durham County Court House and the Detention Center and that they had a good working relationship. She also stated that Nighthawk called the HEART Team in the past and that she had not received any complaints.

The Board asked what their approach to recruitment was within the community and with current Nighthawk staff. Gail Luchey, President A&A Security Group stated that they were passionate about working with the community and hiring within the community as much as possible. She stated that current Nighthawk employees that were interested in transferring would go through an interview process and be graded on a scale of 1-10 and would have needed to receive an 8 to be offered a position.

Chair Dr. Lee entertained a motion to suspend the rules.

Commissioner Jacobs moved, seconded by Commissioner Burton, to suspend the rules.

The motion carried unanimously.

Chair Dr. Lee entertained a motion for approval.

Commissioner Jacobs moved, seconded by Commissioner Burton, to Approve and Authorize the County Manager to Execute a Service Contract with A&Associates, Inc dba A&A Security Group in the amount of \$4,973,365.05 for Uniformed Security Services for Durham County Facilities, parking lots, parking decks and adjacent properties, subject to the review and approval by the County Attorney's Office, as well as Add Seven (7) New FTEs to the General Services Security Division. The Board also approved and authorized the County Manager to sign off on subsequent extensions, change orders, or amendments associated with this contract as necessary to continue services as required.

The motion carried unanimously.

Consent Agenda

The Board reviewed the following Consent Agenda items for the May 11, 2026, Regular Session meeting.

26-0200 Approval of Contract with Tritech Software Systems, a CentralSquare Technologies Company (CentralSquare Technology) in the Amount of \$226,203 for Computer-Aided Dispatch and Report Management Systems for the Sheriff's Office

The Board asked if this was considered a surveillance system. Clarence Birkhead, Durham County Sheriff stated that it was a record management system not a surveillance system.

26-0208 Approval of a Contract Amendment in the amount of \$44,000 for Psychiatric Services and Consultation, P.C. dba Patricia Knaudt for a new total of \$205,757. The contracted services provide mental health services in the Detention Center through the end of the FY 25-26 fiscal year

The Board asked how many individuals the 19 additional hours per week would provide services for and how many individuals in the detention center were not receiving psychiatric services. Rayburn "Marc" Strange, Justice Services Department Clinical Services Manager stated that the 19 additional hours per week would help however; there would still be a deficit in care for individuals in the detention center.

Directive

- The Board asked for an updated comprehensive understanding of total cost per day for an individual that was being housed in the detention center.
- Connect the Sherriff's office with the correct person in Durham Health and Human Services pertaining to the Capacity Restoration Project.

There were no questions regarding the items below:

26-0176 Approval of Sole Source Contract with Father's on the Move, Inc., (FOTM) for the Durham County Sheriff's Office in the amount of \$36,000 for Services to Improve Outcomes for Detainees During Reentry.

26-0198 Approval of Contract Amendment with Carolina Civilworks, Inc. for Emergency and Scheduled Collection System Repair Services in the Amount of \$186,257.85, Bringing the Contract Amount from \$610,289.02 to \$796,547.87 and to Execute Contract Amendments Not to Exceed \$875,000

26-0204 Approve Budget Appropriating Ordinance General Amendment No. 26BCC083 Fund Restricted Fund Balance Totaling \$1,168,009 to Increase Expenditure Authority for Social Services

26-0209 Approve and Authorize the Manager to Execute Documents Conveying a Non-Exclusive Easement to Duke Energy Over the County's Property at 1211 Shiloh Glenn Drive to Provide Electricity to the County's New Shiloh Glenn Lift Station

26-0231 Approve Change Order No. 001 for the Installation of a Generator for Northern Convenience Site under IFB 25-13R2 in the amount of \$5,304.07 and Approve a Construction Contingency in the Amount of \$39,541.36 for a Total Project Amount of \$440,259.07 and authorize the Manager to approve subsequent Change Orders within the project budget.

Discussion Items

Departmental - Proposed Planning & Development Department FY27 Work Program

The Board was requested to review and provide comment on the proposed FY27 Work Program in preparation for its approval at a regular business meeting.

Sara Young, AICP, Planning Director, shared with the Board a high-level overview and updates on the following projects.

- Walltown Small Area Plan Paper Street Closings
- Natural Resource Protection Overlays Research
- Tree Canopy Assessment Analysis and Recommendations
- Biophillic Cities Metrics
- Urban Design Studios
- Clariti Implementation

The Board asked if there were any updates with potential funding for the Walltown Small Area Project. Ms. Young stated that the plan was completed last year and the only funding update was that a budget request was submitted to contract a surveyor to complete the survey work that was needed to close the alleys.

The Board questioned whether the Natural Resource Protection Overlays Research would be Countywide and how that would be used in terms of the review process. Ms. Young stated that the first phase did not include geographical location; noting it was just in the beginning stages.

The Board asked was the Tree Canopy Assessment Analysis, Recommendations Countywide and the Biophillic Cities Metrics included Durham County. Ms. Young confirmed that Tree Canopy Assessment Analysis did encompass Durham County and the Biophillic Cities Metrics was a program tailored to cities. However, they would investigate to see if the program would be applicable to Durham County.

The Board asked if the Planning & Development Department sent an annual report on the Heritage Communities and the Inventory of Local Historic Districts to the Board. Ms. Young stated they filed an annual report with the state and forwarded that report to the Board to be reviewed.

Approval of Freese and Nichols (FNI) Contract Amendment for Engineering Services for Triangle Wastewater Treatment Plant Expansion Study in the Amount of \$388,046 Bringing the Contract Amount from \$547,900 to \$935,946 with a Not to Exceed Amount of \$990,000

In preparation for its approval at a regular business meeting Stephanie Brixey, Deputy Director of E&ES presented to the Board the proposed service contract amendment with Freese and Nichols Incorporated (FNI) that would provide engineering services for Triangle Wastewater Treatment Plant Expansion Study in the amount of \$388,046, bringing the total contract amount from

\$547,900 to \$935,946 with a not to exceed amount of \$990,000. Funding would come from the Sewer Enterprise Fund operating budget.

Ms. Brixey explained that the requested contract amendment would allow them to start phase 2 that included Task 3 Engineers' Alternative Analysis (EAA) and Task 6 Technical Support for Jordan Lake Rules Readoption.

The Board asked were other jurisdictions involved with this project and would they be contributing financially. Ms. Brixey stated that no other jurisdictions were involved, this project was modeling Northeast Creek where Durham County discharges going down to Jordan Lake; however, they are working with a larger group that involved other jurisdictions concerning the Upper Cape Fear River Basin.

The Board expressed the importance of everyone that was a part of the watershed to work together to collectively fund the modeling of Jordan Lake. They emphasized that unless the current standards around nitrogen and phosphorus changed and became the actual usage of Jordan Lake would be problematic for Durham County, the future of Research Triangle Park and the entire region.

Adoption of the Local Water Supply Plan for Rougemont Water System

Stephanie Brixey, Deputy Director of E&ES presented to the Board a request to adopt the Local Water Supply Plan (LWSP) for Rougemont Water System and the accompanying Resolution for submission to North Carolina Department of Environmental Quality (NCDEQ). She stated that on February 25, 2026, NCDEQ approved the plan and that the North Carolina General Statute 143-355(l) required all public water systems to develop and file a Local Water Supply Plan (LWSP).

The Board thanked Durham County staff for all the work that was done on this project over the past 10 years.

Draft FY27 Durham Annual Transit Work Program Update

Ellen Beckmann, AICP, Transportation Director presented to the Board an update on the Draft FY27 Durham Annual Transit Work Program that included an update on the status of the Work Program and the next steps for approval.

Sean Egan, City of Durham Transportation Director, presented a request from the City of Durham for an additional \$8.217 million that would close the budget gap and would fully fund transit services to enable a more modest expansion of services than planned.

The Board asked why the City of Durham would not take the \$8.217 million from the Capital Fund that did not get spent in FY26. Mr. Egan stated that funding was attached to projects that were currently underway. Since those funds were partially funded by Federal Grants, they would draw federal funds first before drawing local funds and they would pull funds from the Capital Fund local dollars in FY27 that would complete projects. He also stated that by drawing the federal funds first they left local dollars in the tax district account that would be able to generate investment income. Mr. Egan added although those dollars had not been drawn down, the City they needed them to advance their major capital initiatives.

Commissioner Jacobs noted for the record that the reason Mr. Egan gave for why the City of Durham should not touch capital funds was the exact reason why Durham County should not use the capital funds in the transit plan that were allocated for projects like future Bus Rapid Transit (BRT).

The Board asked how to guarantee that this was just a one-time request for additional funds. Claudia Hager, Durham County Manager, stated that the item would be written for approval as a one-time capital fund project that would only be allotted for FY27. Ms. Beckmann stated that if the Board went forward with approval in the final transit work plan this would be a distinct project with a scope that described it as a one-time project only for FY27 that would have a close out date for the project at the end of FY27.

Commissioner Valentine shared his reservations with this being a one-time ask; noting with the transit system being fare free and the City of Durham delaying plans to make bus routes 4 and 9 more accessible to the public.

The Board asked where GoTriangle's request fit into the FY27 Transit Plan. Ms. Beckmann stated if the Board approved the requested \$8.217 million for the City of Durham the County would not be able to fund GoTriangle's request.

The Board asked how much the City of Durham designated for transit for FY27. Mr. Egan stated that the City of Durham designated approximately \$19 million for transit for FY27.

Directive

- The Board requested that a policy be added to the Transit Plan pertaining to funding for Capital Projects with partners. Adding all parties would ensure that projects were eligible for State and Federal funding and that there would be a local cost share for all parties.

Early Childhood Action Plan and Durham PreK Update

Ileana Vink, County Early Childhood Coordinator presented to the Board an annual update on County early childhood initiatives and the impact in Durham County.

This annual update was centered on the County's commitment to nurturing the youngest members of our community through the collective efforts of Durham's Early Childhood Action Plan (ECAP). ECAP, developed through a three-year process led by the community based Grown in Durham Steering Committee, reflected community strengths, challenges and opportunities. This update shared recent implementation of the plan that supported early childhood initiatives and aligned with the priorities from the ECAP. That included helping families meet basic needs, supported early literacy and early relational health, and supported maternal and infant health. ECAP implementation funds were also used to support service navigation for parents and caregivers to connect with resources and supported and promoted family-friendly businesses. Finally, ECAP funds supported community based participatory research that informed community partners and policy makers about the needs of young children and their adults. Local efforts were aligned with the updated state Early Childhood Action Plan (ECAP) and its four priority areas.

The presentation additionally highlighted the County's work and investment of \$8.1 million in 2025-2026 in Durham PreK-through which Durham was moving towards a goal of high-quality universal pre-K for all 4-year-olds, an effort that began and continued as a collaborative model led by Early Years in the fall of 2019 along with other key partners. The program was in its seventh year and used a braided funding model to maximize the impact of public dollars via a mixed delivery system where children were served both at programs in the public schools, at Head Start, and at private childcare sites.

The Board asked programmatically what was missing. Ms. Vink stated that transportation and afterschool care were huge barriers.

The Board stated that it was critical to maintain support for Durham PreK.

The Board asked for current Durham PreK enrollment. Ms. Vink stated that current enrollment was at 92%.

Directive

- The Board requested to have a future discussion with Durham County School Board concerning adult literacy programs for parents.
- The Board requested further discussions concerning truancy.
- The Board requested growth data comparison to the State average.

County Food Security Initiatives Implementation Update

Raina Goldstein Bunnag, County Food Security Coordinator presented to the Board an annual update on County Food Security initiatives, their impact in Durham County and provided input on food security plans and initiatives. This annual update was focused on the County's commitment and efforts that targeted initiatives and investments in collaboration with the Durham community to improve food security for all residents. Durham County's collaborative approach to its food security work, investments, and initiatives had strengthened internal and external capacity and made progress toward improving food security in Durham County during a period of increasing food insecurity post-COVID.

Ms. Bunnag reviewed food security data for Durham County; examined Durham County's food security investments and initiatives that included Food Security Grants, Food Security Network, and Food System Assessment and Strategic Plan; and offered an opportunity to explore emerging food security initiatives, trends, and challenges.

The Board stated that it was critical to maintain funding in the budget for food security grants.

The Board thanked staff for their continued hard work on these programs.

Directive

- Ms. Bunnag would research food insecurity screening data with the Department of Health and Human Services, Public Health and Lincoln Community Health Center.
- The Board requested a heat map of Durham's food deserts.

- The County Manager to follow up with the Board concerning a potential grocery store rental prospect for 500 East Main Street.

Future Data Center Policy Discussion

The Board provided staff with guidance on the information needed to inform future policy discussions regarding data centers. As data centers expanded across the state and nation, some jurisdictions enacted temporary moratoria on new large-scale facilities, citing concerns about rising utility costs and environmental effects.

Vice-Chair Allam stated that she shared a draft of an ordinance and resolution with the Board, the County Manager and the County Attorney concerning data centers.

Directive


- The Board requested to have a public hearing regarding data centers.
- The Board requested information pertaining to existing data centers located in Durham (location, owner, size, quantity of natural resources used, number of employees, and current number and type of data centers located in Durham).
- The Board requested information if any for request to build new data centers.
- The Board requested Urban Growth Boundary information pertaining to data centers.
- The Board requested information pertaining to new models of data centers that are eco-friendly.
- The Board requested to have conversations with businesses that owned data centers in Durham.

Adjournment

Commissioner Valentine moved, seconded by Vice Chair Allam, to adjourn the Work Session meeting at 2:23 p.m.

The motion carried unanimously.

Respectfully submitted,


Georgina Nicole Moreno
Administrative Assistant